# **2022** OPERATING BUDGET & CAPITAL IMPROVEMENTS PLAN

ACCEPTED October 28, 2021

Madison Metropolitan Sewerage District

Cover photo: A woman and her child stand on the shore of Madison's Lake Wingra.



## GFOA AWARD

The Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to Madison Metropolitan Sewerage District for its annual budget for the fiscal year beginning January 1, 2021. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan and as a communications device. This award is valid for one year only. We believe our current budget continues to conform to program requirements and we are submitting it to GFOA to determine its eligibility for another award.

## MADISON METROPOLITAN SEWERAGE DISTRICT COMMISSION

Madison Metropolitan Sewerage District is governed by nine Commissioners serving staggered terms.



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# SECTION ONE

INTRODUCTION TO THE DISTRICT BUDGET

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A young girl plays at a Lake Monona beach.



### **INTRODUCTION TO THE DISTRICT BUDGET**

### **BUDGET MESSAGE**

#### Commissioners,

Over 90 years ago, the District was formed to provide an essential service: effectively and efficiently convey and treat wastewater. In that time, we have grown from five communities across the greater Madison area to 26, treating an average of 42 million gallons of wastewater per day.

Change is good, and we've grown stronger together, but growth and the passage of time have presented the District with new challenges we couldn't have imagined even a decade ago. To address these challenges, we will require additional investments over the next six years. But as responsible fiscal stewards, we are clear-eyed in what problems lie ahead of us, thoughtful in our approach to solving them, and have a plan in place to responsibly budget for them in the coming years. The 2022 budget reflects the work required to address the issues we are facing.

There are four specific challenges the District is facing, all of which are critical and complex:

- Aging infrastructure: We operate complex infrastructure, and some of it is reaching or has reached the end of its useful life. This increases the risk of near misses and failures. With wastewater, this is not an acceptable mode of operation.
- Increased regulation and compliance: The treatment plant receives and handles all sorts of things society doesn't want in the environment, such as chloride, nitrogen, mercury and PFAS. We face a future where infrastructure and technology upgrades may be needed to fully comply with regulations.
- Climate change: Climate change and extreme weather have challenged the performance of our systems, and our best course of action is to build resiliency and redundancy into the system.
- **Capacity:** Dane County is the fastest-growing county in Wisconsin, and additional capacity is required to accommodate this growth.

The District is working diligently on alternatives and ways to avoid costs where possible. For instance, Yahara WINS, which addresses phosphorus pollution through adaptive management, and pollution minimization under our chloride variance, have achieved \$630 million in total avoided infrastructure costs. As another example, we are improving the efficiency and operation of our infrastructure through effective asset management. Also, capital spending is carefully planned and reviewed through facility plans and project business cases.

However, these cost-saving efforts are only part of the solution, and we cannot push the capital costs down the road. In fact, delaying action would be irresponsible and endanger public health and the environment.

Through our annual budget and six-year Capital Improvements Plan, we have developed a strategic, incremental approach to addressing the substantial costs we face in 2022 and beyond. Over the next six years, we plan to invest over \$210 million in critical infrastructure and projects, such as complying with permit limits for phosphorus at our Badger Mill Creek outfall, adding capacity and rehabilitating our collection system infrastructure, and adding critical redundancy to handle extreme weather events. We will spend approximately \$48 million on projects to replace aging infrastructure and optimize energy. Our planned investments over the next six years reflect a realistic view of what we can achieve and what offers the greatest value in relation to the challenges we face.

The District exists to address regional wastewater-related problems on behalf of the communities it serves, and to do so in a way that is more effective and efficient than individual communities could achieve if they worked in isolation. The District is happy to bear this responsibility for the communities we serve, but we need your support of these increased investments to reliably serve a growing population of residents and business that call our communities home, to ensure the safety and resiliency of our shared sewer system, and to protect our collective commitment to public health and environment.

Thank you for your support,

MichaMuda

Michael Mucha, P.E., ENV-SP Chief Engineer and Director | Madison Metropolitan Sewerage District

### **BUDGET HIGHLIGHTS**

To fulfill our mission to protect public health and the environment, Madison Metropolitan Sewerage District develops an annual budget. This budget reflects the goals, short-term organizational factors and issue-driven challenges likely to shape District priorities in the months and years ahead.

While the District's method of collecting, transporting and treating wastewater has proven reliable for more than 90 years, changing public expectations and increasingly stringent permit requirements point to the need for new management approaches and budget initiatives that extend beyond the traditional focus on infrastructure. At the same time, challenges related to the District's aging physical assets and complex information system needs require increased investment.

The following goals represent the District's key initiatives for 2022. Please see department narratives in Section 5 for further information.

### 1. Employee Handbook Update Department of Leadership and Support

Goal: The Employee Leadership Council (ELC) will work with HR to recommend changes and updates to the Employee Handbook for final review by the Chief Engineer and Director and present an updated handbook to the Commission for adoption in 2022.

### 2. External Communications and Marketing Department of Leadership and Support

Goal: To support the District's external communications and marketing plan, District staff will procure and build a system for managing photographs and other digital assets. Staff will also continue executing the District's communications and marketing plan with investments in video production, expanding the District's digital footprint and adding accessibility features to the new public-facing website. 3. Budget Development Technology Improvements Department of Leadership and Support

> Goal: The District's finance and accounting team will design a new accounting structure, implement new budget development software, develop monitoring reports and train staff.

### 4. Employee Engagement Department of Leadership and Support

Goal: The HR Manager and Chief Engineer and Director will identify a survey provider, and an initial survey will be conducted in 2022 to provide baseline data around employee engagement.

### 5. Governance

Department of Leadership and Support

Goal: Identify and prioritize governance initiatives and the development of monitoring reports so that the Policy Book is rightsized for the District and satisfies the Commission's performance monitoring responsibilities.

### 6. Equitable Procurement Department of Leadership and Support

Goal: The District will contract with a consultant in 2022 to conduct an availability study to understand disparities between the District's utilization of minority- and women-owned businesses compared to the availability in our marketplace. The District will analyze recommendations from this study and develop an implementation plan to present to the Commission in 2023.

### 7. Phosphorus Management-Badger Mill Creek Ecosystem Services

Goal: The District will present a preliminary plan for phosphorus compliance alternatives for Badger Mill Creek to the Commission for approval before submitting it to the WDNR. This preliminary plan will include what options the District believes are necessary to achieve final phosphorus water qualitybased effluent limits.

### 8. Biosolids Management *Ecosystem Services*

Goal: As part of the Biosolids Management Plan, staff completed a comprehensive review of the current data management procedures. In 2022, staff will work toward the data management goals identified in the plan by implementing alternatives to improve data processes and staff efficiency.

### 9. PFAS Action Plan Implementation *Ecosystem Services*

Goal: Complete additional phases of the approved sampling and analysis plan as part of a package for testing and monitoring for PFAS, engaging potential sources around these compounds, including industrial permit review and piloting pollution prevention efforts involving industrial and commercial entities.

## 10. Engineering Department Planning *Engineering*

Goal: Complete an organizational and strategic business plan for the Engineering Deparment.

### 11. Capital Improvements Engineering

Goal: Implement the capital projects planned for 2022 on time and within budget. (See Engineering Department narrative in Section 5 for the complete list.)

## 12. Force Main Inspection *Engineering*

Goal: Continue implementing and improving the force main inspection program, including planning and design for the Pumping Station 16 force main rehabilitation and inspection of the Pumping Station 10 Force Main.

# 13. Inflow and Infiltration Program *Engineering*

Goal: Continue the multi-year implementation of the inflow and infiltration (I/I) reduction program. Specific goals for 2022 include completing updates to the collection system hydraulic model; developing a flow monitoring plan; engaging with all owner communities on program details and impacts; and meeting with the Technical Advisory Committee to receive their continued guidance and recommendations.

## 14. Financial Resilience *Strategy*

Goal: Work with the Commission to improve District policies regarding financial resilience, fund balance management, use of debt and intergenerational equity. Hold two to three Commission study sessions on the topic. Spin-off tasks to implement Commission policy direction as needed.

### 15. Business Systems Strategy

Goal: With the accounting group, secure consulting support to identify needed accounting system changes. This work is preparatory to later stages in replacing the Oracle WAM system with new maintenance management, financial and human resources software.

### 16. Technology Resiliency and Security Strategy

Goal: Update the IT strategic plan to include planning for cybersecurity. Update the technology governance and change management structure to improve and streamline prioritization. Develop additional supporting plans as needed.

#### 17. Collection Facilities Planning Strategy

Goal: Substantially complete the Collection System Facilities Plan.

## 18. Rate Structure *Strategy*

Goal: Introduce the Commission to the issues involved in rate structure design. Develop a plan for improving the District's rate structure with Commission and stakeholder engagement. Identify the first steps that can be implemented for the 2023 budget, if any.

### 19. Energy Management Master Plan Operations and Maintenance

Goal: To move forward with the District's Comprehensive Energy Management Master Plan in 2022, the District will engage critical stakeholders and owner communities while updating the Commission during the process. District staff will also plan for the highpriority energy infrastructure projects recommended in the Energy Management Master Plan. Staff will incorporate these projects into the 2023–2028 Capital Improvements Plan.

### 20. Reliability Maintenance Performance *Operations and Maintenance*

Goals: The following will be completed in 2022 to further the Operations and Maintenance Department's goal of maintaining infrastructure and equipment reliability:

 Implement a planning and scheduling program that ensures that each technician has the next week scheduled. Achieve compliance by June 2022. Report planning and scheduling metrics to District leadership monthly through 2022;

- Maintenance will classify inventory items to assist procurement and facilitate proper inventory levels by June 2022; and
- Create an implementation plan for RCM based on recommendations provided in the 2021 Reliability X Assessment Report.

### 21. O&M Succession Planning Operations and Maintenance

Goal: Operations and Maintenance will implement succession planning and trainee programs by hiring the first two trainees and an electrical technician to address succession planning, and help the District move towards the goal of having a workforce that reflects the communities we serve.



The District's new Metrogro applicator use lowdisturbance injection equipment.

### STRATEGIC PLANNING

### DISTRICT PURPOSE

The District exists to address regional wastewaterrelated problems on behalf of the communities it serves, and to do so in a way that is more effective and efficient than individual communities could achieve. This is an enduring purpose. It started with the founding of the District in 1930 and will extend as long as the region generates wastewater. It is also a broad purpose, encompassing wastewater treatment, infrastructure, regulatory compliance, regional partnerships, sustainability and more. The mission is to protect public health and the environment.

Although the District's purpose endures, the conditions in which it operates may change. Examples include changing climate, land use patterns and development, public attitudes to holistic water management and to wastewater reuse, and regulatory requirements and compliance approaches.

The District's purpose is stewarded by the Commission, whose members are selected by the District's owner communities. The Commission sets overall policy, identifying ends policies that should be achieved and placing limitations policies on how the District does its work. The strategic plan is District management's tool for following Commission policy.

### IDEALS

In achieving its purpose, the District is guided by three ideals, established by the Commission in 2019.

- 1. Equitable: Provide service in a manner that benefits everyone.
- 2. Reliable: Maintain service despite challenges of weather, climate change, regulation, growth and other factors.
- 3. Cooperative: Partner with owner communities to meet regional challenges with holistic and "one water" solutions.



#### CHALLENGES AND OBJECTIVES

To achieve its purpose, the District must meet a variety of challenges. A "challenge" is a large, long-term issue, not a project or a temporary concern. A challenge is something that must be met and met continually. Failure to meet a challenge means failure to achieve the District's purpose. For example, the District cannot meet it purpose unless it minimizes the risk that its infrastructure will fail.

Challenges are met through "objectives." This means things that can be and will be done. Most objectives persist over time. For example, to meet the infrastructure challenge, the District must have a maintenance program tailored to do so. Typically, several objectives are needed to meet a given challenge.

Both challenges and objectives must be chosen with care and be limited in number. Effective planning is selective, doing what is most valuable and omitting the rest. In addition, effective planning uses measurement to verify achievement and guide improvement.

#### UPDATING THE STRATEGIC PLAN

The District is in the process of updating its strategic plan. Although the previous strategic plan identified key issues facing the District, it did not provide clear guidance on how to approach those issues. This lack has become more of an issue as the District has grown. The District faces a more uncertain future than before. Problems require multidisciplinary solutions, and the way forward is less clear, requiring more adaptation and adjustment in plans and work.

The planning team hopes to achieve three improvements in strategic planning:

- Encompass all District work, making it easier to choose the right work and coordinate it. (The previous strategic plan considered only certain change initiatives.)
- Prioritize highest value work, by linking work to purpose through the purpose-challengeobjective chain. (The previous strategic plan did not specify what value a given initiative would yield.)
- Manage strategy execution to coordinate resources, give guidance to staff, and measure results to ensure strategic objectives are being met. (The previous plan did not explicitly manage or monitor execution.)

<image>

### **BUDGET PROCESS**

The purpose of the annual budgeting process is to ensure that the District has adequate resources to deliver its planned services in the upcoming year and in future years. As part of this process, the following questions need to be answered:

- 1. What are the estimated expenses for operating the District's facilities and programs next year?
- 2. What are the estimated costs for construction of new or replacement facilities over the next six years?
- 3. How much money can the District expect from the various revenue sources next year, and how much money will the District need to recover through service charges?
- 4. How much money will the District need to borrow to finance construction work?
- 5. How much money does the District need in the bank to ensure adequate cash flow, to fulfill promises made when borrowing money and to address unforeseen emergencies?

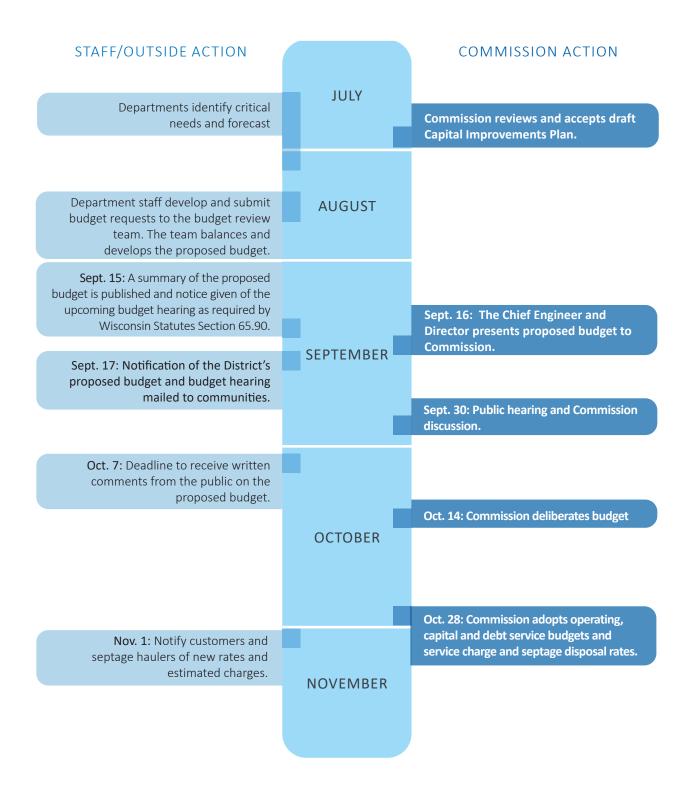
The annual budget process addresses the upcoming year's financial management plan in three areas:

- The **operating fund budget** addresses the operation of facilities and includes transfers to the capital projects fund and recovery of future years' debt service costs to comply with promises made at the time the District borrows money to finance construction projects. Service charge revenue is the primary source of funds for the operating fund budget.
- The capital projects fund budget addresses construction of new or replacement facilities. Larger projects are typically funded with proceeds from a Clean Water Fund Ioan. These Ioans are administered by the State of Wisconsin. The District uses its taxing authority as collateral for these Ioans; however, the intent is to repay these Ioans with revenues generated

through service charges. Other construction projects are funded from connection charges, transfers from the operating fund and interest earned on the fund's investments.

The **debt service fund budget** addresses debt • service, the annual principal and interest payments due on borrowed funds. When the District borrows money from the state in the form of a Clean Water Fund loan, the District promises to place the amount of the next year's debt service payments on the tax roll unless the debt service fund has a balance by October 1 sufficient to make those payments. Since the District intends to repay its debt through service charges, each year's operating fund budget includes sufficient amounts of principal and interest in its operating expenses to fulfill this requirement. This money is transferred from the operating fund to the debt service fund prior to October 1 each year to ensure that no debt service payments need to be placed on the tax roll.

Each year, the Chief Engineer and Director submits proposed operating, capital projects and debt service budgets. These proposed budgets are typically submitted at the first Commission meeting in September. After a public hearing and further consideration by the Commission, the Commission commonly approves the operating, capital projects and debt service budgets in late October (see Figure 1).



### TABLE 1 | Amendment Procedures

BUDGET	REQUIREMENTS FOR BUDGET AMENDMENTS
OPERATING	Any increase in the total authorized expenditures.
CAPITAL PROJECTS	Any increase in the budget total for the year. The addition of a new project not previously included in the adopted budget. Any increase to a previously approved total project cost.
DEBT SERVICE	Any change to the approved amount to be transferred from the operating fund to the debt service fund.

### BUDGET AMENDMENT PROCEDURES

Amendments to the proposed operating, capital projects and debt service budgets, or to the approved budgets, can be initiated by either the Commission or staff. Once the Commission approves the budgets for the succeeding calendar year, amendments to the budgets must be approved by the Commission as shown in **Table 1**.

### BUDGET POLICIES AND PRACTICES

Several overarching policies and practices combine to form the District's approach to budgeting for the services provided by the District:

- Users pay charges based on the cost of the service.
- Operating costs are funded on a "pay-asyou-go" basis. Annual costs for operating the District's facilities are recovered from current users through the payment of service charges that reflect the customer's use of the service and the current costs of providing that service. The District does not use borrowed money to pay for current operating costs.

- Construction of new facilities is financed primarily with debt. New facilities are built to last 20 years or more and are designed with sufficient capacity to handle increasing loads caused by expected growth over their useful lives. Debt for new facilities is generally paid back over a 20-year period. This spreads the upfront construction costs over those users that actually use the facility during its service life.
- Detailed long-range planning helps to ensure stable rates and charges. The District's capital projects fund budget includes a six-year projection of construction-related expenses and revenues. The financial plan that evaluates the impacts of long-term borrowing on future budgets uses a 10-year projection.

### **BUDGET POLICY GUIDANCE**

A number of policies guide the preparation of the annual budget for each of the three District funds.

#### The operating fund budget policies:

- Maintain a minimum fund balance equal to 180 days of the annual operating costs (does not include debt service), to ensure adequate cash flow capabilities, and a budgeted maximum fund balance of 210 days of the annual operating costs.
- Balance the budget by calculating the required service charge revenues so that total revenues equal total expenditures. Service charge rates are reviewed and set annually so projected flows and loadings will provide the required service charge revenue.

### The capital projects fund budget policies:

- Maintain a minimum fund balance of \$3 million to fund any unforeseen project that may arise during the year.
- Utilize reserve funds, interest earnings and connection charge revenues to pay project costs before borrowing additional funds, unless the estimated project cost significantly exceeds the sum of these sources. In such cases, money is borrowed to finance the project. Since the early 1990s, the Clean Water Fund program has been the lowest-cost source of debt financing for the District. All District loans since 1992 have been through the Clean Water Fund program.

### The debt service fund budget policies:

• Maintain a minimum balance in the debt service fund to ensure that no debt service payments need to be placed on the tax roll.

### DEFINITIONS

**Fiscal year:** The fiscal year for Madison Metropolitan Sewerage District begins on January 1 of each year and ends on December 31 of that year. The fiscal year is the accounting and budget year.

**Enterprise fund:** The District prepares its financial statements on an enterprise fund basis. Generally accepted accounting principles require state and local governments to use the enterprise fund to account for "business-type activities"— activities similar to those found in the private sector. Business-type activities include services primarily funded through service charges.

Balanced budget: Madison Metropolitan Sewerage District is required to adopt a balanced budget each year. A balanced budget is one in which anticipated District revenues equal anticipated District expenditures for the fiscal year. The District achieves this with the operating budget by offsetting expenditures with service charge billings, other operating income and fund reserves. The District's capital projects budget is balanced by offsetting total project expenditures with Clean Water Fund loans, connection charge revenues, fund reserves and all other capital projects fund income. The District's debt service budget achieves balance by offsetting total debt service expenses with funds transferred from the operating fund, debt service reserves and interest income.

**Fund balance:** Fund balance is the difference between the assets and liabilities of a fund. It is a measure of the amount available to budget or spend in the future.

Figure 2 summarizes the fund structure for the operating, capital projects and debt service budgets. The connection between the operating budget and the debt service budget is the transfer of service charge revenues to the debt service fund. The connection between the debt service budget and the capital projects budget is an indirect one. Loan proceeds are used to fund projects budgeted in the capital projects budget.

Table 2 provides a combined summary of revenuesand expenditures for 2020 through 2022.

\*Net operating expenses do not include transfers to the capital projects fund or the debt service fund.

### **OPERATING BUDGET** (Operating Fund)

Operating Funding User Charges Servicing Pumping Stations Septage Disposal Struvite Fertilizer Sales Interest Income Other Income

**Operating Expenditures** Net Operating Expenses\* Transfer to Capital Projects Fund Transfers to Debt Service Fund



### CAPITAL PROJECTS BUDGET (Capital Projects Fund)

**Capital Funding** Wisconsin Clean Water Fund loans

Conveyance Facility and Treatment Plant Connection Charges

Transfers from Operating Fund

Interest Income

Capital Expenditures Treatment Plant Projects Conveyance System Projects



### **DEBT SERVICE BUDGET** (Debt Service Fund)

**Debt Funding** Transfers from Operating Fund Interest Income

**Debt Expenditures** Principal and Interest Payments



## TABLE 2 | Combined Summary of Revenues & Expenditures

	2020 Actual	2021 Estimated	2021 Budget	Proposed 2022 Budget	Change from 2021 Adopted Budget	% Change
REVENUE CATEGORY						
OPERATIONS AND MAINTENANCE						
Sewer Service Charges	\$39,520,000	\$45,000,000	\$43,478,000	\$46,372,500	\$2,894,500	6.66%
Septage Disposal Revenue	829,000	820,000	820,000	785,000	(35,000)	-4.27%
Servicing Pumping Stations	490,000	428,000	428,000	479,000	51,000	11.92%
Struvite Fertilizer Sales	245,000	215,000	200,000	210,000	10,000	5.00%
All Other Operating Income	625,000	347,000	520,000	366,500	(153,500)	-29.52%
Cash Reserves	-	-	-	-	-	NMF
TOTAL OPERATIONS AND MAINTENANCE REVENUES	\$41,709,000	\$46,810,000	\$45,446,000	\$48,213,000	\$2,767,000	6.09%
CAPITAL PROJECTS						
Clean Water Fund Loans	\$24,351,000	\$23,025,000	\$32,845,000	\$19,065,000	(\$13,780,000)	-41.95%
Interceptor and Treatment Plant Connection Charges	3,898,000	3,000,000	2,400,000	3,600,000	1,200,000	50.00%
Interest on Investments	25,000	6,000	70,000	28,000	(42,000)	-60.00%
Contribution from Operating Fund	915,000	1,486,000	1,486,000	3,501,000	2,015,000	135.60%
TOTAL CAPITAL PROJECTS REVENUES	\$29,189,000	\$27,517,000	\$36,801,000	\$26,194,000	(\$10,607,000)	-28.82%
DEBT SERVICE						
Transfer from Operating Fund	\$15,840,000	\$15,840,000	\$16,552,000	\$16,297,000	(\$255,000)	-1.54%
Interest on Investments	172,000	45,000	84,000	143,000	59,000	70.24%
TOTAL DEBT SERVICE REVENUES	\$16,012,000	\$15,885,000	\$16,636,000	\$16,440,000	(\$196,000)	-1.18%
<b>TOTAL REVENUES</b> (net of transfers and reserves)	\$70,155,000	\$72,886,000	\$80,845,000	\$71,049,000	(\$9,796,000)	-12.12%
EXPENSE CATEGORY						
OPERATIONS AND MAINTENANCE						
Administration, Engineering, and Planning	\$5,344,000	\$6,500,000	\$6,646,000	\$6,855,000	\$209,000	3.14%
User Charge & PreTreatment Program	558,000	807,000	1,100,000	1,237,000	137,000	12.45%
Wastewater Collection	2,982,000	2,808,000	3,099,000	3,140,000	41,000	1.32%
Wastewater Treatment	11,375,000	13,648,000	13,701,000	14,218,000	517,000	3.77%
Effluent Diversion	160,000	136,000	132,000	170,000	38,000	28.79%
Metrogro Biosolids Reuse Program	2,313,000	2,298,000	1,679,000	1,874,000	195,000	11.61%
Capital Outlay	690,000	437,000	473,000	501,000	28,000	5.92%
Servicing Pumping Stations Owned by Others	410,000	461,000	428,000	420,000	(8,000)	-1.87%
Contribution to Operating Fund Reserve	-	-	-	-	-	NMF
Contribution to Capital Projects Fund	915,000	1,486,000	1,486,000	3,501,000	2,015,000	135.60%
Contribution to Equipment Replacement Fund	-	150,000	150,000	-	(150,000)	-100.00%
Transfer to Debt Service Fund	15,840,000	16,552,000	16,552,000	16,297,000	(255,000)	-1.54%
TOTAL OPERATIONS AND MAINTENANCE EXPENDITURES	\$40,587,000	\$45,283,000	\$45,446,000	\$48,213,000	\$2,767,000	6.09%
CAPITAL PROJECTS						
Nine Springs Wastewater Treatment Plant Projects	\$14,135,000	\$9,172,000	\$14,350,000	\$5,000,000	(\$9,350,000)	-65.16%
Interceptors	7,788,000	8,240,000	11,896,000	9,028,000	(2,868,000)	-24.11%
Pumping Stations and Force Mains	3,542,000	9,697,000	13,315,000	7,238,000	(6,077,000)	-45.64%
Capital Budget Expenses	75,000	584,000	308,000	517,000	209,000	67.86%
TOTAL CAPITAL PROJECTS EXPENDITURES	\$25,540,000	\$27,693,000	\$39,869,000	\$21,783,000	(\$18,086,000)	-45.36%
DEBT SERVICE						
Principal Payments	\$10,115,000	\$11,632,000	\$10,747,000	\$13,250,000	\$2,503,000	23.29%
Interest Payments	2,919,000	\$3,400,000	3,394,000	3,419,000	25,000	0.74%
TOTAL DEBT SERVICE EXPENDITURES	\$13,034,000	\$15,032,000	\$14,141,000	\$16,669,000	\$2,528,000	17.88%
TOTAL EXPENDITURES						
(net of transfers and reserves)	\$62,406,000	\$69,820,000	\$81,268,000	\$66,867,000	(\$14,401,000)	-17.72%

NMF= No Meaningful Figure

### COMBINED SUMMARY OF OPERATING, CAPITAL PROJECTS AND DEBT SERVICE

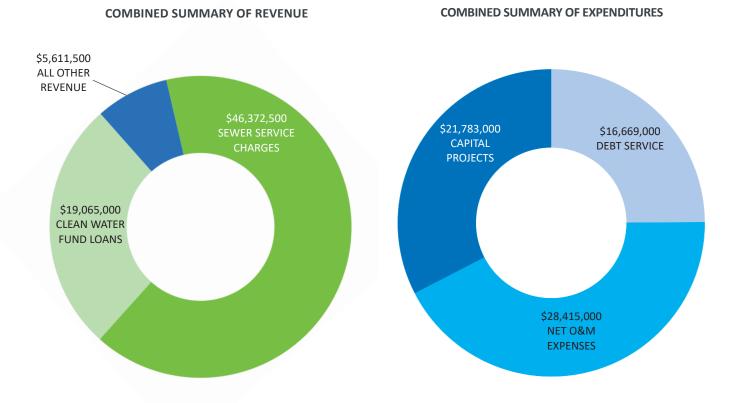
The District prepares its financial statements and budgets on an enterprise fund basis. The District's operating expenses are funded within the operating budget, the capital expenditures are funded within the capital projects budget, and the debt service budget is funded by transfers from the operating fund. The operating fund is the main fund. The operating budget authorizes use of the operating fund. The capital projects budget authorizes use of the capital projects fund. The debt service budget authorizes use of the debt service fund.

Table 3 provides details on the sources of funds,use of funds, basis of accounting and basis foraccounting and expense in the operating andcapital projects budgets.

### TABLE 3 | Operating and Capital Projects Budgets Combined

	OPERATING	CAPITAL PROJECTS
SOURCES OF FUNDS	Service charges, servicing pumping stations, struvite fertilizer sales, reserve funds, interest and other income	Wisconsin Clean Water Fund loans, conveyance facility and treatment plant connection charges, operating fund transfers, reserve funds and interest
USE OF FUNDS	Operating and maintenance expenses, debt service, capital outlay, transfers to capital projects fund	Project expenses and all other capital expenses
BUDGETARY BASIS OF ACCOUNTING	Actual revenues and expenses are recorded on a full accrual basis in accordance with generally accepted accounting principles. Revenues and expenses are budgeted on a full accrual basis, except capital outlays. These are budgeted as expenses in the year incurred, but capitalized and depreciated for financial reporting purposes. Depreciation is not budgeted.	For financial reporting, actual revenues and expenses are recorded on a full accrual basis in accordance with generally accepted accounting principles. Revenues are budgeted on a cash basis. Because the capital budget serves as a financing plan, it is important to plan when revenues are received rather than when they are earned. Expenses are budgeted according to what is projected to be completed for that particular year.
BASIS FOR EXPENSE	Costs of operating and maintaining the sewerage system. Costs also include asset repair and replacement that is necessary to maintain the capacity and performance to meet the needs of the communities we serve, our regulatory requirements, and to protect the environment.	Costs of acquiring, purchasing, planning, designing, construction, extending and improving all or any part of the sewerage system.

### FIGURE 3 | Combined Summary of Revenues & Expenditures



### COMBINED SUMMARY OF REVENUES AND EXPENDITURES

Figure 3 provides details of the primary sources of revenue in the combined budget-sewer service charges and Clean Water Fund loans. On the expenditure side, the combined expenditures are capital budget, operations and maintenance of the District facilities and debt service.

The District's 2022 combined budget totals approximately \$71 million in revenue and \$66.9 million in expenditures. As seen in Figure 3, the primary sources of revenue in the combined budget are sewer service charges, 65.3%, and Clean Water Fund loans, 26.9%. On the expenditure side, the capital budget comprises 32.5% of the combined budget, while operations and maintenance of the District facilities net of debt service totals 42.4%. Debt service is 24.9% of the expenditures.

# SECTION TWO

2022 OPERATING BUDGET SUMMARY

> Facilities Maintenance worker Luis Valdes-Jasso repairs a small engine.

571H

### OPERATING BUDGET OVERVIEW AND SUMMARY

The operating budget is the annual financing plan for the District's operating fund expenditures. The operating fund is the general fund of the District and accounts for revenues and expenses used to support daily operations and maintenance of all District facilities.

Table 4 summarizes the District's operating budget,including expenditures, revenues and operatingreserves for the years 2020 through 2022.

Figure 4 summarizes the revenues and expenditure categories for the proposed 2022 operating budget.

The proposed 2022 operating budget includes revenue and expenditures of \$48,213,000, up \$2.8 million or 6% from a budgeted \$45,446,000 for 2021. Revenue from sewer service charges, the largest single category of revenue, is expected to total \$46,372,500, up \$2.9 million or 6.6% from 2021.

### 2021 REVENUE REVIEW

As the District completes the 2021 budget year, revenues are estimated to be more than budgeted, largely because of higher-than-budgeted loadings due to uncertainty in the local economy as it rebounds from the COVID pandemic. Revenues from servicing pumping stations; septage disposal revenue; pretreatment monitoring; and interest, rent, and miscellaneous income are estimated to be on budget. Revenues from struvite fertilizer sales are estimated to be over budget due to higher-thanexpected production of struvite.

### 2021 EXPENDITURE REVIEW

The District anticipates expenditures for 2021 of \$45,283,000, down \$163,000 or .4% from budgeted. During the year, wastewater collection, user charge and pretreatment program, administration, engineering and planning, wastewater treatment, and capital outlay were running under budget. Items anticipated to run over budget include the Metrogro program, pumping stations owned by others and effluent diversion. The expenses for servicing pumping stations owned by others are offset by the revenue collected for that service.

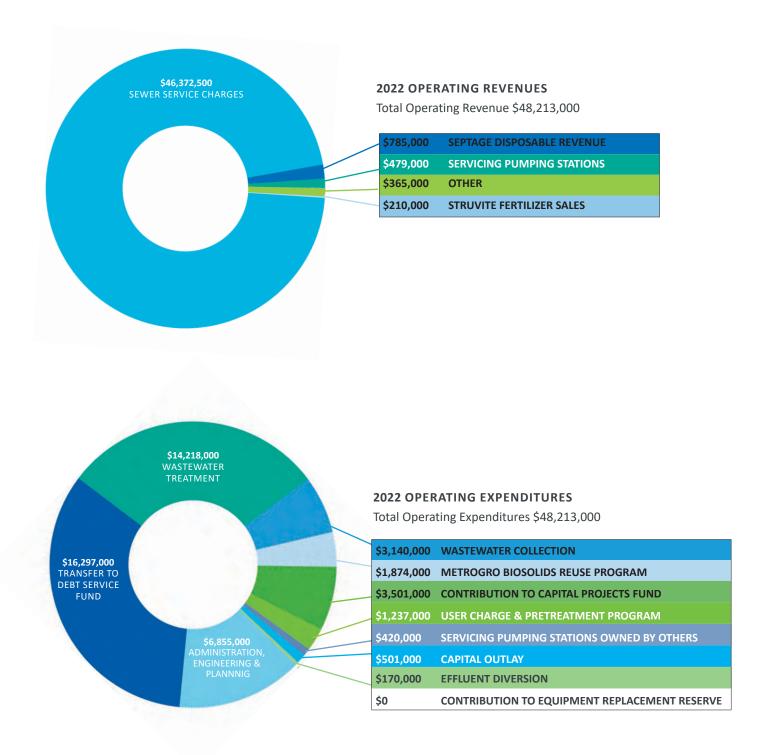


## TABLE 4 | 2022 Operating Budget

	2020 Actual	2021 Thru June	2021 Estimated Total	2021 Budget	2022 Budget	% Change
REVENUE CATEGORY					<u> </u>	
Sewer Service Charges	\$39,520,000	\$22,426,000	\$45,000,000	\$43,478,000	\$46,372,500	6.66%
Servicing Pumping Stations	490,000	282,000	428,000	428,000	479,000	11.92%
Rent	86,000	43,000	86,000	84,000	88,000	4.76%
Interest	246,000	30,000	60,000	250,000	61,000	-75.60%
Annexation and Plan Review Fees	78,000	43,000	70,000	50,000	70,000	40.00%
Miscellaneous Income	186,000	120,000	105,000	110,000	120,000	9.09%
Septage Disposal Revenue	829,000	463,000	820,000	820,000	785,000	-4.27%
Pretreatment Monitoring	29,000	-	26,000	26,000	27,500	5.77%
Struvite Fertilizer Sales	245,000	100,000	215,000	200,000	210,000	5.00%
Cash Reserves	-			-		NMF
TOTAL REVENUES	\$41,709,000	\$23,507,000	\$46,810,000	\$45,446,000	\$48,213,000	6.09%
EXPENSE CATEGORY						
Administration, Engineering, and Planning	\$5,344,000	\$2,813,000	\$6,500,000	\$6,646,000	\$6,855,000	3.14%
User Charge & PreTreatment Program	558,000	295,000	807,000	1,100,000	1,237,000	12.45%
Wastewater Collection	2,982,000	1,185,000	2,808,000	3,099,000	3,140,000	1.32%
Wastewater Treatment	11,375,000	5,465,000	13,648,000	13,701,000	14,218,000	3.77%
Effluent Diversion	160,000	66,000	136,000	132,000	170,000	28.79%
Metrogro Biosolids Reuse Program	2,313,000	667,000	2,298,000	1,679,000	1,874,000	11.61%
Capital Outlay	690,000	196,000	437,000	473,000	501,000	5.92%
Servicing Pumping Stations Owned by Others	410,000	251,000	461,000	428,000	420,000	-1.87%
Contribution to Operating Fund Reserve	-	-	-	-	-	NMF
Contribution to Capital Projects Fund	915,000	-	1,486,000	1,486,000	3,501,000	135.60%
Contribution to Equipment Replacement Fund	-	-	150,000	150,000	-	-100.00%
Transfer to Debt Service Fund	15,840,000	-	16,552,000	16,552,000	16,297,000	-1.54%
TOTAL EXPENDITURES	\$40,587,000	\$10,938,000	\$45,283,000	\$45,446,000	\$48,213,000	\$6.09%
OPERATING FUND BALANCE						
BEGINNING BALANCE	\$20,521,000	\$21,643,000	\$21,643,000	\$18,443,000	\$23,320,000	26.44%
TOTAL REVENUES LESS CASH RESERVES USED	41,709,000	23,507,000	46,810,000	45,446,000	48,213,000	6.09%
TOTAL EXPENDITURES LESS CONTRIBUTIONS TO ERF	40,587,000	10,938,000	45,133,000	45,296,000	48,213,000	6.44%
ENDING BALANCE	\$21,643,000	\$34,212,000	\$23,320,000	\$18,593,000	\$23,320,000	25.42%

NMF = No Meaningful Figure

### FIGURE 4 | Operating Budget



#### 2022 REVENUES

The budgeted revenues for 2022 of \$48,213,000 are 6% greater than budgeted revenues for 2021. For 2022, required service charge revenues will increase \$2.9 million, or 6.6% over the 2021 budgeted amount. Other revenues will also increase, including servicing customer-owned pumping stations due to more planned maintenance for these stations; struvite fertilizer sales due to an increase in production; and annexation and plan review fees. The 2022 budget includes no use of reserves.

#### 2022 EXPENDITURES

Significant non-personnel operating expenditure increases include:

Transfer/contribution to the capital projects fund	\$2,015,000
Operations training program	\$300,000
Equipment replacements	\$200,000
Metrogro database project	\$175,000
Digester cleaning	\$125,000
Budget development software	\$100,000

Significant personnel operating expenditure increases of approximately \$950,000 include:

- A 3% market increase for all employees.
- Performance increases for salaried employees.
- The addition of four full-time equivalent positions for three utility maintenance worker trainees and one accountant. (The accountant position was approved by the Commission in 2021, but not budgeted for until the 2022 budget.)
- Health insurance premium increase.
- Benefits for regular part-time employees.

See section five for details on department budgets.

#### Fleet Management Fund

The Commission created a fleet management fund in 2018. The 2022 budget includes a \$200,000 contribution to the fund. Appendix H shows the proposed five-year vehicle replacement schedule.



### **OPERATING FUND BALANCE**

The District's 2021 operating fund balance is projected to increase by \$1.7 million by the end of the budget year. Operating expenses for this purpose are defined as the operating budget expenditure total less the debt service expenditures and contributions to reserves. The projected operating fund balance at the end of 2021 of \$23.3 million includes an equipment replacement fund balance of \$4 million and unrestricted operating reserves of \$19.3 million, or 247 days of operating expenses. The projected balance meets the District's end-of-year minimum balance of 180 days of operating expenses and is above the maximum of 210 days. The amount over 210 days will be confirmed at year-end and discussed with the Commission.

### IMPACTS OF CAPITAL INVESTMENTS ON THE OPERATING BUDGET

Funding District capital investments is a major component of the District's operating budget. Although most capital projects are financed with Clean Water Fund program loans, repayments are ultimately funded through service charges revenues. In addition, service charges revenues support cash-funded capital projects. The operating budget includes transfers to the debt service fund for debt service repayment, and to the capital projects fund for cash-funded projects.

The District updates its six-year Capital Improvements Plan each year. The plan forecasts the transfer amounts needed to meet debt service obligations, maintain financial resiliency in the capital program and manage use of debt for capital projects. The 2022 budget includes transfers of \$16.3 million from the operating fund to the debt service fund and \$3.5 million to the capital projects fund. Combined, these amounts are about 41% of the operating budget. Total transfers are forecast to increase by about \$2.1 million per year over the planning period. The District also funds some smaller capital investments in the capital outlay line item of the operating budget. The proposed 2022 operating budget includes \$501,000 of capital outlay items, or 1.03% of total operating expenditures. Capital outlay items were budgeted at \$473,000 in 2021.

### **2022 SERVICE CHARGE RATES**

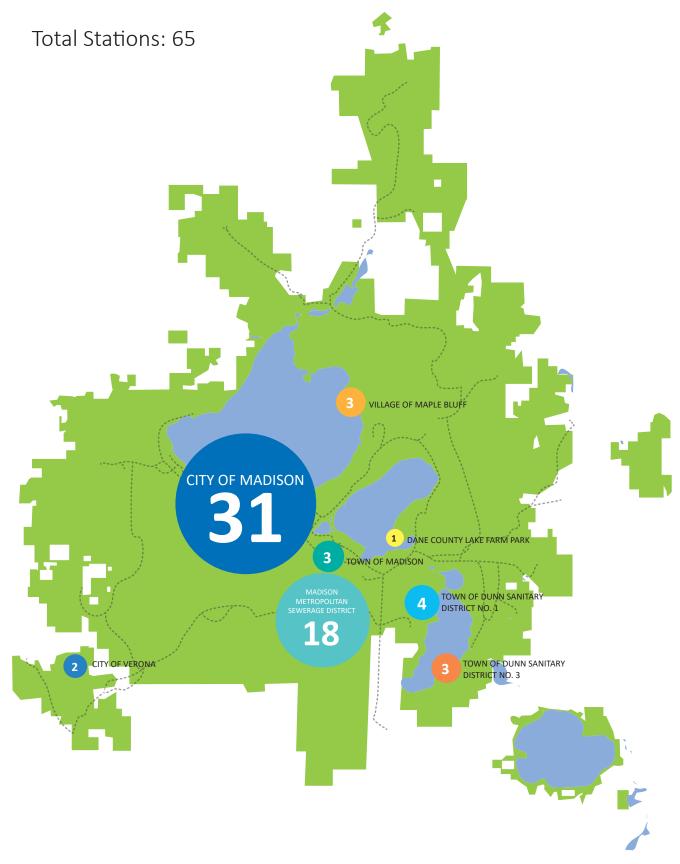
The District's service charge rates depend on the budget and the predicted pollutant loadings for the coming year. The budget determines the service charge revenues required to cover expenditures. The service charge rates are determined by dividing the required service charge revenues by the loadings expected to be received at the treatment plant.

### Rate = (Required Revenue)/Loading

The District has seven billing parameters: five wastewater parameters and two customer parameters. District expenses are allocated to these seven parameters and loadings to the treatment plant are estimated from recent loadings history. Rates are determined for each parameter. The District, therefore, has seven rates that are used to determine billings to our owner communities.

It is important to note that the District bills owner communities for the services provided and does not directly bill residential and business users of the sewerage system. Local sewer utilities add the costs to operate and maintain their local sewer systems to the District charges and then send bills to individual residences and businesses for sewer service charges provided by both the District and the local sewer utility. More details about the District's rate structure can be found in our Sewer Use Ordinance on the District's website at madsewer.org.

### FIGURE 5 | Number of Pumping Stations Serviced by Location



### **REVENUE CATEGORIES**

### SEWER SERVICE CHARGES

This category covers charges paid by the District's owner communities for the wastewater conveyance and treatment services provided by the District. Owner communities pay these charges according to the volume and strength of the wastewater they discharge to the District. These charges are the primary revenue source for the District. The District serves five cities, eight villages and 13 town sanitary or utility Districts as of Aug. 1, 2021.

### SERVICING PUMPING STATIONS

This category covers charges to various owner communities for District services to operate and maintain pumping stations owned by the communities. The District currently services 47 pumping stations owned by others. The station owner and the number of stations served as of Aug. 1, 2021, are shown in **Figure 5**.

### RENT

This category covers rent the District receives for use of District-owned property. The District rents three houses, one set of farm buildings including a house, barn, sheds and associated acreage, 157 acres of farmland, and land for an electrical substation.

### INTEREST

This category covers interest earned on the District's cash reserves.

### **ANNEXATION & PLAN REVIEW FEES**

This category covers District revenues for the annexation process and sewer plan review and approval processes. Owner communities pay annexation fees when new lands are added to the District. Owner communities pay sewer plan review fees for modifications or additions to their sewer systems.

### MISCELLANEOUS INCOME

This category covers income received for various revenues that do not fit in other categories. For instance, the income from the sale of scrap materials and income for laboratory services performed for others are placed in this category.

### SEPTAGE DISPOSAL INCOME

This category covers income received for waste delivered by truck to the Nine Springs Wastewater Treatment Plant. The largest single source of waste delivered by truck is septage from homes and businesses on septic systems. Thirty-nine haulers have permits to discharge at the treatment plant as of Aug. 1, 2021.

### PRETREATMENT MONITORING

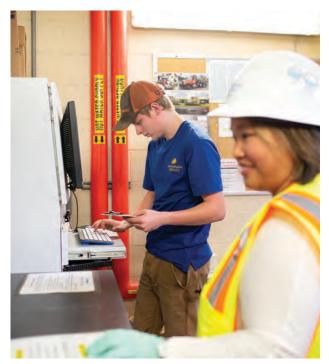
This category covers the District's revenues for industrial monitoring. The fees are paid by businesses that are required to have industrial treatment permits issued by the District. Nineteen businesses have industrial discharge permits issued by the District as of Aug. 1, 2021.

### STRUVITE FERTILIZER SALES

This category covers the income from the sale of struvite fertilizer pellets. The District operates a process to recover phosphorus from the wastewater treated at the Nine Springs Wastewater Treatment Plant. The process recovers phosphorus in the form of struvite pellets, which are sold as a fertilizer.

### CASH RESERVES

This category covers funds used from our cash reserves.



Accountant Jasmine Fill (right) works with a septage hauler.

### **EXPENDITURE CATEGORIES**

## ADMINISTRATION, ENGINEERING AND PLANNING

This cost center includes the Chief Engineer and Director's office, accounting, information technology, communications, engineering, human resources/safety, planning and strategy and ecosystem services.

**District Leadership and Support**: Provides organizational leadership to the District. Oversees communication and public information, coordinates District strategic efforts, and oversees overall District performance and general administration of District business.

Finance and Procurement: Provides general accounting, payroll, purchasing and grants and loan administration.

Information Technology: Ensures data integrity, optimal network functionality and provides hardware, software and user support. Information technology also provides technological expertise to District staff.

**Communications:** Provides District-wide communications and business support.

Engineering: Provides engineering, design and construction of projects within the District's Capital Improvements Plan.

Human Resources/Safety: Provides opportunities for growth of the organizational culture and performance. Provides cost-effective employee management services for recruitment, safety and leadership development while minimizing the District's liability in employment matters.

**Records Management:** Provides support for processing, accessing, retaining and disposing of District records.

Strategy: Provides strategic and capital improvements planning, sustainable infrastructure program management, customer service charge billing, connection charge and annexation management and geographic information system services.

**Ecosystem Services:** Oversees a wide range of regulatory, legislative, environmental and strategic initiatives that impact District operations and/or help establish overall District focus and oversees the Metrogro resource recovery program.



Ecosystem Services director Martye Griffin (right) takes notes at an owner community meeting.

#### **USER CHARGE & PRETREATMENT PROGRAM**

This cost center implements state and federal requirements directed toward industrial users and implements strategies for pollution prevention and source control. In addition, this cost center includes wastewater flow and loadings data sampling and analysis for customer billing.

### WASTEWATER COLLECTION

This cost center provides funding to operate and maintain the District's gravity sewers, pumping stations and raw wastewater force mains. The District operated and maintained 97 miles of gravity sewer, 18 pumping stations and 32 miles of raw wastewater force mains serving 13 cities and villages and 13 town sanitary and utility Districts as of August 1, 2021.

#### WASTEWATER TREATMENT

This cost center includes funding to operate and maintain the Nine Springs Wastewater Treatment Plant. This plant treats about 41 million gallons of wastewater per day from our owner communities and Districts, and 100,000 gallons per day of hauled wastes.

### **EFFLUENT DIVERSION**

This cost center includes operations and maintenance for the District's 15 miles of force mains that discharge treated effluent to Badfish Creek and Badger Mill Creek. The cost center also includes monitoring to determine the impact on receiving streams.

#### METROGRO BIOSOLIDS REUSE PROGRAM

This cost center recycles biosolids to agricultural land through the Metrogro program.

### CAPITAL OUTLAY

This cost center funds asset purchases such as vehicles and equipment.

## SERVICE PUMPING STATIONS OWNED BY OTHERS

This cost center funds activities to operate and maintain, on a contract basis, local pumping stations owned by other cities and Districts. The District operated and maintained 47 pumping stations as of Aug. 1, 2021.

### CONTRIBUTION TO CAPITAL PROJECTS FUND

This cost center accounts for the transfer of funds to the capital projects fund.

## CONTRIBUTION TO EQUIPMENT REPLACEMENT RESERVE

This cost center accounts for additions to the equipment replacement reserve required by the State of Wisconsin Clean Water Fund program.

#### TRANSFER TO DEBT SERVICE

This cost center pays the annual debt service on the District's long-term debt.

The District serves 26 Madison-area owner communities covering approximately 187 square miles and 380,000 people.

### PERSONNEL

Table 5 shows changes in the District's overallstaffing from 2020 to 2022. It should be noted thatFTE counts in 2021 have been adjusted to reflecta Commission resolution that was passed to allowbenefits for regular part-time employees. The resultof this resolution is to show part-time employees inthe FTE count.

In 2021, the Metrogro operations was moved from Ecosystems Services to Operations and Maintenance. This includes the Metrogro operations supervisor, two mechanics, and a biosolids technician. When the resource recovery manager position was vacated in summer 2021, it was reconfigured as a biosolids specialist, and this position remains part of Ecosystem Services.

In addition to taking on the four Metrogro operations positions, the Operations and Maintenance Department is adding three positions as part of a workforce development program. This program is intended to address dual interests of increasing workforce diversity and addressing workload concerns within the department.

Appendix J is a representation of the District's hierarchy.



Custodian Brian Wills and other District staff have embraced safety protocols during the coronavirus pandemic.

## TABLE 5 | Full-Time Equivalent Positions

DEPARTMENT	2020 FTE COUNT	2021 FTE COUNT	2022 PROPOSED	CHANGES FOR 2022
District Leadership and Support	14	15.5	16.5	The change reflects fully funding a new Accountant position that was added in 2021
Ecosystem Services	18	18	14	The change reflects four positions from Metrogro moving to O&M
Engineering	8	8.5	8.5	
Operations and Maintenance	57	58	65	The change reflects moving four positions from Ecosystems for Metrogro and three new positions being added for a workforce development program
Strategy	14	15	15	
TOTALS	111	115	119	



# SECTION THREE

2022 CAPITAL IMPROVEMENTS PLAN & BUDGET

Local youth on stand-up paddleboards on Lake Wingra.

### **INTRODUCTION**

The District's Capital Improvements Plan (CIP) is updated each year prior to development of the annual budget. The CIP contributes to District planning and budgeting in the following ways:

- Identifies capital projects that are needed to keep the District's assets in good working order and meet capacity needs.
- Analyzes and describes projects in detail in individual business cases, including needs, alternatives, costs and time frames for planning, design and construction.
- Identifies potential large spending requirements for future years and incorporates them into financial planning as needed.
- Estimates costs for a six-year time period using the best information available.
- Arranges project timelines to balance urgency, resources and coordination requirements.
- Prepares a financing plan to balance use of debt, financial resiliency and impacts on service charges.
- Proposes an annual capital budget for the succeeding year.

For projects toward the end of the six-year time frame, costs and schedules are generally less developed. Details of projects in the first one to three years are more precisely known. Many of the early period projects are underway, and their costs have been committed to by contract. Annual CIP updates allow the District to have more precise spending and work plans in the short term and prepare for potential large work and financial issues over the longer term.

Information on specific projects in the CIP can be found in the project summaries in Appendix A. These project summaries describe the scope, need, cost and schedule for each project. More detailed descriptions of each project are included in business cases.

A brief discussion of recently completed projects can be found in Appendix B, along with the status of maintenance retainers for recently completed or soon-to-be-completed projects.

### **OVERVIEW AND HIGHLIGHTS**

Capital expenditures for 2022 focus on the rehabilitation of existing assets at the treatment plant and in the conveyance system to extend their useful life. Some construction activities and equipment purchases in 2022 include the following:

- Rehabilitating the HVAC system in the Gravity Belt Thickening Building, Dissolved Air Flotation Thickener, Metrogro Pump Station and the control room of the Headworks Building.
- Continuing work on the replacement of the District's maintenance, financial and human resources systems.
- Rehabilitating the Northeast Interceptor (Truax Extension) along U.S. Highway 151 between Pumping Station 13 and Lien Road.
- Installing a relief sewer for the West Intercepting System along University Avenue between Marshall Court and University Bay Drive in the City of Madison.
- Rehabilitating Pumping Station 4 in the City of Madison.
- Rehabilitating Pumping Station 13 and Pumping Station 14 in the City of Madison.

Smaller construction projects in 2022 include the following:

- Repairing and restoring the Badfish Creek effluent channel near Grass Lake in the Town of Dunn.
- Grouting pipe joints on the Northeast Interceptor from Pumping Station 10 to State Highway 30.
- Pavement rehabilitation and process tank coating and repair at the treatment plant.

In addition to construction, many projects will be under design in 2022. At the treatment plant, the design of repairs to the air piping in the East Primary Influent Channel and to the flow splitter structure at the Headworks Building will begin. Design work is also expected to start on the testing of a new low-dissolved oxygen process for the secondary treatment system.

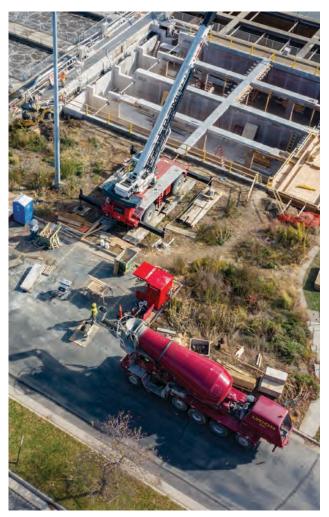
For the interceptor system, design will begin for the first phase of capacity improvements to the Waunakee Extension of the Northeast Interceptor and for the rehabilitation of the Southeast Interceptor in the Village of McFarland. Design work is also expected to begin in the second half of 2022 for the final two phases of the Lower Badger Mill Creek Interceptor extension between County Highway PD and Midtown Road.

Related to the Lower Badger Mill Creek Interceptor Extension, the design of downstream capacity improvements will be ongoing in 2022 at Pumping Station 17 and for the second phase of the Pumping Station 17 Relief Force Main. These improvements must be in place prior to diverting flow north of Midtown Road to the new interceptor.

Significant planning work will also continue in 2022. The 2020 Energy Management Master Plan, to be completed in the fall of 2021, is expected to recommend significant improvements to the District's energy-producing infrastructure and to the way that biosolids are processed and handled in the future. Facility planning in 2022 will investigate options for upgrading cogeneration facilities if the District wishes to keep producing energy with its biogas and for producing biogas of pipeline grade quality for distribution and sale. With regards to the biosolids program, the District is evaluating transitioning from a liquid biosolid that is land applied to a cake, or dried product. This transition would be expected to take upward of 10 years to complete and would involve several intermediate testing and planning steps. Work in 2022 will focus on testing different technologies for development

of a cake product and initial study to see if a market exists for such a product.

Other planning work in 2022 involves completion of the Collection System Facilities Plan update. This document will be used to guide and prioritize the selection of conveyance system projects for future CIPs. A new planning project in 2022 concerns the use of District properties. Many of the District's long-range goals and initiatives will require more assets and possibly more space. Examples include additional land for biosolids processing and possible tertiary treatment for chlorides and/or phosphorus. A space needs study of all District properties will be performed in 2022 and 2023 to provide a plan for how the District should best utilize its existing assets and what future assets may be required.



There were several major construction projects on plant grounds in 2020 and 2021.

### CONFORMANCE WITH ADOPTED PLANS AND PROGRAMS

The 2022 CIP assumes that capital projects will be in conformance with the recommendations of the District's 2009 50-year Master Plan regarding centralized treatment. The Plan recommends that the District continue to treat all wastewater from its service area at the Nine Springs Wastewater Treatment Plant and to return a portion of the effluent to Badger Mill Creek. As such, none of the projects in the CIP assume that a satellite treatment facility will be located anywhere in the District's service area in the foreseeable future.

While the 50-year Master Plan provides long-term guidance, shorter-term planning is required to assess the condition and capacity of the District's systems and assets. The District relies upon facility planning efforts, its asset management program and other planning efforts to help direct annual updates to its CIP. The following planning efforts provide the most significant guidance to the District's annual capital improvements planning.

#### COLLECTION SYSTEM FACILITIES PLAN

Last updated in 2011, the Collection System Facilities Plan provides a list of recommended capital improvements to the District's collection system. The Capital Area Regional Planning Commission updated its 2009 evaluation of the District's collection system capacity in 2017 and 2018. This update will in turn allow the District to update its Collection System Facilities Plan, currently scheduled for completion in 2022.

#### SOLIDS HANDLING FACILITIES PLAN

This Solids Handling Facilities Plan formed the basis for work constructed during the Eleventh Addition to the plant. This addition, completed in 2014, provided a comprehensive update to the treatment plant's solids handling processes. This work should allow the plant to meet solids loadings for the next 20 years. As such, solids handling is not a primary focus of the 2022 CIP.

#### LIQUID PROCESSING FACILITIES PLAN

While the Solids Handling Facilities Plan investigated the plant's solids streams and processes, the Liquid Processing Facilities Plan reviewed the plant's liquid streams and processes. This facilities plan was substantially completed in 2017 and included multiple projects that will address the plant's liquid processing needs. It is assumed that the 17 projects identified in the facilities plan will be combined into separate bid packages that will be constructed in multiple phases over the next 10 to 15 years. The first phase of projects was bid in 2019 and will be completed in the second half of 2021. Subsequent CIPs will identify the timing and phasing of the remaining projects based on project need, staff workload and the District's financial situation.

#### ENERGY MANAGEMENT MASTER PLAN

Brown and Caldwell and Strand Associates performed an energy study in 2014. This plan builds on that study by taking a comprehensive look at how the District is currently using energy and creating a roadmap for how to manage energy in the future. The study, conducted by Carollo Engineers, places an emphasis on how to select projects and optimize energy use as critical pieces of equipment are replaced in the coming years, such as the gas engines that are used to produce electricity and the associated hot water system. It is expected that projects related to heat and power improvements, biosolids processing and miscellaneous energy enhancements will be recommended for further study and facilities planning when the report is finalized in the fall of 2021.

#### ASSET MANAGEMENT PROGRAM

The CIP is informed by the District's asset management program. Asset management contributes to capital planning by evaluating the condition and criticality of District assets, implementing proper maintenance processes to extend asset life and providing data on asset repair and replacement needs. The District's program began in 2011, received an updated framework in 2016, and received an updated plant asset management plan in 2019. Next steps in the program include further improving maintenance practices, improving asset data and implementing a new computerized maintenance management system to provide better information for planning.

## 2022 CAPITAL PROJECTS BUDGET OVERVIEW AND SUMMARY

This section discusses the District's 2022 capital budget. The capital budget sets spending limits on a per-project basis and total annual spending basis. Spending on individual projects is limited to the authorized total project cost. Individual project spending can and does vary by year, as long as the total cost is not exceeded over the life of the project. Spending on all capital projects combined in the budget year is limited to the total amount authorized. The annual total budget limit is set for the current year only. Future year spending totals in the CIP are estimates.

The tables in this section list proposed total project cost authorizations, annual expenditures by project and loan proceeds. Financial matters, including fund balances and use of debt, are discussed in the section on capital finance.

#### TOTAL PROJECT COSTS SUMMARY

Table CIP-1A lists total project costs. In accordance with Commission policy ATT-2 on development of the capital budget, each year the Chief Engineer and Director is required to submit to the Commission a list of total project costs for all previously approved projects and for all projects new to the proposed budget. This table also includes total costs for those projects that are included in the six-year Capital Improvements Plan. For each project the total project cost of the current budget year is compared to that of the preceding year.

Table CIP-1B provides a breakdown of total project costs for projects that were authorized in previous CIPs but were subsequently combined, or bundled, into a single consolidated project for bidding and construction purposes. This table is provided for informational purposes per Commission policy, although only the total cost of the consolidated project is used for cost control purposes.



## ANNUAL BUDGETS AND EXPENDITURES SUMMARY

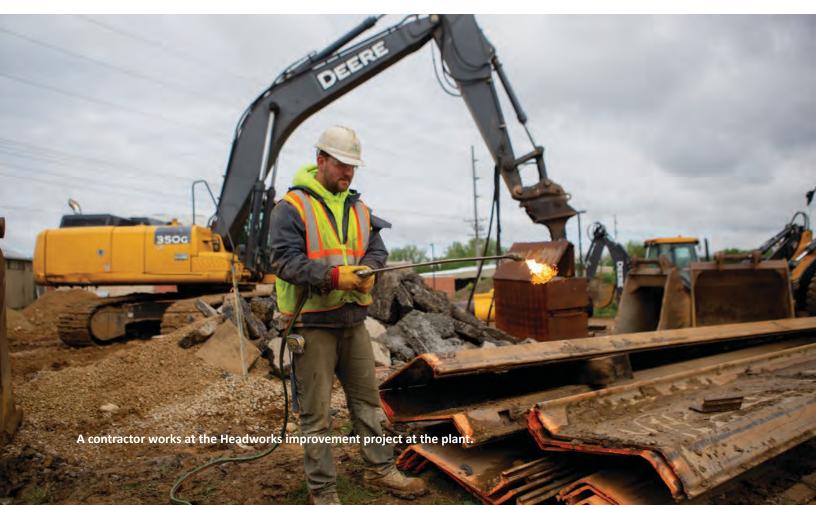
Table CIP-2 lists annual expenditures by project. Table CIP-3 shows total annual budgets for 2020–2022, with actual and estimated spending for 2020 and 2021, respectively. For 2020, actual expenditures were \$25.5 million, well below the budgeted amount of \$44.1 million. The primary reasons for this were that the Pumping Station 13 and Pumping Station 14 Rehabilitation and West Interceptor – Shorewood Relief projects did not start in 2020 as assumed in the 2020 Capital Budget. Small delays to both projects caused the expenditures for construction to be deferred to 2021 and 2022.

Expenditures for 2021 are estimated to be \$27.6 million. This is below the budgeted value of \$39.9 million by \$12.2 million. Expenditures for 2021 are lower than anticipated due to more spending on the Liquid Processing Improvements (Phase 1) project in 2020 than projected. Also, the construction bid for the West Interceptor – Shorewood Relief (Phase 1) project was significantly less than the amount included in the budget.

#### LOAN REVENUES SUMMARY

Table CIP-4 provides a summary of loan revenuesby project(s). Preceding year values are actualdisbursements received from the State ofWisconsin's Clean Water Fund for projects underconstruction or recently completed. Current yearand subsequent year values are estimates based onthe District's financing needs.

As shown in the table, the District received \$24.4 million in loan proceeds from the Clean Water Fund in 2020. Similar levels of borrowing are estimated for 2021 and 2022. Additional discussion of debt is included in the capital finance section.



## TABLE CIP-1A Total Project Cost Authorizations

Subproje	ects shown in separate table as noted	Has Subprojects	Authorization in 2021 Plan	Proposed Authorization in 2022 Plan	Change in Authorization	
TREATMI	ENT PLANT		\$90,416,000	\$202,649,000	\$112,233,000	124%
A01	East Primary Influent Channel Air Piping Replacement			793,000		n/a
402	Lagoon Dikes Improvements		2,109,000	2,046,000	(63,000)	-3%
403	Flow Splitter Improvements			2,252,000		n/a
404	Maintenance, Financial and HR Systems		4,373,000	5,660,000	1,287,000	29%
405.1	2021 Treatment Plant HVAC Improvement Project		838,000	1,523,000	685,000	82%
405.2	Future Treatment Plant HVAC Improvement Projects			2,844,000		n/a
406.1	Low Dissolved Oxygen (Partial Plant)		2,791,000	3,171,000	380,000	14%
406.2	Low Dissolved Oxygen (Full Plant)		24,246,000	18,015,000	(6,231,000)	-26%
407	West Blower Replacements		11,151,000	12,540,000	1,389,000	12%
408.1	Heat and Power Improvements			40,405,000		n/a
408.2	Biosolids Processing			57,755,000		n/a
408.3	Miscellaneous Energy Projects			7,154,000		n/a
409	Shop One Interior Renovations			105,000		n/a
410	East and West Blower Switchgear		2,624,000	2,623,000	(1,000)	0%
411	15 kV Electrical Service Replacement		3,093,000	3,098,000	5,000	0%
A12	Headworks Screening		4,109,000	4,246,000	137,000	3%
413	Septage Receiving Modifications		3,502,000	3,832,000	330,000	9%
414	Grit Processing Improvements			2,393,000		n/a
415	Metrogro Applicators & Equipment		4,148,000	4,405,000	257,000	6%
416	Annual Process Tank Coating and Repair		1,076,000	1,306,000	230,000	21%
A17	Annual Pavement Improvements		408,000	420,000	12,000	3%
18	Minor Capital Improvements		726,000	746,000	20,000	3%
19	Miscellaneous Treatment Plant Projects		562,000	597,000	35,000	6%
J/A	Energy Management Master Plan		624,000	624,000	-	0%
	Engine Generator and Blower Control Panel Replacements		677,000	677,000	-	0%
	Final Clarifier 4, 5 and 6 Effluent Launder Trough Replacement		310,000	370,000	60,000	19%
	Headworks Flow Metering		2,291,000	2,291,000	-	0%
	Liquid Processing Improvements-Phase 1	*	16,818,000	16,818,000	-	0%
	Operations Building First Floor Remodel		2,050,000	2,050,000	-	0%
	Resource Recovery Facility		899,000	899,000	-	0%
	Shop One Site Improvements		200,000	200,000	-	0%
	2019 Treatment Plant Piping Improvements Project	*	791,000	791,000	-	0%
NTERCE			\$73,867,000	\$75,692,000	\$1,825,000	2%
301	Northeast Interceptor Joint Grouting MH10-101 to MH10-106		309,000	307,000	(2,000)	-1%
302.1	West Interceptor-Shorewood Relief (Phase 1)		7,906,000	4,915,000	(2,991,000)	-38%
302.2	West Interceptor-Shorewood Relief (Phase 2)		2,429,000	1,754,000	(675,000)	-28%
302.3	West Interceptor-Shorewood Relief (Phase 3)		4,311,000	4,676,000	365,000	8%
303	NEI-Truax Extension Rehab (lining project)		5,991,000	6,025,000	34,000	1%
304	NEI-Waunakee Extension Capacity Improvements (Phase 1)		7,133,000	7,948,000	815,000	11%
805	NEI-FEI to SEI Rehab (lining project)		2,070,000	2,129,000	59,000	3%
806	Lower Badger Mill Creek Interceptor-Phase 5		4,289,000	1,196,000	(3,093,000)	-72%
807	Lower Badger Mill Creek Interceptor-Phase 6			3,082,000		n/a
308	SEI Rehab-Pumping Station 9 to SEI-Dutch Mill Extension			1,796,000		n/a
	Pumping Station 6 to Pumping Station 10 Connector		7,097,000	7,100,000	3,000	0%
809			13,250,000	13,251,000	1,000	0%
809	NSVI Capacity Improvements-Phase 1					n/a
609 610	West Interceptor Rehab-Babcock Hall to Dayton Street			1,249,000		
809 810 811				1,249,000 1,182,000		n/a
809 810 811 812	West Interceptor Rehab-Babcock Hall to Dayton Street		9,646,000		-	n/a 0%
809 810 811 812	West Interceptor Rehab-Babcock Hall to Dayton Street District Flow Monitoring Stations		9,646,000 304,000	1,182,000	-	
809 810 811 812	West Interceptor Rehab-Babcock Hall to Dayton Street District Flow Monitoring Stations NEI-Truax Extension Relief			1,182,000 9,646,000	- -	0%
809 310 311 312 N/A	West Interceptor Rehab-Babcock Hall to Dayton Street District Flow Monitoring Stations NEI-Truax Extension Relief Northeast Interceptor Joint Grouting MH10-112 to MH10-106		304,000	1,182,000 9,646,000 304,000	- - -	0% 0%

## TABLE CIP-1A | Total Project Cost Authorizations (cont.)

Subproj	Subprojects shown in separate table as noted		Authorization in 2021 Plan	Proposed Authorization in 2022 Plan	Change Authoriza	
PUMPI	NG STATIONS AND FORCE MAINS		\$37,063,000	\$50,026,000	\$12,963,000	35%
C01	Grass Lake Dike Stabilization		864,000	905,000	41,000	5%
C02	Pumping Station 4 Rehabilitation		5,328,000	5,481,000	153,000	3%
C03	Pumping Station 17 Rehabilitation		5,232,000	5,224,000	(8,000)	0%
C04	Pumping Station 17 Force Main Relief- Phase 2		4,276,000	4,961,000	685,000	16%
C05	Pumping Station 16 Force Main Rehabilitation		1,652,000	1,652,000	-	0%
C06	Emergency Power Generation at District Pumping Stations			8,429,000		n/a
C07	Miscellaneous Collection System Improvements		451,000	580,000	129,000	29%
C08	Force Main Condition Assessment			3,534,000		n/a
N/A	Automated Power Transfer at Pump Stations 10 and 11		268,000	268,000	-	0%
	Pumping Station 13 & Pumping Station 14 Rehabilitation	*	10,755,000	10,755,000	-	0%
	Pumping Station 17 Force Main Relief- Phase 1		3,490,000	3,490,000	-	0%
	Pumping Station 7 Improvements		4,247,000	4,247,000	-	0%
	Pumping Station 7 Force Main Emergency Repair		500,000	500,000	-	0%
CAPITA	L BUDGET EXPENSES		\$3,277,000	\$20,592,000	\$17,315,000	528%
D01	Capital Budget Expenses		334,000	334,000	-	0%
D02	Collection System Facilities Plan Update		206,000	230,000	24,000	12%
D03	Badger Mill Creek Phosphorus Compliance		1,499,000	19,345,000	17,846,000	1191%
D04	Plan for District Properties		915,000	360,000	(555,000)	-61%
N/A	Plant Asset Management Plan Implementation		323,000	323,000	-	0%
Grand T	otal		\$204,623,000	\$348,959,000	\$144,336,000	71%

## TABLE CIP-1B | Estimated Total Subproject Costs for Bundled Projects

Spending limits are at the bundled project level. Subproject amounts are estimates for information only.

	2021	Estimated 2022	Increas	se
2019 TREATMENT PLANT PIPING IMPROVEMENTS PROJECT	791,000	791,000	-	0%
Hot Water Piping Improvements	212,000	212,000	-	0%
W1 Piping Improvements	579,000	579,000	-	0%
INTERCEPTOR REHABILITATION - 2020	2,078,000	2,078,000	-	0%
NEI Relief Sewer and E. Johnson Street Relief Sewer Rehab	470,000	470,000	-	0%
West Interceptor- Spring Street Relief (lining project)	1,608,000	1,608,000	-	0%
LIQUID PROCESSING IMPROVEMENTS - PHASE 1	16,818,000	16,818,000	-	0%
54 Inch Primary Influent Rehabilitation	870,000	662,000	(208,000)	-24%
East Blower Controls	424,000	727,000	303,000	71%
East-West Plant Flow Metering	167,000	1,848,000	1,681,000	1007%
Plant Peak Capacity Improvements	5,663,000	4,695,000	(968,000)	-17%
Plant Unit Substation Improvements	3,374,000	3,940,000	566,000	17%
Primary Tanks 1 and 2 Rehabilitation	490,000	1,055,000	565,000	115%
Process Control System Upgrade- Phase Two	1,634,000	1,112,000	(522,000)	-32%
UV Disinfection System Replacement	4,196,000	2,779,000	(1,417,000)	-34%
PUMPING STATION 13 & PUMPING STATION 14 REHABILITATION	10,755,000	10,755,000	-	0%
Pumping Station 13 Rehabilitation	5,480,000	5,480,000	-	0%
Pumping Station 14 Rehabilitation	5,275,000	5,275,000	-	0%

## TABLE CIP-2**2020-2022 Expenditures by Project**

District policy limits 2022 spending to the all-projects grand total shown Individual project spending is not limited by year, but is limited by total project cost authorization

		2020 Actual	2021 Through June	2021 Estimated	2022 Anticipated
REATM	ENT PLANT	\$14,135,000	\$4,526,000	\$9,172,000	\$5,000,000
401	East Primary Influent Channel Air Piping Replacement				77,000
402	Lagoon Dikes Improvements	3,000	12,000	397,000	752,000
403	Flow Splitter Improvements				141,000
404	Maintenance, Financial and HR Systems	1,000	1,000	75,000	501,000
405.1	2021 Treatment Plant HVAC Improvement Project	27,000	20,000	245,000	1,251,000
406.1	Low Dissolved Oxygen (Partial Plant)				62,000
407	West Blower Replacements				283,00
408.1	Heat and Power Improvements				711,00
408.2	Biosolids Processing				206,00
408.3	Miscellaneous Energy Projects				191,00
409	Shop One Interior Renovations				52,00
411	15 kV Electrical Service Replacement				108,00
412	Headworks Screening				10,00
A13	Septage Receiving Modifications				
415	Metrogro Applicators & Equipment	4,000	676,000	811,000	
416	Annual Process Tank Coating and Repair				202,00
417	Annual Pavement Improvements			63,000	65,00
A18	Minor Capital Improvements	12,000	8,000	112,000	115,00
A19	Miscellaneous Treatment Plant Projects	,	,	100,000	124,00
N/A	2019 Treatment Plant Piping Improvements Project	447,000			,
.,	Energy Management Master Plan	416,000	64,000	208,000	
	Engine Generator and Blower Control Panel Replacements	39,000	9,000	632,000	
	Final Clarifier 4, 5 and 6 Effluent Launder Trough Replacement	5,000	2,000	365,000	
	Headworks Flow Metering	1,481,000	243,000	700,000	
	Liquid Processing Improvements- Phase 1	10,897,000	2,954,000	4,136,000	
	Operations Building First Floor Remodel	542,000	521,000	1,328,000	150,00
	Resource Recovery Facility	243,000	15,000	1,520,000	150,00
	Shop One Site Improvements	18,000	15,000		
			44 600 000	40.040.000	40.000.00
NTERCE 301	Northeast Interceptor Joint Grouting MH10-101 to MH10-106	\$7,788,000	\$1,600,000	<b>\$8,240,000</b> 65,000	<b>\$9,028,00</b> 242,00
302.1	West Interceptor-Shorewood Relief (Phase 1)	429,000	85,000	4,326,000	_ · _ /
302.2	West Interceptor-Shorewood Relief (Phase 2)	120,000	37,000	60,000	1,694,00
302.3	West Interceptor Shorewood Relief (Phase 3)		57,000	00,000	93,00
303	NEI-Truax Extension Rehab (lining project)			30,000	5,995,00
304	NEI-Waunakee Extension Capacity Improvements (Phase 1)		_	10,000	577,00
B05	NEI-FEI to SEI Rehab (lining project)			10,000	577,00
306	Lower Badger Mill Creek Interceptor-Phase 5				93,00
307	Lower Badger Mill Creek Interceptor-Phase 5				113,00
308	SEI Rehab-Pumping Station 9 to SEI-Dutch Mill Extension				77,00
309	Pump Station 6 to Pump Station 10 Connector	1 010 000	2.000	12.000	144,00
N/A	Interceptor Rehabilitation-2020	1,016,000	3,000	12,000	
	NEI-Truax Extension Relief	4,966,000	2,000	32,000	
	Northeast Interceptor Joint Grouting MH10-112 to MH10-106	190,000	1,000	18,000 3,637,000	
	NSVI Improvements-McKee Road to Dunn's Marsh NSVI-Morse Pond Extension	1,088,000 100,000	1,472,000	50,000	

## TABLE CIP-2 | 2020-2022 Expenditures By Project (cont.)

PUMPI	NG STATIONS AND FORCE MAINS	\$3,542,000	\$2,403,000	\$9,697,000	\$7,238,000
C01	Grass Lake Dike Stabilization	30,000	6,000	15,000	742,000
C02	Pumping Station 4 Rehabilitation	2,000	21,000	320,000	1,669,000
C03	Pumping Station 17 Rehabilitation			20,000	402,000
C04	Pumping Station 17 Force Main Relief-Phase 2			90,000	288,000
C05	Pumping Station 16 Force Main Rehabilitation			15,000	67,000
C06	Emergency Power Generation at District Pumping Stations				5,000
C07	Miscellaneous Collection System Improvements	17,000	1,000		90,000
N/A	Automated Power Transfer at Pumping Stations 10 and 11	159,000		84,000	
	Pumping Station 13 and Pumping Station 14 Rehabilitation	544,000	839,000	5,963,000	3,976,000
	Pumping Station 17 Force Main Relief-Phase 1	437,000	1,493,000	2,905,000	
	Pumping Station 7 Improvements	2,353,000			
	Pumping Station 7 Force Main Emergency Repair		43,000	285,000	
CAPITA	L BUDGET EXPENSES	\$75,000	\$59,000	\$584,000	\$517,000
D01	Capital Budget Expenses			52,000	52,000
D02	Collection System Facilities Plan Update	-	23,000	42,000	82,000
D03	Badger Mill Creek Phosphorus Compliance	8,000	5,000	300,000	206,000
D04	Plan for District Properties				177,000
N/A	Plant Asset Management Plan Implementation	67,000	32,000	190,000	
GRAND	TOTAL	\$25,539,000	\$8,587,000	\$27,693,000	\$21,783,000

## TABLE CIP-3 | 2020-2022 Annual Budget and Expenditures

	Adopted Cap	Adopted Capital Budget		
	2020	2021	2022	2021 - 2022 Change
Budgets	\$44,133,000	\$39,869,000	\$21,783,000	-45%
Expenditures (Actual 2020; Estimated 2021)	25,539,000	27,693,000		
Underspending	\$18,594,000	\$12,176,000		

## TABLE CIP-4 | Clean Water Fund Loan Proceeds

Grand Total	\$24,351,000	\$22,876,000	\$19,213,000
2021 Treatment Plant HVAC Improvement Project			1,493,000
NSVI-McKee Road to Dunn's Marsh			4,707,000
Lagoon Dikes Improvements			1,014,000
West Interceptor-Shorewood Relief (Phase 1)		4,374,000	
West Interceptor-Spring Street Relief Rehab		748,000	
Pumping Station 4 Rehabilitation			1,950,000
Pumping Station 13 and Pumping Station 14 Rehab		6,712,000	3,936,000
Pumping Station 10 FM Rehab/West Interceptor-Pumping Station 5 to Gammon Ext	218,000		
Operations Building First Floor Remodel		1,881,000	149,000
NEI-Truax Ext Relief/SWI-Haywood Ext Replacement	9,583,000	31,000	
NEI-Truax Extension Rehab			\$5,964,000
LPI- Phase 1/Pumping Station 7 Improvements/Headworks Flow Metering	\$14,551,000	8,691,000	
2019 Treatment Plant Piping Project		\$439,000	
	2020 Actual	2021 Estimated	2022 Anticipated

#### 2022 PROJECT FUNDING

As discussed in the capital finance section, capital projects are funded by a mix of Clean Water Fund loan proceeds and cash reserves. Financing decisions are made on a per-project basis, considering eligibility and project size, in addition to overall financing strategy. For 2022, the following notable projects will be financed with cash reserves:

- Maintenance, financial and HR systems (\$501,000)
- Biosolids processing (\$206,000)
- Miscellaneous energy projects (\$191,000)
- Northeast Interceptor joint grouting MH10-101 to MH10-106 (\$242,000)
- Design of Lower Badger Mill Creek interceptor (\$206,000)
- Grass Lake dike stabilization (\$742,000)
- Various capital budget expenses (\$517,000)

Cash reserves will also be used to pay for planning and/or design work for various projects, including:

- Flow splitter improvements (\$141,000)
- Planning for the heat and power improvements project (\$711,000)



District engineer Rachel Feil talks to a contractor onsite at the Nine Springs Valley Interceptor construction project.

- Design of the capacity improvements for the Northeast Interceptor – Waunakee Extension (\$577,000)
- Design of Pumping Station 17 rehabilitation and Pumping Station 17 force main relief – Phase 2 (\$690,000).

These planning and design costs will initially be paid from cash reserves and may later be reimbursed through loans from the Clean Water Fund in subsequent years if/when construction commences.

## SIX-YEAR CAPITAL PROJECTS SUMMARY

This section discusses planned projects for the six years of the CIP. Financing issues for the six-year period are discussed in the capital finance section.

The District's CIP includes projections for projects that are either underway and will continue into 2022, or for those new projects that will begin within the six-year planning horizon. These projects have been identified by District staff to address a variety of needs such as hydraulic capacity, condition or new regulatory requirements. Costs and schedules for these projects are continually updated as the scopes become better defined and as priorities and funding strategies change over time.

Table CIP-5 is included to show the anticipatedannual inflation-adjusted costs that are expectedfor each project. These tables show approximately\$210 million worth of expenditures over the six-year period from 2022 to 2027.

Table CIP-6 presents the anticipated schedule for each project by phase within the six-year planning window. For each project, the predominant phase of the project is shown for a given year. Where two phases of a project are likely to occur in the same year, both phases are indicated.

## TABLE CIP-5 | Six-Year Spending Forecast

Project Numbe	Project Litle	2022	2023	2024	2025	2026	2027
Treatme	nt Plant	\$5,000,000	\$6,522,000	\$14,858,000	\$17,119,000	\$22,746,000	\$26,615,000
A01	East Primary Influent Channel Air Piping	77,000	716,000				
	Replacement						
A02	Lagoon Dikes Improvements	752,000	446,000	448,000			
A03	Flow Splitter Improvements	141,000	1,040,000	1,071,000			
A04	Maintenance, Financial and HR Systems	501,000	864,000	1,603,000	1,797,000	820,000	
A05.1	2021 Treatment Plant HVAC Improvement Project	1,251,000					
A05.2	Future Treatment Plant HVAC Improvement Projects			1,197,000	917,000	730,000	
A06.1	Low Dissolved Oxygen (Partial Plant)	62,000	63,000	2,557,000	183,000	289,000	
A06.2	Low Dissolved Oxygen (Full Plant)					464,000	1,110,000
A07	West Blower Replacements	283,000	292,000	2,650,000	6,050,000	214,000	3,051,000
A08.1	Heat and Power Improvements	711,000	732,000	1,655,000	1,705,000	14,879,000	14,394,000
A08.2	Biosolids Processing	206,000	318,000				
A08.3	Miscellaneous Energy Projects	191,000	313,000		208,000	371,000	5,588,000
A09	Shop One Interior Renovations	52,000	53,000				
A10	East and West Blower Switchgear		5,000	219,000	1,182,000	1,217,000	
A11	15 kV Electrical Service Replacement	108,000	117,000	120,000	1,356,000	1,397,000	
A12	Headworks Screening	10,000	191,000	2,087,000	1,958,000		
A13	Septage Receiving Modifications		11,000	11,000	315,000	1,722,000	1,773,000
A14	Grit Processing Improvements		001.000	742.000		110.000	155,000
A15	Metrogro Applicators & Equipment		881,000	743,000	934,000	116,000	224.000
A16	Annual Process Tank Coating and Repair	202,000	208,000	214,000	221,000	227,000	234,000
A17	Annual Pavement Improvements	65,000	67,000	69,000	71,000	73,000	75,000
A18 A19	Minor Capital Improvements	115,000	119,000	122,000	126,000	130,000	134,000
N/A	Miscellaneous Treatment Plant Projects Operations Building First Floor Remodel	124,000 150,000	89,000	92,000	95,000	97,000	100,000
Intercept	1	\$9,028,000	\$10,228,000	\$13,336,000	\$5,059,000	\$8,417,000	\$12,508,000
B01	Northeast Interceptor Joint Grouting MH10-101 to	242,000	\$10,228,000	\$15,550,000	\$3,033,000	38,417,000	\$12,508,000
	MH10-106	,					
B02.2	West Interceptor - Shorewood Relief (Phase 2)	1,694,000					
B02.3	West Interceptor- Shorewood Relief (Phase 3)	93,000	4,583,000				
B03	NEI- Truax Extension Rehab (lining project)	5,995,000					
B04	NEI- Waunakee Extension Capacity Improvements (Phase 1)	577,000	2,334,000	5,027,000			
B05	NEI- FEI to SEI Rehab (lining project)		49,000	2,081,000			
B06	Lower Badger Mill Creek Interceptor- Phase 5	93,000	1,103,000	-			
B07	Lower Badger Mill Creek Interceptor- Phase 6	113,000	117,000	2,852,000			
B08	SEI Rehab- Pumping Station 9 to SEI-Dutch Mill Extension	77,000	1,719,000				
B09	Pumping Station 6 to Pumping Station 10 Connector	144,000	324,000	3,267,000	3,365,000		
B10	NSVI Capacity Improvements- Phase 1			104,000	416,000	429,000	6,060,000
B11	West Interceptor Rehab- Babcock Hall to Dayton			5,000	1,244,000		
	Street						
B12	District Flow Monitoring Stations				34,000	1,148,000	
N/A	Collection System Projects 2025						
	Collection System Projects 2026					4,637,000	
	Collection System Projects 2027						4,179,000
	Lining Projects 2025				-		
	Lining Projects 2026					2,203,000	
	Lining Projects 2027						2,269,000

## TABLE CIP-5 | Six-Year Spending Forecast (cont.)

Project Numbe	Project Title	2022	2023	2024	2025	2026	2027
Pumping	Pumping Stations and Force Mains		\$12,107,000	\$3,195,000	\$5,380,000	\$5,793,000	\$5,520,000
C01	Grass Lake Dike Stabilization	742,000					
C02	Pumping Station 4 Rehabilitation	1,669,000	3,490,000				
C03	Pumping Station 17 Rehabilitation	402,000	2,366,000	2,437,000			
C04	Pumping Station 17 Force Main Relief- Phase 2	288,000	4,583,000				
C05	Pumping Station 16 Force Main Rehabilitation	67,000	1,570,000				
C06	Emergency Power Generation at District Pumping Stations	5,000	5,000	117,000	1,552,000	1,850,000	1,459,000
C07	Miscellaneous Collection System	90,000	92,000	95,000	98,000	101,000	104,000
C08	Force Main Condition Assessment			546,000	563,000	580,000	597,000
N/A	Pumping Station 13 Rehabilitation	2,029,000					
	Pumping Station 14 Rehabilitation	1,947,000					
	Pumping Station Projects 2025				3,167,000		
	Pumping Station Projects 2026 Pumping Station Projects 2027					3,262,000	3,360,000
Capital	Budget Expenses	\$517,000	\$501,000	\$1,147,000	\$5,684,000	\$5,854,000	\$6,030,000
D01	Capital Budget Expenses	52,000	53,000	55,000	56,000	58,000	60,000
D02	Collection System Facilities Plan Update	82,000	-	-	-	-	-
D03	Badger Mill Creek Phosphorus Compliance	206,000	265,000	1,093,000	5,628,000	5,796,000	5,970,000
D04	Plan for District Properties	177,000	182,000	-	-	-	-
Grand To	otal	\$21,783,000	\$29,358,000	\$32,536,000	\$33,242,000	\$42,810,000	\$50,673,000

## TABLE CIP-6 Six-Year Capital Projects Phases

C = Construction D = Design D			D/C = Design and Construct	truction E = Equipment Purchase			P = Planning		
P/D	= Planning and Design	S = Study	S/T = Study and Testing	T = Tes	sting	A =	Annual		
Projec Numbe		Project T	itle	2022	2023	2024	2025	2026	2027
	ent Plant								
A01 A02 A03 A04	East Primary Influent Lagoon Dikes Improv Flow Splitter Improve Maintenance, Einanc	ements ements		D D/C D C	C C C	C C C	С	C	
A05.1	Maintenance, Financial and HR Systems 2021 Treatment Plant HVAC Improvement Project			C	C	C	C	C	
A05.2 A06.1 A06.2	Future Treatment Pla Low Dissolved Oxyge Low Dissolved Oxyge	n (Partial Plant) n (Full Plant)	ement Projects	P/D	D	D/C C	D/C T	D/C T D	D
A07 A08.1	West Blower Replace Heat and Power Impr			P/D P	D P	C D	C D	D C	C C
A08.2 A08.3 A09	Biosolids Processing Miscellaneous Energ Shop One Interior Re	novations		S C S	S D/C P/D		С	P/D	
A10 A11 A12	East and West Blowe 15 kV Electrical Servi Headworks Screening	ce Replacement		P P	P D P/D	D D D/C	C C C	C C	
A13 A14 A15	Septage Receiving M Grit Processing Impro Metrogro Applicators	ovements			E	P	P/D E	C	C D
A15 A16 A17	Annual Process Tank Annual Pavement Im	Coating and Rep	air	A A	A	A	A	A	A
A18 A19 N/A	Minor Capital Improv Miscellaneous Treatn Operations Building F	nent Plant Proje		A A C	A A	A A	A A	A A	A A
		IISCHOOL NEITIO							
Intercep B01		or Joint Grouting	MH10-101 to MH10-106	C					
B02.2 B02.3 B03	West Interceptor- Sh West Interceptor- Sh NEI- Truax Extension	orewood Relief	(Phase 3)	C D C	С				
B04 B05 B06	NEI- Waunakee Exter NEI- FEI to SEI Rehab Lower Badger Mill Cr	(lining project)	nprovements (Phase 1) - Phase 5	D P/D	C D C	C C			
B07 B08 B09	Lower Badger Mill Cr SEI Rehab- Pumping Pump Station 6 to Pu	eek Interceptor Station 9 to SEI-	- Phase 6 Dutch Mill Extension	P/D D S	D C D	c c	с		
B10 B11 B12	NSVI Capacity Improv West Interceptor Ref District Flow Monitor	vements- Phase nab- Babcock Ha ring Stations	1		U	P	D	D	С
N/A	Collection System Pro Collection System Pro Collection System Pro Lining Projects 2025	ojects 2026						С	С
	Lining Projects 2026 Lining Projects 2027							С	С

#### TABLE CIP-6 | Six-Year Capital Projects Phases (cont.)

Pumpi	ng Stations and Force Mains						
C01	Grass Lake Dike Stabilization	C					
C02	Pumping Station 4 Rehabilitation	D/C	С				
CO3	Pumping Station 17 Rehabilitation	D	С	С			
204	Pumping Station 17 Force Main Relief- Phase 2	D	С				
205	Pumping Station 16 Force Main Rehabilitation	D	С				
206	Emergency Power Generation at District Pumping Stations			А	А	A	A
07	Miscellaneous Collection System Improvements	A	A	А	А	A	A
:08	Force Main Condition Assessment			А	А	A	A
J/A	Pumping Station 13 Rehabilitation	C					
	Pumping Station 14 Rehabilitation	C					
	Pumping Station Projects 2025				С		
	Pumping Station Projects 2026					С	
	Pumping Station Projects 2027						C
Capita	al Budget Expenses						
001	Capital Budget Expenses	A	A	A	A	A	A
002	Collection System Facilities Plan Update	P					
003	Badger Mill Creek Phosphorus Compliance	Т	Р	P/D	С	С	С
004	Plan for District Properties	Р	Р				

#### PROJECT SUMMARIES AND BUSINESS CASES

Summary descriptions for each of the proposed projects are included in **Appendix A**. Projects are categorized as Nine Springs Wastewater Treatment Plant projects, interceptor projects or pumping station and force main projects. Projects are identified using an alphanumeric identifier. Project identification for Nine Springs Wastewater Treatment Plant projects begin with the letter A; those for interceptor projects begin with the letter B; those for pumping station and force main projects begin with the letter C; and those for capital budget expenses begin with the letter D.

Additional project information for most projects is contained in comprehensive business cases. Since some projects are closely connected or contingent upon other projects, more than one project may be included in a single business case. Note that some business cases, and hence associated costs, are more developed than others. Where costs have not been fully developed, amounts have been included as placeholders or allowances to identify the need. As with all projects, these costs will be modified as project scopes are refined, and better estimates become available. It should be noted that projects that have entered the construction phase are not included in the project summaries in **Appendix A** and do not have an updated business case.

The remainder of this section provides a summary of the most notable projects that are included in each category in the 2022 CIP.

#### TREATMENT PLANT

With the completion of the Liquid Processing Improvements – Phase 1 project in the second half of 2021, focus will now shift to some of the remaining projects from the 2016 Liquid Processing Facilities Plan. Replacement of the west blowers will begin in 2022. The project is being split into two phases, with construction of the first phase scheduled for 2024–2025 and the second phase occurring in 2027. In addition to replacing all three blowers, this project will also interconnect the air piping in the west and east plants to provide redundancy.

Another project from the 2016 Liquid Processing Facilities Plan that will begin in 2022 is the introduction of a low-dissolved oxygen process to secondary treatment. The facilities plan recommended a process called nitrite shunt that would use less energy and lower nutrients. While bench-scale testing of the nitrite shunt process did not yield satisfactory results, it did suggest that using low-dissolved oxygen for secondary treatment could have significant energy savings. The lowdissolved oxygen process will be implemented at full scale in one of the four treatment plants in 2024. If successful, the process would be expanded to all plants in 2028–2029.

Other significant projects in the treatment plant category were generated from the 2020 Energy Management Master Plan and 2020 Biosolids Management Study. The most critical project involves replacing the aging assets that are associated with the production of energy using biogas. These include the gas-driven engine generators and the hot water system. Follow-up work will investigate whether the District should upgrade its cogeneration facilities using the latest technology or sell its biogas for regional distribution. Facility planning, design and construction of these improvements is anticipated within the six-year planning window of the 2022 CIP.

The Biosolids Management Study and 2020 Energy Management Master Plan also evaluated having the District transition from producing a liquid biosolid to a cake product. The early years of the 2022 CIP include funds to research and test technologies for making an acceptable cake product and to assess the market demand for this product. Detailed design and construction of the facilities to make this product are beyond the planning timeline of the 2022 CIP. In the interim, the production, handling and distribution of liquid biosolids will remain essential to the biosolids program, and the plan includes the purchase of three new applicators over the next six years to support this effort.

#### INTERCEPTORS

The addition of system capacity is a major theme in the interceptor category. Due to new growth throughout the collection system, the following capacity improvements are planned:

 West Interceptor – Shorewood Relief: New relief and replacement sewers will be constructed in the City of Madison and the Village of Shorewood between Whitney Way and Walnut Street in three separate phases between 2021 and 2023 to serve new lands in the City of Middleton and Town of Westport.

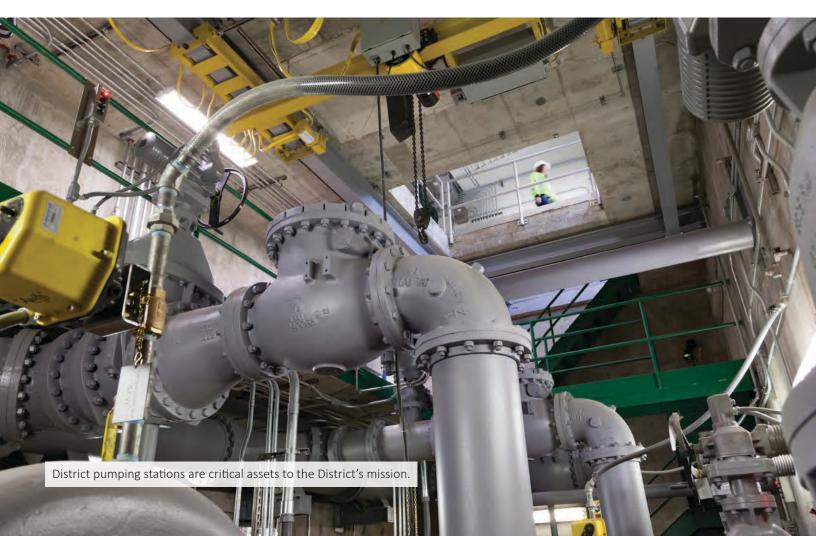
- Northeast Interceptor Waunakee Extension (Phase 1): Approximately 9,000 feet of sewer will be installed in 2023 and 2024 to serve future development in the Villages of Waunakee and Dane and the Town of Westport.
- Lower Badger Mill Creek Interceptor (Phases 5 & 6): These are the final phases of the interceptor, to be installed in 2023 and 2024. At completion, all existing wastewater flows north of Midtown Road will be diverted to Pumping Station 17 in the City of Verona.
- Nine Springs Valley Interceptor Capacity Improvements (Phase 1): This is the first phase of major capacity improvements that are needed to this intercepting system between Pumping Station 11 and Pumping Station 12. It is expected that construction will be divided into at least four phases over a 15- to 20-year period, with the first phase scheduled for construction in 2027 and 2028.

The 2022 CIP also contains several rehabilitation projects to District interceptors. The most notable project includes the lining of the Northeast Interceptor – Truax Extension between Pumping Station 13 and Lien Road. A relief sewer was installed roughly parallel to this interceptor in 2019 through 2020. With its recent completion, flow can be diverted to the new relief sewer, allowing a new liner to be installed in the original sewer.

#### PUMPING STATIONS AND FORCE MAINS

The District has been systematically rehabilitating its pumping stations over the last 20 years as part of its capital improvements program. These rehabilitations have generally included full replacement of the major mechanical, electrical, control and HVAC systems. The 2022 CIP includes rehabilitation projects at Pumping Stations 13 and 14 (2022), Pumping Station 4 (2022–2023) and Pumping Station 17 (2023–2024). The plan does not include any other major rehabilitation projects in the six-year planning window.

This category also includes completion of a relief force main for Pumping Station 17 in 2023. The Phase 1 work was coordinated with a City of Verona public works project completed in the summer of 2021. When complete, the force main will have the capacity needed to serve flows in the upper portions of the Lower Badger Mill Creek basin, which are scheduled to be diverted to Pumping Station 17 in 2024. New projects in this category have been included to address continuity of pumping station operations and force main condition. Only two District pumping stations currently have standby generators that can ensure that the stations continue to operate uninterrupted during a loss of electrical power. Generators will be installed at Pumping Stations 13 and 14 as part of the construction that is in progress. The 2022 CIP outlines a plan to install standby generators at most of the remaining District stations between 2025 and 2030. The plan also includes an annual allowance, starting in 2024, to perform annual inspections of the District's higherrisk force mains.



#### CAPITAL PROJECTS BUDGET EXPENSES

The final category of expenditures in **Table CIP-5** are capital budget expenses (letter D). These expenses typically include expenses related to planning and studies assessed against the capital fund that would be difficult to capitalize to a specific asset.

The largest anticipated expenses in this category over the next six years pertain to the work necessary to comply with the new phosphorus requirements for District effluent that is discharged to Badger Mill Creek. These new requirements were included in the District's discharge permit that was reissued in May of 2020 and call for full compliance in 2028. The plan calls for pilot testing and evaluation of appropriate technologies in 2022 and 2023 to reduce phosphorus to acceptable levels. After selection of the final alternative, design is expected to commence in 2024, followed by construction from 2025 through 2027. At this point in the project, the costs included in the plan are conservative and should not necessarily be considered the lowestcost option. Since the work is in the early stages and no final alternative has been selected, all project costs will be expensed rather than assigned to a future asset. It is likely that this project will move to a different category as the project matures and appropriate alternatives are identified and selected.

Other items in this category include an annual allowance for general planning expenses for use in developing the Capital Improvements Plan, completion of the Collection System Facilities Plan Update in 2022, and a space needs study for all District-owned properties.



### FIGURE 6 | Wisconsin Clean Water Fund Loan Program

Although the District can, and may, fund future projects with general obligation bonds, continued use of the Wisconsin Clean Water Fund loan program is anticipated for most of the larger projects in the plan. As of August 18, 2021, the District has borrowed \$267.7 million from this program for the following projects:

MODIFICATIONS TO PUMPING STATION 7 (\$1.9 M)

EIGHTH ADDITION TO NINE SPRINGS (\$19.9 M)

REPLACEMENT OF PUMPING STATION 5 (\$1.2 M)

VERONA FORCE MAIN AND PUMPING STATION (\$2.7 M)

NINTH ADDITION TO NINE SPRINGS (\$14.9 M)

BADGER MILL CREEK EFFLUENT RETURN PROJECT (\$4.7 M)

PUMPING STATION 2 FORCE MAIN REPLACEMENT (\$3.9 M)

REHABILITATION OF PUMPING STATIONS 1, 2, & 10 (\$8.3 M)

TENTH ADDITION TO NINE SPRINGS (\$35.4 M)

EFFLUENT EQUALIZATION/AERATION TANKS 1-6 REHAB (\$1.7 M)

WI EXT. REPLACEMENT/PUMPING STATIONS 13 & PS 14 FIRM CAPACITY IMPROVEMENTS (\$2.6 M)

REHABILITATION OF PUMPING STATION 6 & PUMPING STATION 8/NEI – TRUAX EXTENSION LINER (\$8.4 M)

NEI – PUMPING STATIONS 10 TO LIEN ROAD AND FEI – COTTAGE GROVE EXTENSION LINER (\$8.9 M)

**OPERATIONS BLDG. HVAC REHAB** (\$3.0 MILLION BORROWED AND \$0.3 M GRANT)

#### ELEVENTH ADDITION (\$47.5 MILLION)

NEI - FEI TO SEI JUNCTION (\$8.0 M)

NINE SPRINGS PROCESS CONTROL SYSTEM UPGRADE (\$4.3 M)

PUMPING STATION 18 (\$14.4 M)

PUMPING STATION 18 FORCE MAIN (\$11.6 M)

PUMPING STATION 11 & 12 REHABS (\$10.0M)

NEW MAINTENANCE FACILITY/SPACE IMPROVEMENTS (\$11.7 M)

RIMROCK INTERCEPTOR REPLACEMENT/RELIEF (\$1 M)

PUMPING STATION 15 REHABILITATION (\$4.0 M)

PUMPING STATION 12 FORCE MAIN RELOCATION (\$2.0 M)

WEST INTERCEPTOR - RANDALL STREET TO NEAR PUMPING STATION 2 (\$1.4 M)

PUMPING STATION 10 FORCE MAIN REHABILITATION /WEST INTERCEPTOR-PS 5 TO GAMMON EXT. (\$1.8)

LIQUID PROCESSING IMPROVEMENTS-PHASE 1/HEADWORKS FLOW METERING/PUMPING STATION 7 IMPROVEMENTS (\$19.8 M BORROWED AS OF 8/18/21)

**NORTHEAST INTERCEPTOR-TRUAX EXTENSION/SOUTHWEST INTERCEPTOR- HAYWOOD EXTENSION** (\$9.6 M BORROWED AS OF 8/18/21)

PUMPING STATION 13 & 14 REHAB/OPERATIONS BUILDING FIRST FLOOR REMODEL/2019 TREATMENT PLANT PIPING/2020 INTERCEPTOR REHAB (\$2.9 M BORROWED AS OF 8/18/2021)

#### LEGEND

PUMPING STATIONS AND FORCE MAINS



### FIGURE 7 | Wisconsin Clean Water Fund Loan Program - Anticipated Debt

The District also anticipates that it will require funding for many future projects, with funding for many of them coming from Clean Water Fund loans. The projects listed below are expected to qualify for a reduced interest rate from the Clean Water Fund over the 20-year life of the loan. This reduced interest rate has averaged less than 2% in the past year. Use of the loan program helps to ensure that adequate capital reserves are on hand to address any unforeseen capital costs.

2019 TREATMENT PLANT PIPING PROJECT (\$439,000 IN 2021)

#### LIQUID PROCESSING IMPROVEMENTS-PHASE 1/HEADWORKS FLOW METERING/PS 7 IMPROVEMENTS (\$8.7M IN 2021)

WEST INTERCEPTOR-SHOREWOOD RELIEF PHASE 1 (\$4.4M IN 2021)

NEI-TRUAX EXTENSION RELIEF/SOUTHWEST INTERCEPTOR-HAYWOOD EXTENSION (\$31,000 IN 2021)

OPERATIONS BUILDING FIRST FLOOR REMODEL (\$2M IN 2021 - 2022)

PUMPING STATION 13 & PUMPING STATION 14 REHAB (\$10.6M IN 2021 AND 2022)

WEST INTERCPETOR-SPRING STREET RELIEF REHAB (\$748,000 IN 2021)

2021 TREATMENT PLANT HVAC IMPROVEMENT PROJECT (\$1.5 MILLION IN 2022)

NEI-TRUAX EXTENSION REHAB (\$6M IN 2022)

PUMPING STATION 4 REHABILITATION (\$5.4 MILLION IN 2022 - 2023)

LAGOON DIKES IMPROVEMENTS (\$1.8 MILLION IN 2022 - 2024)

NINE SPRINGS VALLEY INTERCEPTOR-MCKEE ROAD TO DUNN'S MARSH (\$4.7 MILLION IN 2022)

WEST INTERCEPTOR - SHOREWOOD RELIEF (PHASE 2) (\$1.9 MILLION IN 2023)

NORTHEAST INTERCEPTOR-WAUNAKEE EXTENSION CAPACITY IMPROVEMENTS (\$7.9 MILLION IN 2023 AND 2024)

WEST BLOWER REPLACEMENTS (\$12.3 MILLION FROM 2023 THROUGH 2027)

FLOW SPLITTER IMPROVEMENTS (\$2.2 MILLION IN 2023 AND 2024)

EAST PRIMARY INFLUENT CHANNEL AIR PIPING REPLACEMENT (\$793,000 IN 2023)

PUMPING STATION 17 REHABILITATION (\$5.1 MILLION FROM 2023 THROUGH 2024)

PUMPING STATION 17 FORCE MAIN RELIEF - PHASE 2 (\$4.9 MILLION IN 2023)

PUMPING STATION 16 FORCE MAIN REHABILITATION (\$1.6 MILLION IN 2023)

SOUTHEAST INTERCEPTOR REHABILITATION-PS 9 TO SEI-DUTCH MILL EXTENSION (\$1.7 MILLION IN 2023)

WEST INTERCEPTOR-SHOREWOOD RELIEF PHASE 3 (\$4.8 MILLION IN 2024 - 2026)

PLANT HVAC IMPROVEMENT PROJECTS (\$2.8 MILLION IN 2024 - 2026)

HEADWORKS SCREENING (\$4.2 MILLION IN 2024 - 2025)

PUMPING STATION 6 TO PUMPING STATION 10 CONNECTOR (\$7.1 MILLION IN 2024 - 2025)

EAST AND WEST BLOWER SWITCHGEAR (\$2.6 MILLION IN 2025 - 2026)

15 KV ELECTRICAL SERVICE REPLACEMENT (\$3.1 MILLION IN 2025 - 2026)

WEST INTERCEPTOR REHAB-BABCOCK HALL TO DAYTON STREET (\$1.2 MILLION IN 2025)

EMERGENCY POWER GENERATION AT DISTRICT PUMPING STATIONS (\$8.4 MILLION IN 2025 - 2030)

SEPTAGE RECEIVING MODIFICATIONS (\$3.8 MILLION IN 2026 - 2027)

DISTRICT FLOW MONITORING STATIONS (\$1.2 MILLION IN 2026)

HEAT AND POWER IMPROVEMENTS (\$40.4 MILLION IN 2026 - 2028)

NINE SPRINGS VALLEY INTERCEPTOR CAPACITY IMPROVEMENTS -PHASE 1 (\$13.3 MILLION IN 2027 - 2028)

# SECTION FOUR

2022 CAPITAL FINANCE

The pedestrian path at Monona Terrace is a popular place for fishing, biking, running and more.

### **INTRODUCTION**

The previous sections described the annual capital budget and the six-year project plan, including project costs and schedules. This section addresses how this work is to be financed.

The District finances its capital improvements program through a combination of cash and borrowing. Borrowing is done through the state's Clean Water Fund loan program, which provides attractive interest rates in support of the state's wastewater infrastructure.

The financing plan seeks to maintain financial resiliency, limit use of debt, and control needed increases in service charges. These goals are in tension and must be balanced under overall Commission direction.

Financing under this Capital Improvements Plan differs from the 2021 plan in two respects. This plan proposes larger service charge increases than the 2021 plan. It also proposes greater use of debt. Both changes are driven by the higher-than-anticipated costs of certain projects, primarily the costs of implementing the Energy Management Master Plan.

### **POLICY CONTROLS**

District capital financing is controlled by several Commission policies (available at www.madsewer. org). These include:

- Outcomes Policy O 2C "Charges for service are justified, adequate, equitable and predictable;"
- Executive limitations Policy EL 2C, regarding financial planning/budgeting;
- EL 2D (5) regarding adequacy of available funds;
- EL 2G regarding adequacy of rates to fund capital improvements; and
- Commission policy book attached policy ATT - 2, specifically the sections on:
  - Capital projects budget and debt service budget;
  - Debt financing;
  - Fund reserves;
  - Fund structure; and
  - Strategic financial planning.

This CIP is consistent with the above policies.

## **FINANCING TOOLS**

The District's capital program is financed with three tools:

- 1. Disbursements from the state's Clean Water Fund loan program.
- Cash from District connection charges (charged for extension of service to new areas).
- 3. Cash from District service charges (paid quarterly by municipalities).

Clean Water Fund loan interest rates are lower than commercial loans because of a state interest rate subsidy. Rates in the past two years have been at or under 2%. Clean Water Fund loans have a 20-year term.

Clean Water Fund loan proceeds are deposited in the capital projects fund. Loan proceeds are often received a year or more after spending begins on a project. This is because initial planning and design expenses are not eligible for reimbursement until a construction contract for the project has been bid and awarded. These delays are one reason to maintain an adequate balance in the capital projects fund.

Principal and interest payments are made from a separate debt service fund. Money for these payments comes from District service charges, transferred from the operating fund to the debt service fund. Clean Water Fund program terms require the District to maintain a certain minimum balance in the debt service fund.

Connection charge revenue is paid by municipalities (or directly by developers) on a one-time basis when service is made available to new areas. Connection charges are based on the cost of the conveyance facilities serving a given area and a proportion of the costs of assets at the Nine Springs Wastewater Treatment Plant. Connection charges are meant to recover the infrastructure costs of expanding the system and providing capacity. Ongoing repair and replacement of the system are supported by service charges. Connection charges are deposited directly in the capital projects fund. Connection charge revenue varies significantly by year depending on the pace and location of development in the region. In preparing the capital financing plan, staff estimate future connection charges based on historical patterns, known rate changes and best judgment about economic conditions. The unpredictability of connection charge revenue is a second reason to maintain an adequate balance in the capital projects fund. (Estimated connection charges in this CIP reflect the phase-in of higher treatment plant connection charge rates, authorized by the Commission in 2017.)

Connection charge revenues contribute roughly half of the cash financing for the capital program. The other half is from service charges. (Service charges also cover all debt service payments.) Service charge revenues are initially deposited in the operating fund and then transferred to the capital projects fund as part of the District's annual budget.

Use of Clean Water Fund loans remains the largest financing tool for the capital program, financing approximately 70% to 80% of capital expenditures in this Capital Improvements Plan.

### **CAPITAL FINANCING PLAN**

The financing plan covers the CIP planning period, 2022–2027. In addition to borrowing levels, the plan proposes annual transfers from the operating fund to the capital projects fund and to the debt service fund. These amounts are anticipated. However, the transfer amounts for the first year of the plan will be fixed in the District's annual budget in the fall. Borrowing amounts will vary from anticipated, reflecting changes in project costs, loan eligibility and staff decisions to not borrow for smaller projects when feasible.

## CAPITAL PROJECTS FUND BALANCE

The capital projects fund balance is an important factor in the capital financing plan. The balance provides resiliency against fluctuations in connection charge revenues and against delays in loan proceeds. It also covers the costs of the planning and design phases of loan-funded projects until loan proceeds are received. Furthermore, the balance allows the District to take on unplanned capital expenditures, like emergency repairs. To provide this resiliency, the balance must grow with the size of the capital program. The District seeks to maintain a capital projects fund balance at least as large as annual cash spending, averaged over several years.

To achieve needed balances, the plan increases the amount transferred from the operating fund to the capital projects fund, over the course of the six-year plan. As shown in **Table CIP-7**, the reserve target increases from \$6 million to over \$12 million over the period, reflecting increased expenditures. To meet this target, the plan increases transfers from \$3.5 million in 2022 to just over \$8 million by the end of the period.

### **DEBT SERVICE FUND BALANCE**

Payments for principal and interest obligations come from the debt service fund. As with the capital projects fund, the balance provides resiliency against financial fluctuations.

However, where the capital projects fund's balance is useful mainly for year-to-year variations, the debt service fund's balance is for longer-term variations. In particular, the fund balance provides resiliency against potential large capital costs three or more years in the future. "Large" means costs on the order of \$25 million or more, like those for major new regulatory requirements. The debt service fund balance allows the District to take on new debt for such requirements without having to immediately make large increases in service charge revenue. The District tries to increase the balance when such a potential requirement begins to seem likely.

In addition, the Clean Water Fund loan program requires the District to have sufficient funds on hand to pay debt service requirements for the following calendar year. This minimum requirement assures ability to pay but provides no resiliency against potential future projects.

The current financing plan accounts for currently known potential large costs, notably the Energy Management Master Plan, phosphorous requirements for the Lower Badger Mill Creek and potential changes to the District's biosolids program. As shown in **Table CIP-8**, the Clean Water Fund reserve requirement increases from \$18 million to \$23 million over the period. Transfers from the operating fund to the debt service fund increase from \$16 million to \$22 million. The balance net of the reserve requirement declines from \$12 million in 2023 to \$7 million in 2027. This reflects the use of the debt service fund balance for the additional anticipated costs of implementing the Energy Management Master Plan.

(Note: The debt service fund balances are adequate to pay the required principal and interest payments on existing and anticipated Clean Water Fund loans. The planned balance at the end of 2022 meets the District's policy requirement to maintain a balance sufficient to avoid levying a property tax to satisfy its debt service obligations.)

### BORROWING

Borrowing allows the District to smooth its revenue needs over time. Rather than significantly increase service charges to accommodate large new capital projects, borrowing spreads the costs over the term of the loan. The price of this smoothing is the interest payments required.

As shown in **Table CIP-9**, total outstanding principal would rise from \$150 million to \$211 million over the planning period. The District does not have a self-imposed debt limit. Debt levels are instead planned in conjunction with the other goals of managing service charge increases and maintaining financial resiliency. Furthermore, the District's ability to obtain future Clean Water Fund program loans is not limited by current debt levels.

The District does have one external limit on debt. State statute limits District debt to 5% of the equalized property valuation of the District. Currently, that valuation is approximately \$52 billion. The District's debt limit is 5% of that, or approximately \$2.6 billion. Forecast debt level in 2027 is \$211 million, or 8% of the statutory limit.

A reason to limit debt is to limit annual interest payments. Under the plan, payments would rise from \$3.4 million to \$4.4 million. If, hypothetically, the District had no debt, service charge revenue would be lowered by the amount of interest payments. On a percentage basis, interest payments are about 7% of all service charge revenue in 2022 and would decline to about 6% in 2027. The declining percentage reflects the overall growth in the District's expenditures over the period.

Also, over the planning period, the percentage of capital expenditures financed with debt will be 94% in 2022, declining to 71% in 2027. (Percentages are three-year moving averages, to smooth annual variation that results from loan and spending timing differences.) It should be noted that the District cannot borrow 100% of its capital expenses, because of Clean Water Fund program eligibility limits. For example, projects to expand the collection system are generally not eligible for a program loan.

Tables CIP-11 and CIP-12 report the debt service budget for 2022 and forecast debt service expenditures.

### **SERVICE CHARGES**

Supporting the financing plan will require additional transfers from the operating fund and thus increases in service charge revenues. **Table CIP-10** shows the amount transferred from the operating fund to each of the other funds per year. The total amount transferred rises from \$20 million to \$30 million over the period. The rate of increase is stable, being between \$1.8 million and \$2.3 million per year. However, the mix of transfers varies to meet fund balance needs each year. For example, annual transfers to the debt service fund stay flat through 2024, while annual transfers to the capital projects fund rise from \$3.5 million to \$3.7 million in 2024.

Table CIP-9 also shows a forecast of service charge needs for the operating budget, the non-capital side of District spending. Although the operating budget is not planned on a multi-year basis, the overall trend in growth is relatively stable. It is driven by inflationary factors and anticipated increases in staffing levels. The amounts shown reflect an assumed steady growth rate that is slightly higher than recent years to err on the side of caution in forecasting.

Adding planned capital program transfers to that trend, forecast year-over-year increases in total District service charges reach 9.3% from 2022 to 2023, and decline to 8.4% from 2026 to 2027. The declining percentage reflects the fact that total District revenues increase over time.

The District embraces a One Water approach which views all water; drinking water, wastewater, stormwater, grey water and more, as resources that must be managed holistically and sustainably.

## TABLE CIP-7 Capital Projects Fund Cash Flow Summary

	2021	2022	2023	2024	2025	2026	2027
Opening Balance	\$6,743,000	\$5,818,000	\$10,378,000	\$11,535,000	\$13,459,000	\$17,241,000	\$17,259,000
Revenues							
Clean Water Fund Loans	22,876,000	19,213,000	21,957,000	22,681,000	24,590,000	29,091,000	36,065,000
Connection Charges	2,400,000	3,600,000	4,000,000	4,400,000	4,825,000	5,225,000	5,375,000
Interest Revenues	6,000	29,000	52,000	58,000	67,000	172,000	173,000
Transfers From Operating Fund	1,486,000	3,501,000	4,506,000	7,321,000	7,542,000	8,340,000	8,161,000
Total Revenues	26,768,000	26,343,000	30,515,000	34,460,000	37,024,000	42,828,000	49,774,000
Expenditures							
Treatment Plant	9,172,000	5,000,000	6,522,000	14,858,000	17,119,000	22,746,000	26,615,000
Interceptors	8,240,000	9,028,000	10,228,000	13,336,000	5,059,000	8,417,000	12,508,000
Pumping Stations and Force Mains	9,697,000	7,238,000	12,107,000	3,195,000	5,380,000	5,793,000	5,520,000
Capital Budget Expenses	584,000	517,000	501,000	1,147,000	5,684,000	5,854,000	6,030,000
Total Expenditures	27,693,000	21,783,000	29,358,000	32,536,000	33,242,000	42,810,000	50,673,000
Closing Balance	\$5,818,000	\$10,378,000	\$11,535,000	\$13,459,000	\$17,241,000	\$17,259,000	\$16,360,000
Reserve Target	4,929,000	6,161,000	7,120,000	9,907,000	11,709,000	12,008,000	12,850,000
Closing Balance Net of Reserve	\$889,000	\$4,217,000	\$4,415,000	\$3,552,000	\$5,532,000	\$5,251,000	\$3,510,000

## TABLE CIP-8 | Debt Service Fund Cash Flow Summary

	2021	2022	2023	2024	2025	2026	2027
Opening Balance	\$27,132,000	\$28,697,000	\$28,468,000	\$27,924,000	\$28,297,000	\$29,070,000	\$29,597,000
Revenues							
Transfer from Operating Fund	16,552,000	16,297,000	17,276,000	16,489,000	18,339,000	19,727,000	22,156,000
Interest Earnings	45,000	143,000	142,000	140,000	141,000	291,000	296,000
Total Revenues	16,597,000	16,440,000	17,418,000	16,629,000	18,480,000	20,018,000	22,452,000
Debt Service Payments	15,032,000	16,669,000	17,962,000	16,256,000	17,707,000	19,491,000	21,616,000
Closing Balance	28,697,000	28,468,000	27,924,000	28,297,000	29,070,000	29,597,000	30,433,000
Reserve Requirement	16,669,000	17,962,000	16,256,000	17,707,000	19,491,000	21,616,000	23,059,000
Closing Balance Net of Reserve	\$12,028,000	\$10,506,000	\$11,668,000	\$10,590,000	\$9,579,000	\$7,981,000	\$7,374,000

## TABLE CIP-9 | Use of Debt in Capital Program

	2022	2023	2024	2025	2026	2027
Percent of Capital Expenditures Financed with Debt (3 year moving average)	93%	82%	78%	73%	71%	71%
End of Year Outstanding Principal Obligations	\$150,491,000	\$157,948,000	\$167,910,000	\$178,457,000	\$192,043,000	\$210,918,000
Interest Paid	\$3,419,000	\$3,462,000	\$3,537,000	\$3,664,000	\$3,986,000	\$4,426,000

## TABLE CIP-10 | Service Charges Support for the Capital Program

	2022	2023	2024	2025	2026	2027
Transfer to Capital Projects Fund	\$3,501,000	\$4,506,000	\$7,321,000	\$7,542,000	\$8,340,000	\$8,161,000
Transfer to Debt Service Fund	16,297,000	17,276,000	16,489,000	18,339,000	19,727,000	22,156,000
Total Support for Capital Program	19,798,000	21,782,000	23,810,000	25,881,000	28,067,000	30,317,000
Increase from Prior Year	1,760,000	1,984,000	2,028,000	2,071,000	2,186,000	2,250,000
Operating Budget Service Charge Needs (trend)	28,198,000	30,677,000	33,370,000	36,294,000	39,470,000	42,919,000
Total Service Charge Increase from Prior Year	\$2,996,000	\$4,464,000	\$4,721,000	\$4,995,000	\$5,362,000	\$5,699,000
Total Percentage Increase from Prior Year	6.7%	9.3%	9.0%	8.7%	8.6%	8.4%

The District works with owner communities to provide wastewater infrastructure capable of handling needs for decades to come.

## TABLE CIP-11 | Debt Service Budget

	Budget Year		2022 Proposed CIP	
	2020	2021	2022	2021 - 2022 Change
Anticipated in Budget	\$13,944,000	\$14,141,000	\$16,669,000	18%
Expenditures (Actual 2020; Estimated 2021)	13,034,000	15,032,000		
Difference	\$(910,000)	\$891,000		

## TABLE CIP-12 Forecast Debt Service Expenditures

	Principal	Interest	Total
2022-2026	\$70,017,000	\$18,068,000	\$88,085,000
2027-2031	\$95,117,000	\$22,637,000	\$117,754,000
2032-2036	\$80,403,000	\$17,133,000	\$97,536,000
2037-2041	\$71,810,000	\$9,953,000	\$81,763,000

# SECTION FIVE

DEPARTMENTAL INFORMATION

Summer intern Andrew Rukavina collects a well sample on a local property.



#### **DEPARTMENTAL INFORMATION**

The District is made up of five departments: District Leadership and Support, Engineering, Strategy, Operations and Maintenance and Ecosystem Services. Each department's section includes a purpose statement, major changes to the budget, and key result initiatives.

## TABLE 6 | Departmental Budget Summary

	2021 Adopted Budget	2022 Budget	2021 Change from 2022	% from 2021 Budget
District Leadership and Support	\$3,251,000	\$3,675,000	\$424,000	13.0%
Engineering	\$990,000	\$1,042,000	\$52,000	5.3%
Ecosystem Services	\$5,180,000	\$3,659,000	(\$1,521,000)	-29.4%
Operations and Maintenance	\$14,857,000	\$17,023,000	\$2,166,000	14.6%
Strategy	\$3,130,000	\$3,016,000	(\$114,000)	-3.6%
Capital Projects Fund	\$1,486,000	\$3,501,000	\$2,015,000	135.6%
Debt Service	\$16,552,000	\$16,297,000	(\$255,000)	-1.5%
TOTAL	\$45,446,000	\$48,213,000	\$2,767,000	6.1%
TOTAL WITHOUT TRANSFERS	\$27,408,000	\$28,415,000	\$1,007,000	3.7%

\* Amounts for the totals may not agree precisely due to rounding.



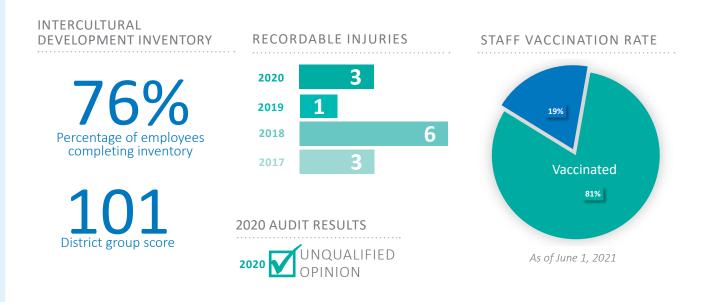
## **District Leadership and Support Department**



The purpose of the Department of District Leadership and Support is to provide Commission, human resources, communications, financial and procurement services to the organization so that the District develops and invests in employees, advances a policy-driven strategic approach to governance, deepens relationships with customers and the public, and manages funds in a fiscally responsible manner.

## **KEY RESULT INDICATORS**

*Key result indicators for the District Leadership and Support Department highlight our focus on building a culture of safety, increasing the District's intercultural competence and maintaining financial excellence as validated through the annual audit process.* 



## **INFLUENCE FACTORS**

- 1. The coronavirus pandemic has affected every aspect of the District. The department will continue to lead emergency management efforts and guide the District as it adapts to the pandemic's lasting impacts.
- 2. As critical infrastructure, it is imperative that we take proactive action to protect the plant, our people and our processes. Workplace violence, security threats and data breaches are becoming common in the United States which is decreasing employees' feeling of security at work.
- 3. Having a diverse and inclusive work environment is no longer a benefit, it is a necessity, and our workplace must evolve to support diversity in order to recruit, retain and engage employees at the highest level. A work environment where all people are valued, included and encouraged to provide different viewpoints is necessary for the organization to thrive.
- 4. Recruitment and retention of top talent for science, technology, engineering and mathematics (STEM) related jobs and the trades have become more competitive.
- 5. The District is continuing to grow, innovate and fill vacancies, which requires us to invest more in recruitment, training and development, and technology.
- 6. There is increasing utility industry awareness that leveraging water investments can create workforce opportunity and increase community economic development.
- 7. Collaboration with and outreach to our owner communities and the public are critical to help the District achieve permit compliance, address contaminants of emerging concern and demonstrate the value of and investment in our work.
- 8. Projections for increased capital and operating obligations, along with the ongoing pandemic, will exert pressure on District finances, requiring increased focus on District revenues and expenditures.
- 9. The District is modernizing budget and financial systems in response to changes in technology, including our work and asset management software. This is an opportunity for us to improve financial processes, modernize systems and provide increased security.



### **DEPARTMENT UPDATE**

No update.

#### **KEY RESULT INITIATIVES**

In addition to its many ongoing duties, the following initiatives highlight some of the transformative efforts of the department.

1. EMPLOYEE HANDBOOK UPDATE

*Background:* The Employee Leadership Council (ELC) is delegated responsibility to recommend updates to the Employee Handbook. The Employee Handbook, which is adopted by the Commission, was last updated in 2016.

*Goal:* The ELC will work with HR to recommend changes and updates to the handbook for final review by the Chief Engineer and Director, with a goal of presenting an updated handbook to the Commission for adoption in 2022.

#### 2. EXTERNAL COMMUNICATIONS & MARKETING

*Background:* The District's external strategic communications and marketing plan is a three-year plan designed to engage the public and our customers, increase awareness and demonstrate the value of our work, show the importance of long-term investment in wastewater infrastructure and initiatives and more.

*Goal:* To support the District's external communications and marketing plan, District staff will procure and build out a digital asset management system. Staff will also continue executing the District's communications and marketing plan with investments in video production, expanding the District's digital footprint and adding accessibility features to the new public-facing website.

#### 3. BUDGET DEVELOPMENT TECHNOLOGY IMPROVEMENTS

Background: The District is using an accounting structure and budget software developed more than 20 years ago. Since that time, new accounting principles, technologies and security requirements have emerged. To be more effective and resilient in accounting, the District implemented a new budget development process in 2021. In 2022, we will start to implement a new financial chart of accounts and budget software, develop more robust monitoring and reporting and train staff.

*Goal:* The District's finance and accounting team will design a new accounting structure, implement new budget development software, develop monitoring reports, and train staff.

#### 4. EMPLOYEE ENGAGEMENT

Background: The Executive Team has been working with the Employee Leadership Council on improving the employee experience. The Chief Engineer and Director has also been working with both groups to nurture a culture of engagement through leadership, trust and sustainability. The best way to measure these factors is through a validated survey. This will allow the District to not only monitor internally but compare to similar agencies across the country.

Goal: To measure the employee experience, the HR Manager and Chief Engineer and Director will identify a survey provider and an initial survey will be conducted in 2022 to provide baseline data around employee engagement.

#### 5. GOVERNANCE

*Background:* A subgroup of the Commission has been working to refine the process for monitoring the performance of the Chief Engineer and Director. Opportunities have been identified to also review the Commission Policy Book itself.

*Goal:* Identify and prioritize governance initiatives and the development of monitoring reports so that the Commission Policy Book is rightsized for the District and satisfies the Commission's performance monitoring responsibilities.

#### 6. EQUITABLE PROCUREMENT

*Background:* The District does not currently track the utilization or availability of minorityand women-owned businesses in our marketplace. Our objective is to increase procurement opportunities in our community for minority- and women-owned businesses and build capacity for these vendors in contract awards.

*Goal:* The District will contract with a consultant in 2022 to conduct an availability study to understand disparities between the District's utilization of minority- and womenowned businesses compared to the availability in our marketplace. Recommendations from this study will be analyzed, and an implementation plan will be developed and presented to the Commission in 2023.





## **Ecosystem Services Department**



The purpose of the Ecosystem Services department is to advance initiatives and provide support services so that treatment plant operating systems can be optimized, demand for traditional wastewater treatment infrastructure and collection services can be reduced, resources can be recovered and environmental quality can be enhanced.

### **KEY RESULT INDICATORS**

WPDES PERMIT COMPLIANCE

#### **2020** 99.98% COMPLIANCE

Percentage based on NACWA scoring for peak performance award

NATIONAL ASSOCIATION OF CLEAN WATER AGENCIES' PEAK PERFORMANCE AWARD

Number



#### IN-HOUSE LABORATORY ANALYSES



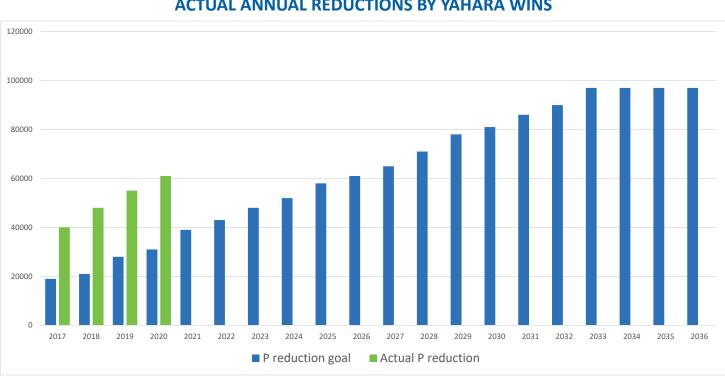
The number of analyses vary annually as a result of research projects that may require additional analysis.



SOFTENER PROJECTS REPORTED SINCE 2019 IN SALT SAVERS PILOT PROGRAM IN THE TOWN OF DUNN AN VILLAGE OF MCFARLAND

149

PEOPLE HAVE COMPLETED THE WATER SOFTENER SELF-SCREEN, A TOOL THE DISTRICT RELEASED IN 2021 TO HELP RESIDENTS ASSESS THEIR SOFTENERS AND GET RECOMMENDATIONS FOR HOME SALT REDUCTION



PHOSPHORUS REDUCTION GOAL AND ACTUAL ANNUAL REDUCTIONS BY YAHARA WINS

Yahara WINS partners achieved the largest annual phosphorus reduction in the project to date in 2020, resulting in a modeled reduction of over 60,000 pounds of phosphorus. This total is nearly double the phosphorus reduction target set in the project's cost model, indicating that the project is exceeding its goals in its early years.

### **INFLUENCE FACTORS**

- 1. Increasing community awareness about the impacts of excess nutrients and other emerging contaminants in surface water is creating rising expectations for effective local action around source reduction measures and pollution prevention as ways to improve influent and effluent water quality, as well as biosolids quality.
- 2. The projected scarcity for mined phosphorus will create more volatility in prices and more demand for dependable and affordable nutrient-rich byproducts, as well as increased expectations for employing the best science and technology to ensure sustainable use and application of fertilizer.
- 3. Meeting regulatory obligations through traditional infrastructure solutions is becoming less cost effective, as those solutions are limited to improving water quality only after it reaches the plant and can be disproportionately expensive relative to environmental gains.
- 4. Adaptive management, as well as regulatory focus related to nutrients and contaminants of emerging concern, is creating additional analytical sampling, monitoring, and testing of the collection system, plant processes, receiving streams and in the watershed.
- 5. Rising desire from industrial users, and the communities they are located in, to proactively find sourcereduction solutions that involve collaborative permitting, best-management practices and examination of local limits

#### **DEPARTMENT UPDATE**

The Ecosystem Services Department is aligned on four program areas: resource recovery, which includes regulatory oversight of the Metrogro program; pollution prevention; laboratory services; and pretreatment and waste acceptance programs.

### **KEY RESULT INITIATIVES**

1. PHOSPHORUS MANAGEMENT FOR BADGER MILL CREEK

> Background: Badger Mill Creek is an effluentdominated stream downstream of one of the District's two discharge locations. The Nine Springs Wastewater Treatment Plant produces a high-quality effluent with respect to phosphorus, but the effluent phosphorus concentration exceeds applicable water quality criterion. District staff is studying a variety of potential compliance options, including modifying the flow of the discharge point, phosphorus trading, treatment and obtaining a variance.

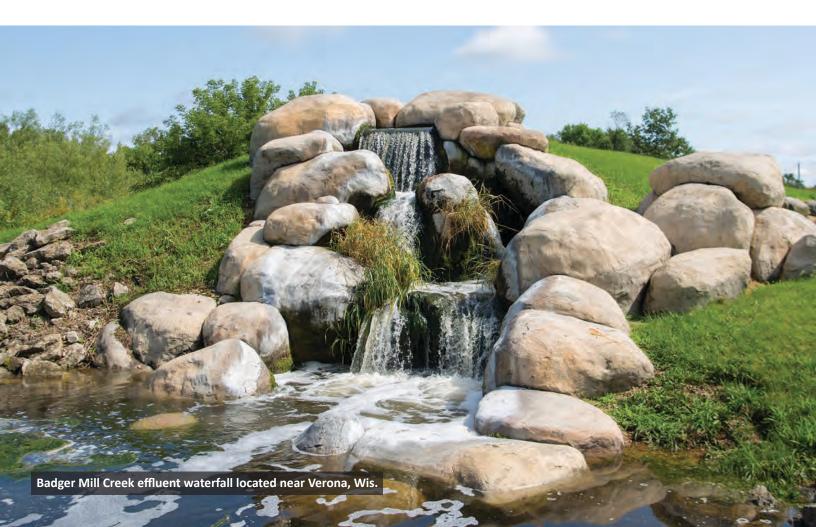
*Goal:* The District will present a preliminary plan for phosphorus compliance alternatives for Badger Mill Creek to the Commission for approval before submitting it to the WDNR. This preliminary plan will include what options the District believes are necessary to achieve final phosphorus water quality-based effluent limits.

#### 2. BIOSOLIDS RECYCLING PROGRAM MANAGEMENT

*Background:* The Commission approved a plan directing staff to pursue improvements associated with how the District manages biosolids data. This project invests in holistic data management and a mapping system to improve operational efficiency and reporting.

*Goal:* As part of the Biosolids Management Plan, staff completed a comprehensive review of the current data management procedures. In 2022, staff will work toward the data management goals identified in the plan by implementing alternatives to improve data processes and staff efficiency. 3. IMPLEMENTATION OF PFAS ACTION PLAN Background: The District initiated a deliberative, comprehensive process to understand the science, risks, regulatory landscape and potential interventions related to PFAS in the form of a District action plan. Implementation of this plan will help the District understand our role and how we can protect human health and the environment around these compounds.

*Goal:* Complete additional phases of the approved sampling and analysis plan as part of a package for testing and monitoring for PFAS, engaging potential sources around these compounds, including industrial permit review and piloting pollution prevention efforts involving industrial and commercial entities.





## **Engineering Department**

# 8.5<sub>FTES</sub>

The purpose of the Engineering Department is to provide design and construction administration services to other departments and advisory services to District teams so that safe, reliable and cost-effective infrastructure is built.

## **KEY RESULT INDICATORS**

#### CAPITAL PROJECTS MANAGEMENT

#### **PROJECTS ON TARGET**

- Pumping Station 17 Forcemain Relief-Phase 2
- Pumping Station 4 Rehabilitation
- Pumping Station 17 Rehabilitation
- Pumping Station 13 & 14 Rehabilitation
- Northeast Interceptor Truax Extension Rehabilitation
- Lower Badger Mill Creek Interceptor-Phases 5 & 6
- ☑ Lagoon Dike Improvements
- ☑ Treatment Plant HVAC Improvements
- Northeast Interceptor Joint Grouting West Interceptor Shorewood Relief

#### PROJECTS UNDER ADDITIONAL MONITORING

- Grass Lake Dike Restoration (Schedule)
- Operations Building First Floor Remodel (Budget Increases & Schedule)
- Engine Generator and Control Panel Replacements (Schedule)

#### PROJECTS REQUIRING COURSE CORRECTION NONE

## **INFLUENCE FACTORS**

- 1. The coronavirus pandemic eased somewhat in 2021, and the economy slowly improved throughout the year. Demand for construction services remained steady, which resulted in a stable and competitive bidding environment. However, with the backlog of production caused by the pandemic, the supply and delivery of certain capital project materials were severely delayed. This caused significant delays in some capital improvement projects. Whether this continues in 2022 remains to be seen.
- 2. With the average age of the District's infrastructure at approximately 40 years old and continuing to rise, many District facilities are reaching the end of their useful life. This, along with the desire for increased reliability and resiliency, will require increased investments for future capital improvement projects. This will increase the capital budget and number of projects the Engineering Department plans, designs, and constructs. This increase in capital improvement projects and the ramp-up of the I/I Reduction Program will require additional staff in future years.
- 3. As the Inflow and Infiltration (I/I) Reduction Program ramps up, additional work will be required in several areas, including community outreach, flow monitoring, and development of I/I reduction work plans. This will require extensive communication and collaboration with owner communities.
- 4. 2022 will be a year of transition for the Engineering Department. The department will have new leadership, as the director retired in 2021. This will cause changes for the department that may slow progress on some projects, goals and initiatives.

#### **DEPARTMENT UPDATE**

The team's main purpose is to plan, design, construct and commission new capital improvements. These projects range in value from less than \$100,000 to \$40 million or more. The Department also manages long-term issues associated with the collection system, including development and implementation of the I/I Reduction Program and the Force Main Condition Assessment Plan.

### MAJOR CHANGES TO THE BUDGET

The proposed 2022 Engineering Department budget contains a \$75,000 increase (from \$100,000 to \$175,000) for professional services required to develop and implement the I/I Reduction Program per the approved plan. The 2022 budget also contains funds for new construction management software to replace the existing outdated system and a reduction for three projects that will not be completed in 2022.

## **KEY RESULT INITIATIVES**

The following initiatives highlight some of the department's efforts.

1. ENGINEERING DEPARTMENT PLANNING Background: The six-year Capital Improvements Plan (CIP) estimates a 40% increase in project needs. The Department is also experiencing increases in programmatic needs for I/I, force mains and power systems. The new director of engineering will assess organizational needs and develop an organizational and strategic business plan to support the CIP and achieve other longer-term organizational capacity priorities.

*Goal:* Complete an organizational and strategic business plan for the Engineering Deparment.

## 2. IMPLEMENTATION OF THE 2022 CAPITAL IMPROVEMENTS PLAN

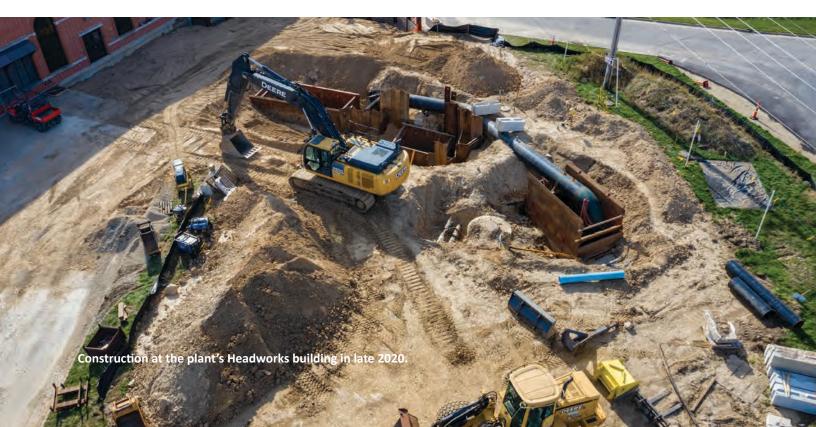
*Background:* The 2022 Capital Improvements Plan details the capital projects scheduled for the next six-year planning window. It includes approximately \$30 million of spending per year, which is anticipated to increase due to needed improvements in future years. Projects include:

- Operations Building First Floor Remodel: Complete construction
- West Interceptor Shorewood Relief Phase 2: Complete construction
- West Interceptor Shorewood Relief Phase 3: Complete design
- Grass Lake Dike Stabilization: Complete construction
- Pumping Stations 13 and 14 Rehabilitation: Complete construction
- Pumping Station 17 Rehabilitation: Complete planning and begin design
- Pumping Station 17 Force Main Relief-Phase 2: Complete design
- Pumping Station 4 Rehabilitation: Complete design and begin construction
- NEI Joint Grouting MH10-101 to MH10-

106: Complete construction

- NEI Truax Extension Rehabilitation: Complete design and construction
- Lower Badger Mill Creek Interceptor-Phase 5: Work with developer on design
- Lower Badger Mill Creek Interceptor-Phase 6: Begin initial planning efforts
- West Blower Replacements: Begin design
- Maintenance Facility Solar Expansion: Complete installation
- East Primary Influent Channel Air Piping Replacement: Complete design and begin construction
- Flow Splitter Improvements: Complete design and begin construction
- Treatment Plant HVAC Improvements: Complete design and construction
- Lagoon Dikes Improvements: Complete planning and design
- NEI Waunakee Extension Improvements-Phase 1: Begin initial planning

*Goal:* Implement projects identified in the 2022 Capital Improvements Plan on time and within budget.



#### 3. FORCE MAIN INSPECTION

*Background:* Due to the criticality of force mains and lack of knowledge regarding their condition, the District completed a systemwide Force Main Condition Assessment Plan in 2018. Implementation of the Plan began in 2019, and inspection of the Pumping Station 6 and Pumping Station 7 force mains was completed from 2019 to 2020. In 2020 and 2021, inspection of the Pumping Station 16 force main was completed, which resulted in a capital project to improve the force main.

*Goal:* Continue to implement and improve the force main inspection program, including planning and design for the Pumping Station 16 force main rehabilitation and inspection of the Pumping Station 10 force main.

4. INFLOW AND INFILTRATION (I/I) REDUCTION Background: The August 2018 storm event was a reminder of how vulnerable the District's infrastructure is to extreme weather. In 2019, the District's owner communities indicated I/I reduction as a priority. The Commission confirmed this priority during strategic planning, including an emphasis on overall collection system reliability to respond to climate change. In 2020 and 2021, staff finalized the framework for the I/I Reduction Program, and the Commission approved it. In 2022, work will begin on the implementation of the I/I Reduction Program.

> *Goal:* Continue the multiyear implementation of the I/I Reduction Program. Specific goals for 2022 include completing updates to the collection system hydraulic model; developing a flow monitoring plan; engaging with all owner communities on program details and impacts; and meeting with the Technical Advisory Committee to receive their continued guidance and recommendations.



Collection Systems Services Supervisor Ray Schneider conducts a manhold inspection.

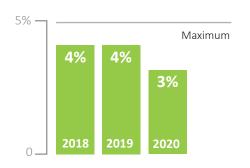


## Strategy Department



The Strategy Department is responsible for the strategic direction of the District as a whole. The department has four responsibilities with strategic significance: strategic planning, policy and performance improvement; information technology; investment, financing and revenue planning; and capital improvements planning and oversight.

#### LIMIT AT RISK ASSETS



Percentage of treatment plant assets that are at high risk of consequential failure.

#### MAXIMIZE NETWORK UPTIME



Time when the District's computer networks are available, excluding planned maintenance outages. Target: at least 99%.

### **INFLUENCE FACTORS**

- 1. Infrastructure age. The District's aging physical infrastructure requires a modern approach of asset management and reliability-centered maintenance, integrated into District work processes and systems.
- 2. Accelerating change in information technology. There are several drivers of change: increasing security risks, remote work requirements, expansion of cloud computing and data growth.
- 3. Need for service charge predictability. Communities that pay District service charges have expressed greater interest in predictability and certainty in charges.
- 4. Need for improved strategic planning and Commission governance tools. The Commission has asked for help improving how it monitors District performance. In addition, District management is looking for ways to improve the results of strategic planning and strategy execution.

## **DEPARTMENT UPDATE**

In 2021, two department positions were updated to reflect changed roles. The District Technology Manager (formerly Information Technology Manager) has a broader role in oversight and strategic direction for all District technology. The Strategic Planning Policy Advisor (formerly Asset Investment Program Manager) has a broader role in overall District strategy, including asset-related issues. No changes were made to incumbency or position classification.

## **KEY RESULT INITIATIVES**

FINANCIAL RESILIENCE
 Background: The District has a formal policy statement on strategic financial planning which calls for "an overall strategy for continued financial viability and integrity."
 The Commission has asked to focus next on financial resilience, including fund balance management, use of debt and intergenerational equity. Preliminary discussions were held in the context of the 2022 Capital Improvements Plan. Further analysis and discussion are needed.

Goal: Work with the Commission to improve District policies regarding financial resilience, fund balance management, use of debt and intergenerational equity. Hold two to three Commission study sessions on the topic. Spin off tasks to implement Commission policy direction as needed. 2. BUDGET, ACCOUNTING AND MAINTENANCE MANAGEMENT PROCESSES AND SYSTEMS Background: The District has a capital improvement project to research, select and implement new maintenance management, financial and human resources software. Current systems rely on the Oracle WAM v. 1.9 software, which is being phased out by Oracle. The Strategy Department is responsible for this project and most of the key systems affected by it. The first step is to address certain accounting process foundations, without which later steps cannot proceed. This work is planned for 2022.

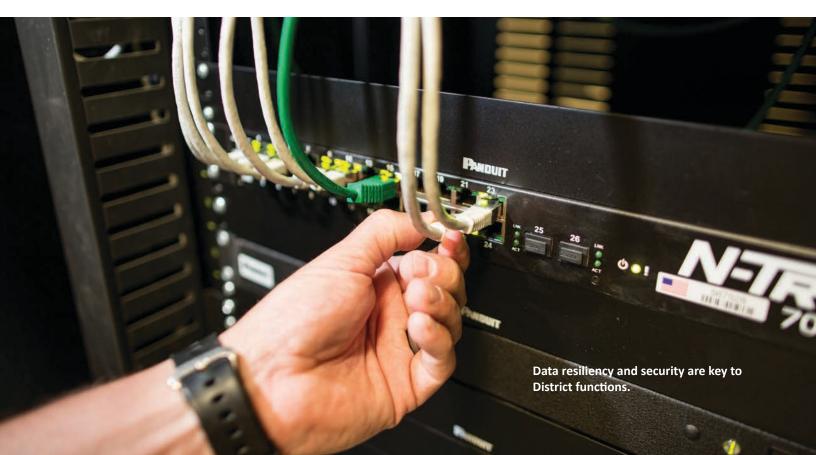
> *Goal:* With the accounting group, secure consulting support to identify needed accounting system changes. This work is preparatory to later stages in replacing the Oracle WAM system with new maintenance management, financial and human resources software.

3. TECHNOLOGY RESILIENCY AND SECURITY Background: The District's IT group manages and implements technology to meet District needs, protect technology assets and anticipate opportunities and risks in the future. Accelerating change presents new challenges for planning and prioritization. Additionally, expansion of remote work and cloud computing have increased security risks.

> *Goal:* Update the IT strategic plan to specifically include planning for cybersecurity. Update the technology governance and change management structure to improve and streamline prioritization. Develop additional supporting plans as needed.

4. COLLECTION SYSTEM FACILITIES PLAN Background: The District's Collection System Facilities Plan identifies needed investments in the collection system. It addresses increasing system capacity, replacement of aging assets and strategic issues like power reliability and I/I. The plan is the counterpart to the Plant Asset Management Plan. The collection system facilities plan is updated periodically as needed and is augmented by other studies. The most recent update was in 2009. Updating the plan is a several-year effort that includes study of anticipated regional growth and wastewater flows, evaluation of collection system assets and supplementary studies. Work on the current update began in 2018 with a study of future collection system flows, performed by the Capital Area Regional Planning Commission, for the District. Substantial completion has been delayed to 2022, to incorporate additional planning for emergency generation and to do additional verification of important condition assessment data.

*Goal:* Substantially complete the Collection System Facilities Plan.



#### 5. DISTRICT RATE STRUCTURE

Background: The District recovers most of its costs through service charges. The District's method for calculating charges is several decades old. Since it was developed, various concerns have arisen regarding transparency, administrative burden, safety of District staff and predictability for payers. Furthermore, other utilities have adopted innovative rate structures that can address such issues. The District has begun work to evaluate alternative rate structures. The District has also identified an approach that would allow payers to know their next-year charges with certainty at the time the District's budget is adopted. Starting in 2022, the District will work with the Commission and stakeholders to further evaluate alternatives and implement improvements.

*Goal:* Introduce the Commission to the issues involved in rate structure design. Develop a plan for improving the District's rate structure with Commission and stakeholder engagement. Identify first steps that can be implemented for the 2023 budget, if any.



The District holds quarterly owner community meetings to share information on District projects, initiatives and business.

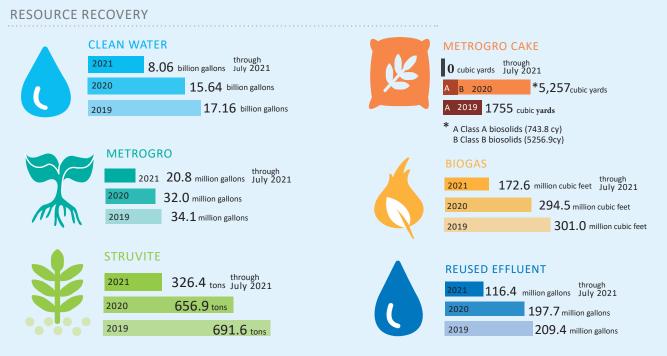


## **Operations and Maintenance Department**



The employees of the Operations and Maintenance department protect human health and the environment by ensuring that all wastewater generated in the District's service area is safely conveyed to the Nine Springs Wastewater Treatment Plant where they recover the resources of clean water, biosolids, biogas and phosphorus fertilizer.

## **KEY RESULT INDICATORS**



## **INFLUENCE FACTORS**

- 1. The District continues to implement the early stages of an asset management plan and is experiencing an increase in significant maintenance work related to large equipment and District assets. These projects are one-year projects with a specific purpose to keep District operations reliably running while addressing aging infrastructure. The District will fund the highest priority projects identified by staff.
- 2. The District is experiencing increased commodity and construction prices related to the pandemic and supply chain shortages. These increases are non-discriminatory costs that directly affect department budgeting based on the regulatory requirements to process and treat wastewater.

## **DEPARTMENT UPDATE**

The Operations and Maintenance Department serves the District by operating and maintaining District assets and select owner community pumping station assets. The operations section is finishing a comprehensive energy management study; researching low-phosphorous treatment alternatives to meet new regulatory limits; implementing an upgrade to treatment plant logic controllers and communications; and completing treatment plant improvement projects. At the same time, they continue to maintain a high level of service for the plant process and its equipment.

The maintenance section, which now includes the Metrogro work group, focuses on preventive and reactive maintenance activities at the treatment plant, pumping stations and the collection system; monitoring and sampling for customer billing; and resource recovery operational functions for biosolids management. The department is significantly involved in asset management and reliability-centered maintenance (RCM). These activities and involvement in other treatment plant and collection system projects will continue in 2022.

## **KEY RESULT INITIATIVES**

In addition to its many ongoing duties, the following initiatives highlight some of the department's efforts.

1. COMPREHENSIVE ENERGY MANAGEMENT MASTER PLAN *Background:* The District's commitment to sustainability extends to the timely replacement of critical infrastructure and efficiency, consumption and sourcing of energy needed to ensure reliable operations and to meet customer expectations for service at an acceptable cost. The Energy Management Master Plan will inform equipment purchasing and energy-related infrastructure decisions as plant assets age and require replacement. District staff and a consultant completed the master plan in 2021. Staff is now developing strategies to engage key stakeholders and owner communities.

*Goal:* To move forward with the District's Energy Management Master Plan in 2022, the District will engage critical stakeholders and owner communities while updating the Commission during the process. District staff will also plan for the high-priority energy infrastructure projects recommended in the Energy Management Master Plan. These projects will also be incorporated into the 2023–2028 Capital Improvements Plan .

2. MAINTENANCE PERFORMANCE Background: The job of maintenance is to maintain infrastructure and equipment reliability, and maintenance must carefully plan work to achieve this. Planning allows issues to be addressed before they become failures. It also smooths the maintenance process, enabling efficient coordination of labor, schedules and inventory. In addition, effective maintenance requires careful inventory management. This ensures needed parts are available at the right time, prevents expensive rush orders and avoids unnecessary parts. Planning and inventory management are crucial elements of the broader field of reliability-centered maintenance (RCM). The District is working to implement RCM as part of its overall effort to manage assets better. In 2021, the District received recommendations on RCM improvement from a consulting firm, Reliability X.

*Goal:* The following will be completed in 2022 to further the Operations and Maintenance Department's goal of maintaining infrastructure and equipment reliability:

- Implement a planning and scheduling program that ensures that each technician has the next week scheduled. Achieve compliance by June 2022. Report planning and scheduling metrics to District leadership monthly through 2022;
- Maintenance will classify inventory items to assist procurement and facilitate proper inventory levels by June 2022; and
- Create an implementation plan for RCM based on recommendations provided in the 2021 Reliability X Assessment Report.
- DEPARTMENT WORKFORCE DEVELOPMENT

   SUCCESSION PLANNING AND TRAINEE
   PROGRAMS

Background: The Operations and Maintenance Department has a lean hourly workforce. Currently, there is no District or department process to limit the effects of a work group labor shortage when there is a planned or unplanned staff departure. Also, the department has a significant number of job descriptions in fields recognized by the U.S. Department of Labor as being significantly underrepresented for both women and people of color. The staff has developed two programs to address these issues and achieve an overall goal of workforce development. A succession planning program will allow the District to forecast and manage labor shortage risks to continue having an experienced and highly skilled workforce related to operations

and maintenance of the treatment plant, pumping stations and District-maintained owner community pumping stations. A trainee program and positions will build community partnerships for diversity, open skills opportunities for owner community members, assist in developing job skills for trainees and provide a pipeline for achieving a diverse and inclusive workforce at the District.

*Goal:* The Operations and Maintenance Department will implement its succession planning and trainee programs by hiring the first two trainees and an electrical technician to address succession planning.



## APPENDICES A - J

A view of the Nine Springs Creek flowing through the Capital Springs Recreation Area.



This section, includes project summaries. These summaries are intended to give a broad overview of the project, including general location, scope of work, history, schedule and a summary of cost. Total project costs are adjusted for inflation on an annual basis, unless otherwise noted.

Please note that project summaries are provided only for those projects that are anticipated to occur within the planning horizon of this document (2022-2027).

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## East Primary Influent Channel Air Piping Replacement

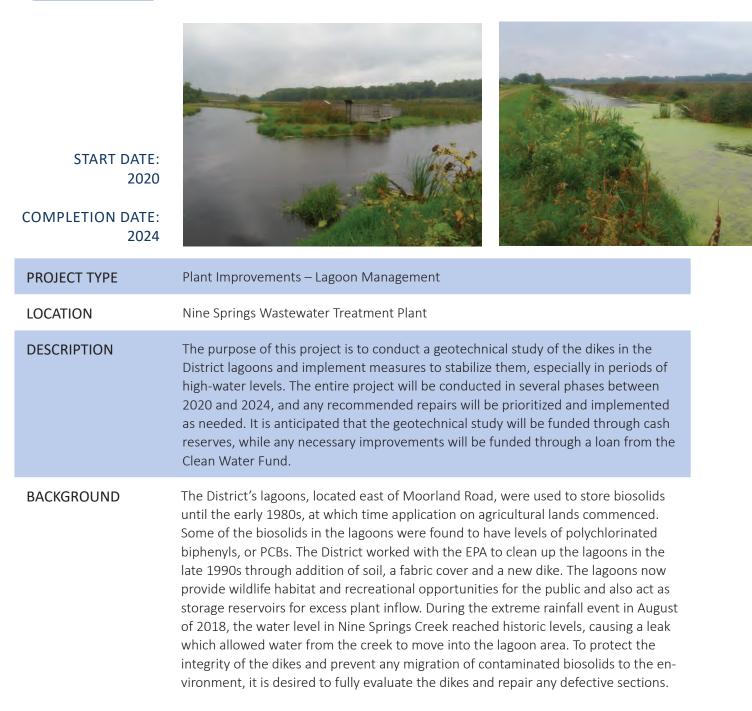
START DATE: 2022 COMPLETION DATE: 2023	<image/>
PROJECT TYPE	Plant Improvements – Primary Treatment
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	This project will replace the air piping in the influent channels to the primary tanks on the east side of the treatment plant. Several air leaks were discovered in the air piping in April of 2021, and it has been determined that the system can no longer be repaired cost effectively. It is anticipated that this project will be funded through a loan from the Clean Water Fund.
BACKGROUND	The air piping in the influent channels to the primary tanks supplies pressurized air to the wastewater so that the solids remain suspended until they reach the primary settling basins. Without the proper amount of air in these channels the solids will settle over time, reducing the channel capacity and increasing maintenance costs to clear the settled material. The air piping in the primary influent channels on the west side of the plant was recently replaced as part of the Liquid Processing Improvements (Phase 1) in 2020. The piping for the east plant is older than that on the west side prior to its replacement. It requires replacement at this time to ensure that the primary treatment process continues to operate effectively.

#### FINANCIAL ANALYSIS

TOTAL COST \$793,000



## Lagoon Dikes Improvements



FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$752,000



## Flow Splitter Improvements



## START DATE: 2022

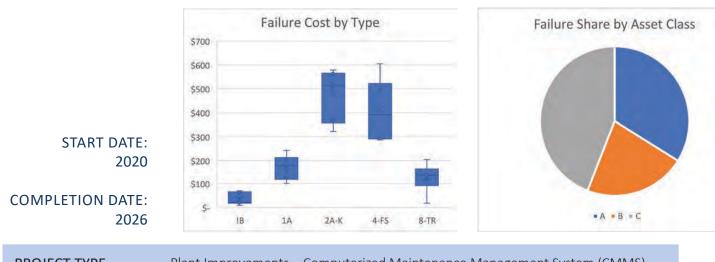
COMPLETION DATE: 2024

PROJECT TYPE	Plant Improvements – Headworks
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	This project will rehabilitate, modify or possibly replace the existing flow splitter structure which is located immediately downstream of the grit removal tanks at the Headworks Building. The structure's concrete and metal components have deteri- orated significantly since the structure was put into operation as part of the Tenth Addition, likely due to the high levels of hydrogen sulfide and turbulent flow in this structure. It is anticipated that this project will be funded through a loan from the Clean Water Fund.
BACKGROUND	The flow splitter structure was built in 2005 as part of the Tenth Addition and allows for the controlled distribution of flow to the west and east plants. Flow from the grit removal basins enters the splitter structure from the west. The flow rises within the structure and spills over weirs that empty into five channels that connect to discharge pipes to the west and east sides of the plant. Flow to each side of the plant can be controlled by the placement of stop logs in the effluent channels. Corrosion of the structure has made it difficult to remove the stop logs in recent years. A thorough video inspection of the structure in February of 2021 revealed that the concrete walls that support the effluent channels are also in very poor condition. It is desired to rehabilitate or rebuild the damaged sections of concrete before the steel reinforcing is further compromised and leads to failure of the structure.

2022 EXPENDITURE (\$2022)	TOTAL COST
\$141,000	\$2,252,000

## CIP ID#

## Maintenance, Financial and HR Systems



# PROJECT TYPEPlant Improvements – Computerized Maintenance Management System (CMMS)LOCATIONNine Springs Wastewater Treatment PlantDESCRIPTIONThe purpose of this project is to replace the District's existing CMMS and to address<br/>needs in the related financial and human resources systems. Each system will<br/>operate independently, but their functions and design must be closely integrated.<br/>The cost of this project will be funded through reserves in the capital fund.BACKGROUNDThe District installed its initial CMMS in 1997 for a cost of approximately \$1.0 million<br/>(roughly \$1.9 million in 2020 dollars). The company that developed the system even-<br/>tually was purchased by Oracle. While the system has generally served the<br/>District well since 1997, Oracle is now planning to upgrade its system to a new

version that is more complex and targets large users with different needs than the District. As such, the District has a need to obtain a new CMMS and financial system that better supports the District's approach to asset management and reliability centered maintenance. The project will also identify processes within the Human Resources department that need to be incorporated in the new financial system or

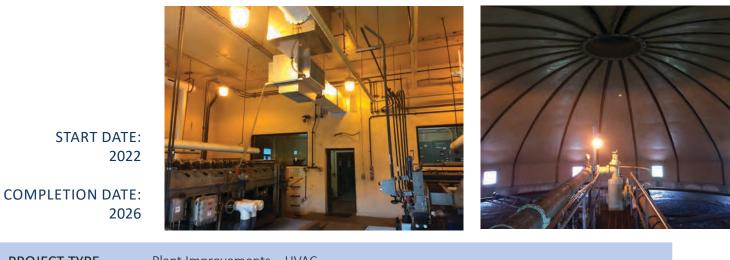
FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$501,000

in a new dedicated system.

## CIP ID# A05.1 & A05.2

## Plant HVAC Improvements



PROJECT TYPE	Plant Improvements – HVAC
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	The purpose of this project is to upgrade and replace aging HVAC systems in various buildings at the treatment plant. HVAC systems need to be in good working order so that they meet applicable building codes, provide a safe environment for staff and protect equipment from damage caused by changing environmental conditions. Due to the harsh environments that these systems treat, they have deteriorated beyond reasonable repair and need to be replaced. It is anticipated that these projects will be funded through a loan from the Clean Water Fund.
BACKGROUND	These projects will address HVAC deficiencies throughout the treatment plant. Many systems installed prior to the Eleventh Addition to the treatment plant are not working as designed or are not functioning at all. These systems do not meet applicable code requirements and pose a health risk to workers. A consultant performed a comprehensive study of existing systems in 2020 and compiled a prioritized list of the most deficient systems. The most pressing improvements will be designed by a consultant and will be constructed in 2022. Subsequent phases and improvements are planned between 2024 and 2026.

#### **FINANCIAL ANALYSIS**

2022 EXPENDITURE (\$2022) 2021 PLANT HVAC PROJECT \$1,251,000 FUTURE PLANT HVAC PROJECTS - \$0

TOTAL COST 2021 PLANT HVAC PROJECT - \$1,523,000 FUTURE PLANT HVAC PROJECT - \$2,884,000



## Low Dissolved Oxygen (Partial Plant)



START DATE: 2018

COMPLETION DATE: 2025

PROJECT TYPE	Plant Improvements – Aeration System
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	The purposes of this project are to replace aging assets associated with the second- ary treatment system and to test the use of low dissolved oxygen (DO) at full scale on a portion of the biological nutrient removal process. The test results will be used to determine if the low DO process changes can be implemented to the entire secondary treatment process. It is anticipated that costs associated with implementing and testing the low DO process changes will be funded through capital fund reserves.
BACKGROUND	The existing activated sludge facilities operate an enhanced biological phosphorus removal process. Many of the aeration supply and control equipment assets are in need of replacement due to age, condition or obsolescence. As part of the 2016 Liquid Processing Facilities Plan, changes to the existing processes were evaluated as part of asset replacement, including a process called nitrite shunt that could result in more effective nutrient removal while using less energy and potentially positioning the District for future total nitrogen regulations. While bench-scale testing of the nitrite shunt process did not yield satisfactory results, it did identify low DO as a promising alternative that could remove the necessary nutrients with less energy.

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TO \$62,000 \$3



## Low Dissolved Oxygen (Full Plant)



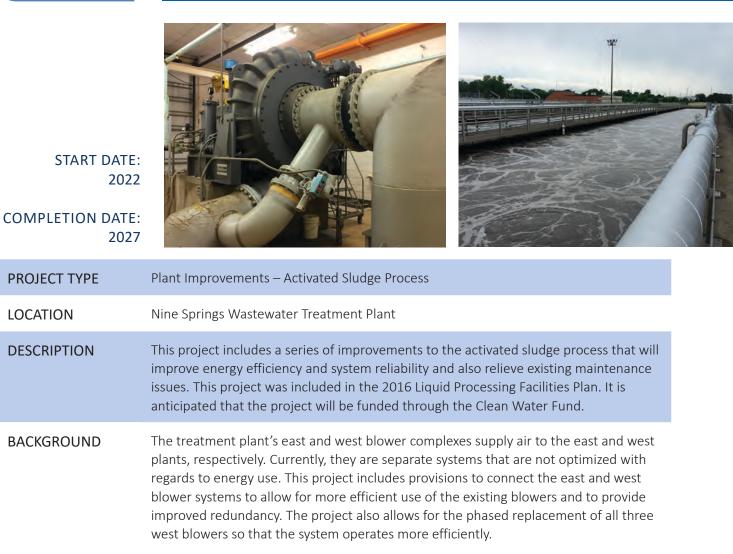
START DATE: 2026

COMPLETION DATE: 2029

PROJECT TYPE	Plant Improvements – Aeration System
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	This project involves implementation of a low-dissolved oxygen (DO) biological nu- trient removal process on a plant-wide basis. This project assumes successful bench scale and pilot testing of the process in prior years (see related project ID A06.1). It is anticipated that costs associated with the project will be funded through the Clean Water Fund.
BACKGROUND	The existing activated sludge facilities operate an enhanced biological phosphorus removal process. Many of the aeration supply and control equipment assets are in need of replacement due to age, condition or obsolescence. As part of the 2016 Liquid Processing Facilities Plan, changes to the existing processes were evaluated as part of asset replacement, including a process called nitrite shunt that could result in more effective nutrient removal while using less energy and potentially positioning the District for future total nitrogen regulations. While bench-scale testing of the nitrite shunt process remove the necessary nutrients with less energy. The low DO improvements will be implemented in all plants of the biological nutrient removal process if the initial testing, currently scheduled for 2025-26, is successful.



## West Blower Replacements



FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TOTAL COST \$283,000 \$12,540,000

# CIP ID#

## Heat and Power Improvements



LOCATION Nine Springs Wastewater Treatment Plant

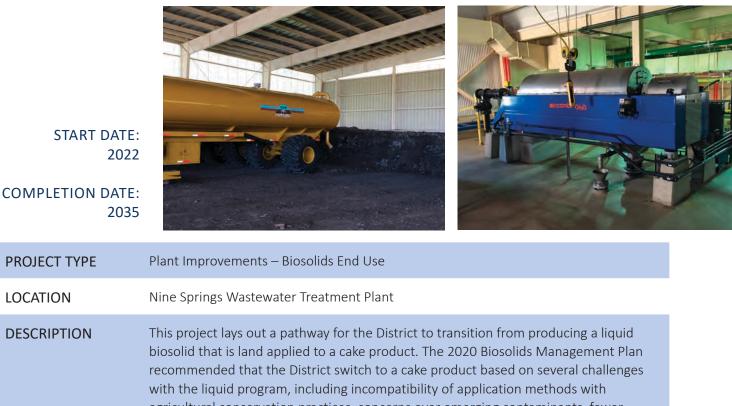
DESCRIPTION The purpose of this project is to identify and replace aging assets associated with the District's energy-producing infrastructure and to optimize the use of energy going forward. These improvements will position the District to use its biogas to generate electricity on site at greater efficiency or to produce a biogas of pipeline quality that can be sold to others. This project was evaluated as part of the 2020 Energy Management Master Plan. Additional facility planning and design phases are expected to precede construction. It is anticipated that all project costs will be financed through a loan from the Clean Water Fund.

**BACKGROUND** An energy study was conducted in 2014 by Strand and Brown and Caldwell to provide a roadmap for how the District might achieve energy independence. Areas of focus included ways to reduce energy usage, improve utilization of digester gas and produce more energy. The 2020 master planning study expands on all these areas and examines the most energy-efficient way to handle and dispose of biosolids. It is anticipated that the master plan will lead to three major projects going forward: (1) Heat and Power Improvements; (2) Biosolids Processing; and (3) Miscellaneous Energy Projects. Carollo Engineers began work on the master plan in February of 2020, and a final report is anticipated in the fall of 2021 with the final recommendations.

2022 EXPENDITURE (\$2022)	TOTAL COST
\$711,000	\$40,405,000

## CIP ID# A08.2

## **Biosolids Processing**



recommended that the District switch to a cake product based on several challenges with the liquid program, including incompatibility of application methods with agricultural conservation practices, concerns over emerging contaminants, fewer agricultural fields available for application, and shortened seasons for application due to climate change. Initial years of this project will be spent on researching and testing various technologies to produce an acceptable cake product and to ensure that an adequate market exists for such a product. Facility planning for any future assets is not anticipated before 2030. Initial research and testing will be paid for from cash reserves in the capital projects fund, while any future facilities will be funded with a loan from the Clean Water Fund.

BACKGROUND The 2020 Biosolids Management Plan contained a comprehensive study of the District's existing biosolids program and its needs for the future using a triple bottom-line analysis. Based on this analysis, the preferred alternative is to move to production of a Class B cake product over time, with the eventual goal to produce a Class A cake. The recommended alternative was studied in conjunction with the 2020 Energy Management Master Plan to ensure that it was an energy efficient process.

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$206,000



## Miscellaneous Energy Projects

START DATE: 2022 COMPLETION DATE: 2031	<image/>
PROJECT TYPE	Energy-Related Projects – Use Reduction/Generation
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	These are projects that are recommended by the 2020 Energy Management Master Plan to reduce or optimize energy use. Due to their smaller scope and cost as compared to the cogeneration and biosolids projects in the master plan, many of these projects can be implemented in the near term and will be done so on an annual basis over the next 10 years. These projects will likely be funded through a mixture of cash reserves and loans, dependent on the cost in a given year.
BACKGROUND	An energy study was conducted in 2014 by Strand and Brown and Caldwell to provide a roadmap for how the District might achieve energy independence. Areas of focus included ways to reduce energy usage, improve utilization of digester gas and produce more energy. The 2020 master planning study expands on all these areas and examines the most energy-efficient way to handle and dispose of biosolids. It is anticipated that the master plan will lead to three major projects going forward: (1). Heat and Power Improvements; (2) Biosolids Processing; and (3) Miscellaneous Energy Projects. Carollo Engineers began work on the master plan in February of 2020, and a final report is anticipated in the fall of 2021 with the final recommendations.

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$191,000

TOTAL COST \$7,154,000



## Shop One Interior Renovations



START DATE: 2022

COMPLETION DATE: 2023

PROJECT TYPE	Plant Improvements
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	This project renovates and reconfigures the interior spaces of the Shop One Building to help the District promote the One Water concept. Initial stages of the project will focus on identifying projects to engage the public and other stakeholders. A space needs analysis and development of a conceptual building improvements plan will follow the project identification work. It is anticipated that the early planning for the project will be funded through reserves from the capital projects budget.
BACKGROUND	For many decades, the Shop One Building was used to support the District's mainte- nance staff. With the construction of a new Maintenance Facility in 2016, the Shop One Building began its transition to a location for public outreach and education. Creation of a large public meeting space was completed in 2017. Roofing was replaced and acoustical improvements to the large meeting room were added in 2019. Large, unfinished portions of the Shop One Building remain to be renovated in response to future needs. The project work included in the Capital Improvements Plan at this time includes a study of these future needs and a conceptual plan to move forward with further improvements.

FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$52,000

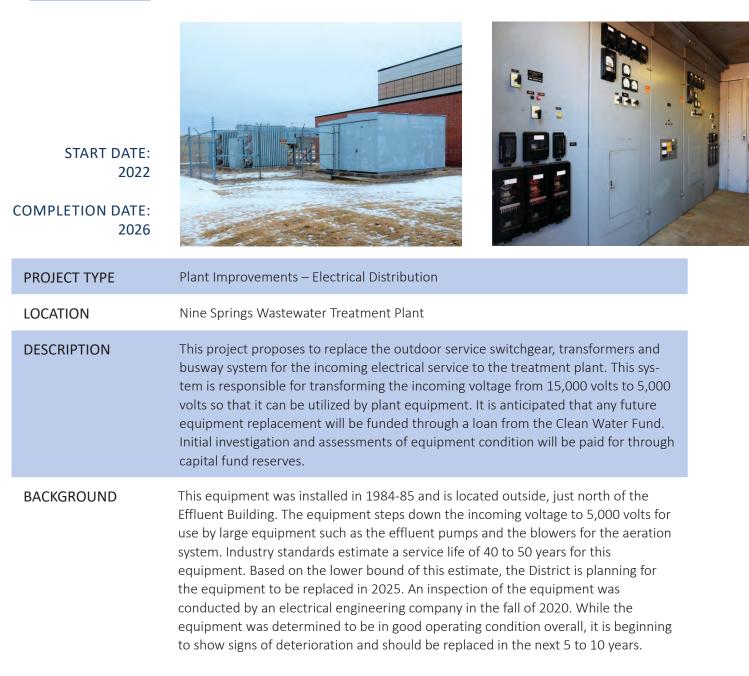


## East and West Blower Switchgear

START DATE: 2023 COMPLETION DATE: 2026	
PROJECT TYPE	Plant Improvements- Activated Sludge Process
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	The purpose of this project is to replace the switchgear that powers the blower motors in the East Blower Building and the West Blower Building. The equipment in these buildings has exceeded its expected service life of 30 years and needs replacement in conjunction with the blower systems at these facilities. It is expected that the project will be funded with a loan from the Clean Water Fund.
BACKGROUND	The switchgear equipment for the East Blower Building was installed in 1963 and powers four blower motors. The switchgear equipment for the West Blower Building was installed in 1985 and currently powers three blower motors. While this equipment is regularly inspected and well maintained, it has exceeded its expected service life and should be replaced as part of the blower system improvements that are anticipated in future phases of the liquid processing projects. Failure to replace this equipment in a timely manner increases the risk of arc-fault events and the likelihood of permit violations due to interruptions in the secondary treatment process.



## 15 kV Electrical Service Replacement

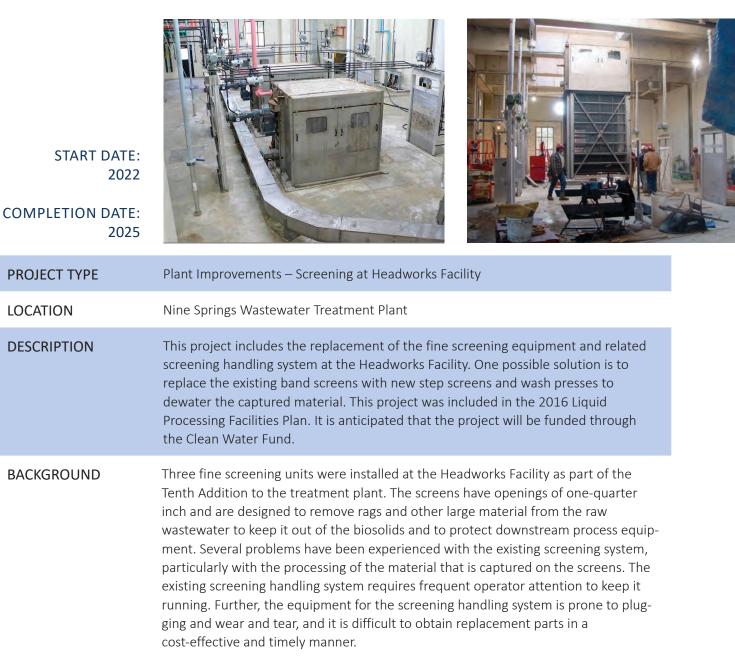


#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$108,000



## **Headworks Screening**

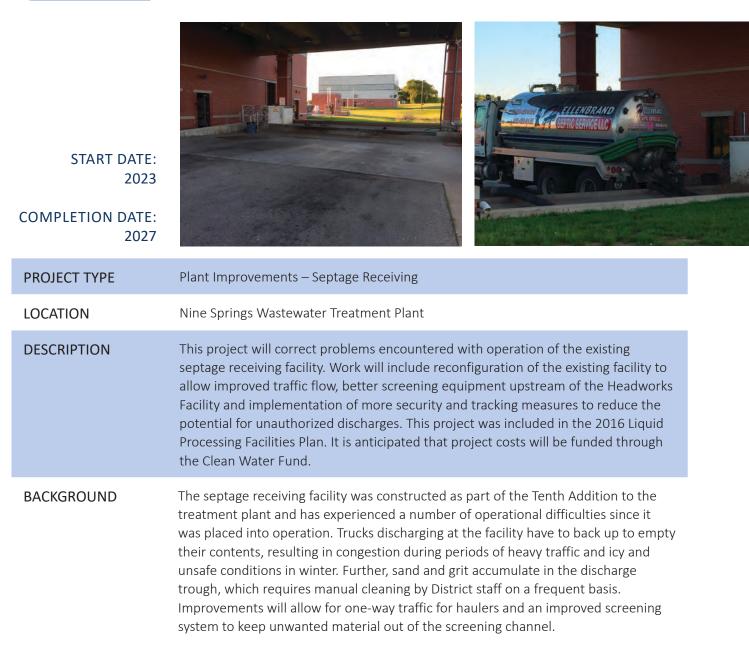


#### FINANCIAL ANALYSIS

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## Septage Receiving Modifications

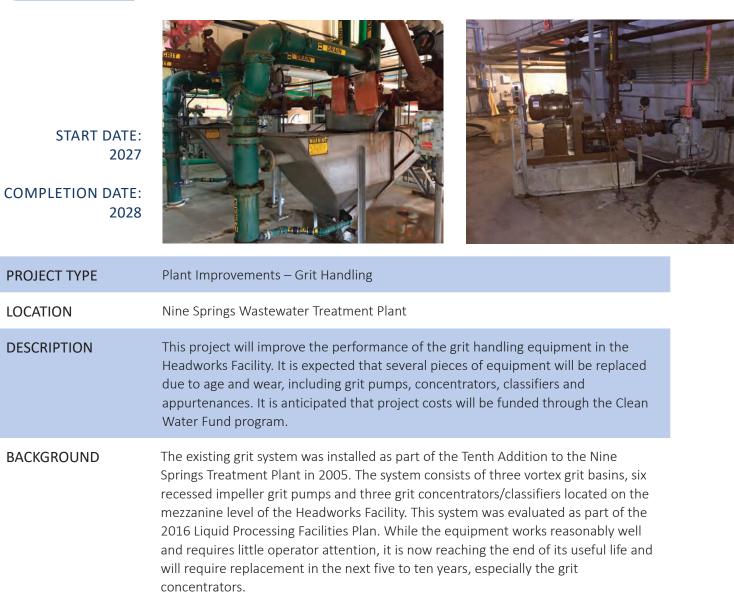


#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$0

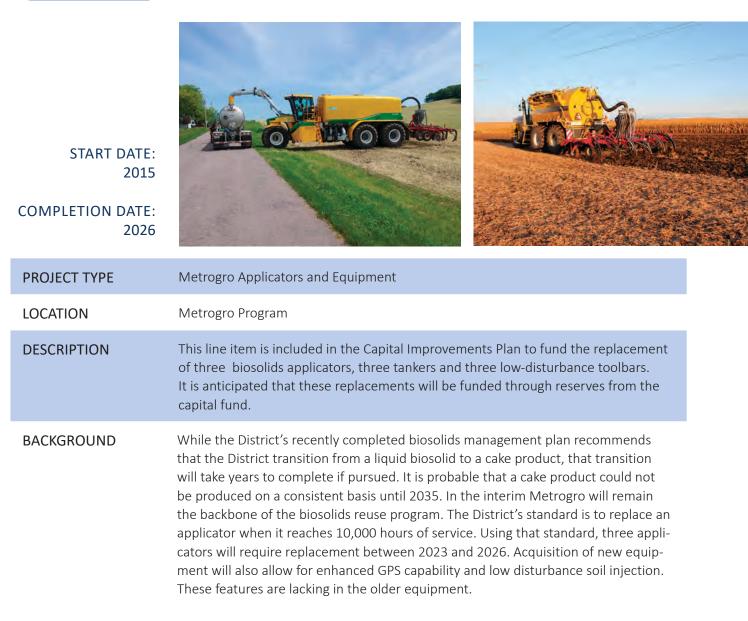


## **Grit Processing Improvements**





## Metrogro Applicators & Equipment



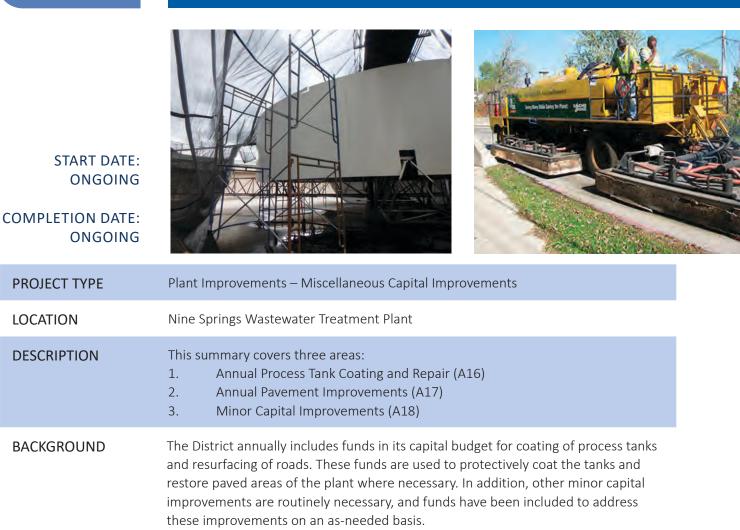
#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$0

#### CIP ID#

## A16, A17, A18

## **Miscellaneous Capital Improvements**

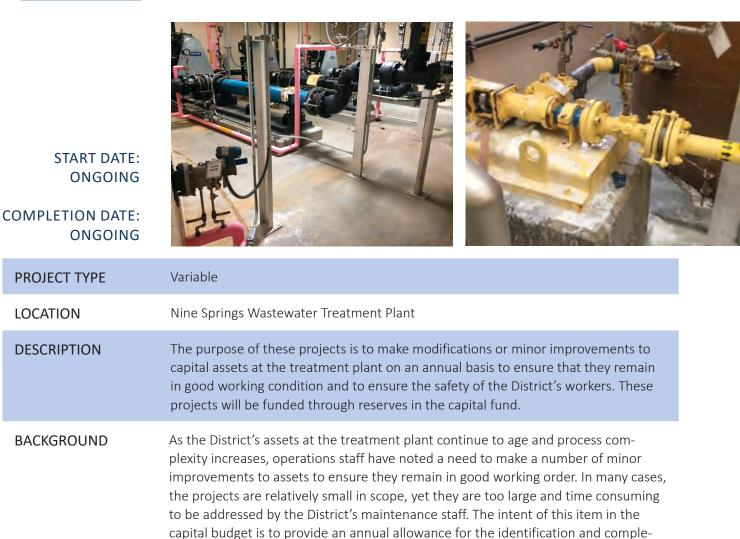


#### FINANCIAL ANALYSIS

TOTAL COST ONGOING



## **Miscellaneous Treatment Plant Improvements**



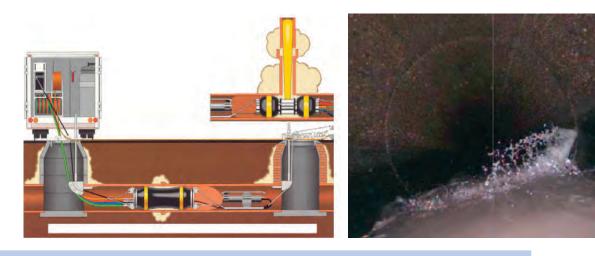
tion of these smaller improvement projects at the treatment plant. The projects will be administered through the Operations Department or Engineering Department and completed by a contractor in accordance with the District's procurement code.

FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$124,000 TOTAL COST ONGOING



# Northeast Interceptor Joint Grouting MH10-101 to MH10-106



START DATE: 2021

COMPLETION DATE: 2022

PROJECT TYPE	System Rehabilitation – Conveyance System
LOCATION	Northeast Interceptor State Highway 30 to Pumping Station 10, City of Madison
DESCRIPTION	The purpose of this project is to identify joints in the Northeast Interceptor up- stream of Pumping Station 10 that have excessive rates of infiltration and to seal these joints by injecting them with grout. Staff intends to fund this project through reserves from the capital fund.
BACKGROUND	The Northeast Interceptor from Pumping Station 10 to Lien Road was installed in 1964. In 2010, a relief sewer was added from Pumping Station 10 to Nakoosa Trail, and a replacement sewer was installed from Nakoosa Trail to Lien Road, thereby allowing a portion of the 1964 sewer to be abandoned. During construction of the relief sewer in 2010, it was discovered that numerous joints in the 1964 sewer that remained in service were leaking. In approximately five locations, the water is flow- ing into the sewer at a rate that is estimated to be five gallons per minute or more. This project proposes to test all joints in the 1964 sewer with pressurized air and fill them with grout to mitigate the intrusion of clear water into the public sewerage system. Approximately 2,600 feet of the 1964 sewer was rehabilitated immediately upstream of this project in 2020. The remaining 2,500 feet between Highway 30 and Pumping Station 10 will be completed as part of this project.



## West Interceptor – Shorewood Relief (Phases 1, 2 & 3)

START DATE: 2018 COMPLETION DATE: 2023	<image/>	
PROJECT TYPE	Capacity Improvement – Conveyance System	
LOCATION	West Interceptor Relief Sewer University Avenue, Walnut Street to Whitney Way, City of Madison and Village of Shorewood	
DESCRIPTION	This project will provide additional capacity to the West Interceptor System in order to convey projected flows from the west side of the District's service area. The improvements consist of the installation of 11,500 feet of replacement and/or relief sewer that will be installed roughly parallel to the District's existing sewer that runs along the University Avenue corridor between Walnut Street and Whitney Way. Due to the size and complexity of this project, it is proposed that construction will occur in three phases, with construction beginning in 2021 and ending in 2023. It is anticipated that each phase of this project will be financed through the Clean Water Fund program.	
BACKGROUND	Expected growth in the District's Pumping Station 15 service area, including the Bishops Bay development in the City of Middleton and the Town of Westport, has created a need for the District to add additional capacity to its West Intercepting System. In its 2009 report entitled, "MMSD Collection System Evaluation," the Capital Area Regional Planning Commission identified several sections of the West Interceptor within the proposed project limits that required capacity relief prior to 2010 based on population forecasts. The District's 2011 Collection System Facilities Plan Update included a detailed analysis of the system between Walnut Street and Whitney Way and determined that additional capacity should be provided in or around 2020.	

2022 EXPENDITURE (\$2022)	TOTAL COST
PHASE 1 – \$0	PHASE 1 – \$4,915,000
PHASE 2 – \$1,694,000	PHASE 2 – \$1,754,000
PHASE 3 – \$93,000	PHASE 3 – \$4,676,000



## NEI – Truax Extension Rehab (Lining Project)

START DATE: 2021 COMPLETION DATE: 2022	<image/>
PROJECT TYPE	System Rehabilitation – Conveyance System
LOCATION	Northeast Interceptor – Truax Extension USH 51 Corridor, Rieder Road to Lien Road, City of Madison
DESCRIPTION	This project will correct condition defects in the Northeast Interceptor between Lien Road and the end of the Pumping Station 13 Force Main at Rieder Road. Approxi- mately 11,000 feet of existing 48-inch concrete pipe will be rehabilitated through the installation of a new cured-in-place liner within the existing pipe. This project will be undertaken shortly after the NEI-Truax Extension relief sewer is completed. It is anticipated that this project will be financed through a Clean Water Fund loan.
BACKGROUND	This section of the Northeast Interceptor was installed in 1969 and suffers from internal corrosion due to the presence of elevated levels of hydrogen sulfide in the wastewater. Approximately one-half of the Northeast Interceptor System between Pumping Station 18 and Pumping Station 14 has either been rehabilitated or re- placed due to corrosion. Corrosion of the pipe reduces the capacity by increasing surface roughness and may eventually cause the pipe to fail. Installation of a cured- in-place liner can extend the service life of the interceptor if installed before the corrosion progresses too far.



### NEI – Waunakee Extension Capacity Improvements (Phase 1)

START DATE: 2021 COMPLETION DATE: 2024	<image/>	
PROJECT TYPE	Capacity Relief – Conveyance System	
LOCATION	Northeast Interceptor – Waunakee Extension Yahara River to Village of Waunakee, Town of Westport and Village of Waunakee	
DESCRIPTION	This project will provide additional capacity to the Northeast Interceptor system in order to convey projected flows from the villages of Dane and Waunakee and the Town of Westport. The improvements consist of the installation of approximately 18,600 feet of new sewer that will be installed parallel to the District's existing sewer that extends from the Yahara River to the Village of Waunakee. At this time, it is proposed that construction will occur in two phases, with construction of the first phase tentatively scheduled for 2023-24. It is anticipated that this project will be financed through the Clean Water Fund program.	
BACKGROUND	Continued high growth rates in the Village of Waunakee and Town of Westport are expected to create a need for the District to add capacity to the Waunakee Extension of the Northeast Interceptor. The Capital Area Regional Planning Commission (CARPC) is projecting that capacity will be reached in several segments of the Waunakee Extension by or about 2022, based on population forecasts. Periodic flow monitoring performed by District staff as part of the billing program validates these projections. This project could be postponed if development patterns in the service area change.	

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) \$577,000 \$

TOTAL COST \$ 7,948,000



# NEI - FEI to SEI Rehab (Lining Project)

START DATE: 2023 COMPLETION DATE: 2024	<image/>	
PROJECT TYPE	System Rehabilitation – Conveyance System	
LOCATION	Northeast Interceptor Femrite Drive/Copps Avenue to Progress Road, City of Monona and City of Madison	
DESCRIPTION	This project will correct condition defects in the Northeast Interceptor between its junction with the Far East Interceptor and its junction with the Southeast Interceptor. Approximately 3,300 feet of existing 48-inch concrete pipe will be rehabilitated through the installation of a new cured-in-place liner within the existing pipe. It is anticipated that financing of the project will be through a loan from the Clean Water Fund.	
BACKGROUND	This section of the Northeast Interceptor was installed in 1964 and suffers from internal corrosion due to the presence of elevated levels of hydrogen sulfide in the wastewater. Approximately 2,250 feet of the Northeast Interceptor between the Far East and Southeast interceptors was abandoned in 2013 and replaced with a new sewer due to the condition of the pipe. This project will rehabilitate and extend the service lives of the remaining sewer segments that were not replaced in the 2013 project.	

### CIP ID# B06 & B07

# Lower Badger Mill Creek Interceptor – Phases 5 and 6

START DATE: 2022 COMPLETION DATE: 2024	<image/>	
PROJECT TYPE	New Capacity – Conveyance System	
LOCATION	Lower Badger Mill Creek Interceptor CTH PD to Midtown Road, Town of Verona & City of Madison	
DESCRIPTION	This project will extend the District's Lower Badger Mill Creek Interceptor from Highway PD to Midtown Road to provide service for new development and relieve the City of Madison's existing pumping station at Midtown Road. Construction will occur in two phases in order to accommodate proposed development in the basin. This project will be funded through capital fund reserves. Project costs will be recov- ered from connection charges from new users upon connection to the interceptor improvements.	
BACKGROUND	District policy allows for the construction of District interceptors only when that interceptor shall serve at least two municipalities. Sanitary sewer service options for the Lower Badger Mill Creek drainage basin were studied by District staff in 2005. At that time, it was decided that a regional interceptor sewer would be constructed in several phases as development needs dictated in order to serve the cities of Verona and Madison and the towns of Verona and Middleton. Phases one through four of the interceptor were constructed between 2006 and 2018. Phase five will extend the sewer approximately 3,000 feet to the north to Shady Oak Lane in 2023. The sewer is scheduled to be completed in 2024 when it is extended 5,500 feet to Midtown Road.	

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) PHASE 5 - \$93,000 PHASE 6 - \$113,000 TOTAL COST PHASE 5 – \$1,196,000 PHASE 6 – \$3,082,000

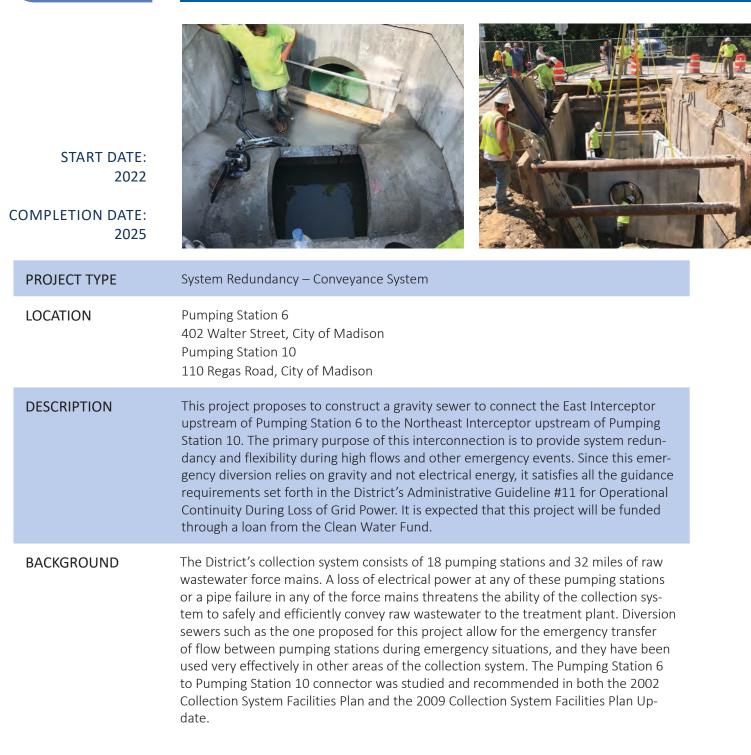


### SEI Rehab – PS 9 to SEI-Dutch Mill Extension

START DATE: 2022 COMPLETION DATE: 2023	<image/>	
PROJECT TYPE	System Rehabilitation – Conveyance System	
LOCATION	Southeast Interceptor Along U.S. Highway 51 from Pumping Station 9 to U.S. Highway 12/18, Village of McFarland	
DESCRIPTION	This project will correct condition defects in the Southeast Interceptor between the District's Pumping Station 9 in the Village of McFarland and U.S. Highway 12/18. Numerous cracks and missing pipe material in the asbestos cement sewer will be rehabilitated through the insertion of a cured-in-place lining. New force main valves and a flow meter will also be installed at Pumping Station 9 as part of the work. It is anticipated that this project will be financed through the Clean Water Fund program.	
BACKGROUND	This section of the Southeast Interceptor was constructed in 1961 and consists of approximately 8,300 lineal feet of 12-inch and 15-inch asbestos cement pipe. A routine inspection by closed-circuit television in 2014 revealed numerous defects, including surface corrosion, cracks and missing pipe material. The Wisconsin Department of Transportation (WDOT) is planning to make improvements to U.S. Highway 51 from I-39/90 to U.S. Highway 12/18 in 2023. Since the Southeast Interceptor is parallel to U.S. Highway 51 and within the highway right-of-way for a significant distance, it is desired to rehabilitate the sewer in advance of the highway project.	



### Pumping Station 6 to Pumping Station 10 Connector

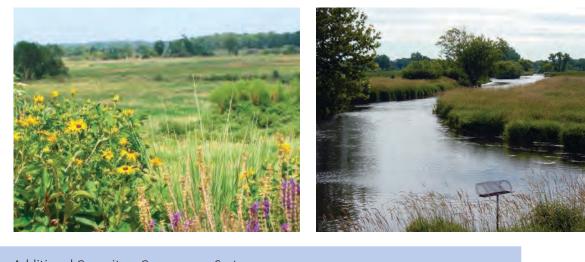


#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TOTAL COST \$144,000 \$7,100,000



# NSVI Capacity Improvements – Phase 1



START DATE: 2024

COMPLETION DATE: 2028

PROJECT TYPE	Additional Capacity – Conveyance System
LOCATION	Nine Springs Valley Interceptor (NSVI) Lewis Springs E-Way from Pumping Station 11 to Syene Road, City of Fitchburg
DESCRIPTION	This project will provide additional capacity to the Nine Springs Valley Intercepting System between the District's Pumping Station 11 and Syene Road. It is expected that approximately 8,700 feet of relief or replacement sewer will be installed along the Lewis Springs E-Way in order to serve new development in the southwest and western portions of the District's service area. This project will be funded through a loan from the Clean Water Fund.
BACKGROUND	The Nine Springs Valley Intercepting System between Pumping Station 11 and Pumping Station 12 was constructed in 1965 and includes 33,000 feet of sewer, ranging in diameter from 30 inches to 54 inches. The Interceptor's service area includes some of the fastest growing lands in Dane County and Wisconsin. Population and wastewater forecasts performed by the Capital Area Regional Planning Commission indicate that most of the NSVI system and approximately 3,600 feet of sewer upstream of Pumping Station 12 will require additional capacity between 2025 and 2040. A capacity improvement project is currently underway for the NSVI between McKee Road and Dunn's Marsh. This project is the first phase of a multi-phase project that will address capacity needs in the remainder of the NSVI system.

2022 EXPENDITURE (\$2022)	TOTAL COST
\$0	\$13,251,000



# West Interceptor Rehab – Babcock Hall to Dayton Street

START DATE: 2024 COMPLETION DATE: 2025	<image/>
PROJECT TYPE	System Rehabilitation – Conveyance System
LOCATION	West Interceptor Along Babcock Drive, University Avenue and N. Randall Avenue, City of Madison
DESCRIPTION	The purpose of this project is to rehabilitate a portion of the West Interceptor which is located on the University of Wisconsin campus. The sections to be rehabilitated have been in service for over 100 years and are suffering from internal corrosion. Inserting a cured-in-place liner in the existing sewer will extend its service life 50 years or more. It is anticipated that this project will be financed through the Clean Water Fund program.
BACKGROUND	These sections of the West Interceptor are the oldest assets in the District's collection system. The 24-inch cast iron sewer was originally constructed by the City of Madison in 1916 and then transferred to the District in 1933. Like other sewers of similar age and construction materials, this sewer suffers from tuberculation, or the buildup of deposits on the inside walls of the pipe. These deposits reduce the capacity of the sewer over time and may compromise the structural integrity of the pipe if left unchecked. Rehabilitating the pipe with a new liner is a cost-effective way to address these problems.

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TOTAL COST \$0 \$1,249.000



# **District Flow Monitoring Stations**

START DATE: 2025 COMPLETION DATE: 2026	
PROJECT TYPE	Inflow & Infiltration – Conveyance System
LOCATION	Various
DESCRIPTION	This project supports the District's inflow and infiltration monitoring program through the installation of flow monitoring stations. These monitoring stations will be installed at strategic locations in the collection system to provide accurate flow measurements from District customers. It is anticipated that this project will be funded through the Clean Water Fund program.
BACKGROUND	Customer community meetings held in 2019 identified inflow and infiltration (I/I) reduction as a top priority for the District. With that in mind, the District hired a consultant in 2020 to develop an I/I reduction plan. One of the recommendations from that plan is to use the District's hydraulic model of its collection system to identify areas of excessive I/I. The construction of long-term monitoring sites in the collection system is needed to properly calibrate the model and validate it's results. The installation of monitoring sites that are well constructed, provide accurate data and are safe for District staff will ensure the integrity of the flow data and the I/I reduction program.

#### FINANCIAL ANALYSIS

TOTAL COST \$1,182,000



### Grass Lake Dike Stabilization

START DATE: 2018 COMPLETION DATE: 2022	<image/>	
PROJECT TYPE	System Rehabilitation – Effluent Conveyance System	
LOCATION	Badfish Creek and Grass Lake Badfish Creek, Schneider Road to Rutland Dunn Town Line Road, Town of Dunn	
DESCRIPTION	The purpose of this project is to evaluate and implement corrective measures to stabilize the Grass Lake dike to prevent sloughing of the shoreline soil. It is antici- pated that these measures will include a combination of repair methods, including rebuilding sections of the dike and redirecting the channel and enhancing habitat by inserting vegetation into the channel at strategic locations. Funding of the improvements will be via capital fund reserves.	
BACKGROUND	The Grass Lake dike roads were built to provide a barrier between the District's effluent in Badfish Creek and Grass Lake. Repairs have been made in the past to prevent subsurface flow from the effluent channel from passing into Grass Lake and also to prevent animals from tunneling through the dike. Despite the repairs made by the District's Facilities Maintenance Department over the years, these problems are recurring, and a more permanent solution is needed. Cardo Inc. was retained in September 2018 to provide an assessment of the problem, recommend solutions and prepare a design for improvements. The preliminary assessment and final design have been substantially completed. Construction is scheduled for 2021-22, pending acquisition of the necessary permits.	

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TOTA \$742,000 \$905,



### PS 4 Rehabilitation

START DATE: 2020 COMPLETION DATE: 2023	<image/>	
PROJECT TYPE	System Rehabilitation – Conveyance System	
LOCATION	Pumping Station 4 620 John Nolen Drive, City of Madison	
DESCRIPTION	This project provides for a major rehabilitation of Pumping Station 4. Improvements to the station are expected to include the following: replacement of all three pumps due to age and lack of adequate capacity; provision of variable frequency drives to improve operational performance; improvements to the power system to achieve greater redundancy, including provision of an on-site generator; replacement of aging electrical and control equipment; and a new HVAC system. It is anticipated that this program will be funded through a Clean Water Fund Ioan.	
BACKGROUND	Pumping Station 4 was placed into service in 1967 and pumps flow directly to the Nine Springs Wastewater Treatment Plant through a parallel force main system with Pumping Stations 2 and 3. Most of the equipment in the station has not been replaced or upgraded since the station was started up in 1967. As a result, it is recommended that the major electrical equipment and associated controls be replaced to ensure that the station operates reliably. In addition, it is recommended that the pumping units be replaced and optimized so that the station works in concert with the pumps from Pumping Stations 2 and 3.	

2022 EXPENDITURE (\$2022)	TOTAL COST
	\$5,481,000



### PS 17 Rehabilitation



#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TOTAL COST \$402,000 \$5,224,000

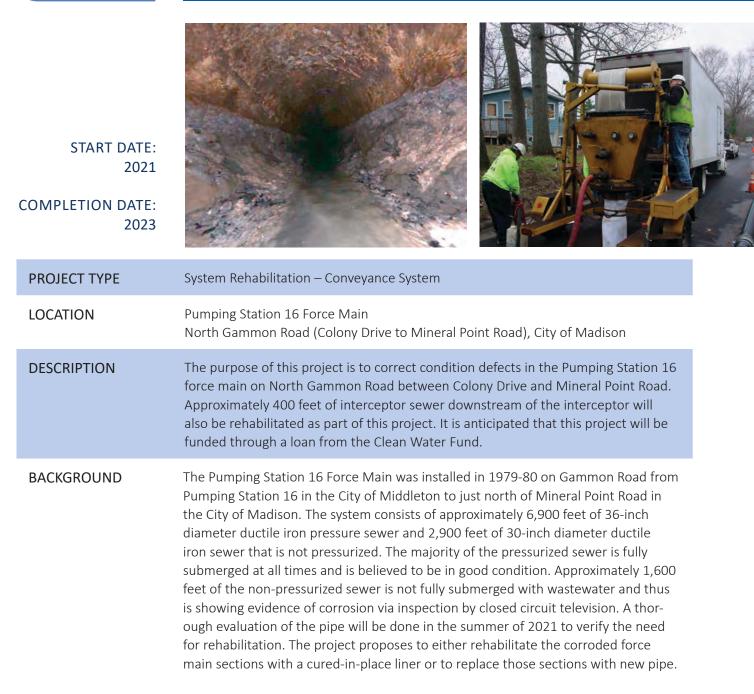


### PS 17 Force Main Relief – Phase 2

START DATE: 2021 COMPLETION DATE: 2023	<image/>	
PROJECT TYPE	Capacity Improvement – Conveyance System	
LOCATION	Pumping Station 17 Force Main Badger Mill Creek, Bruce Street to Maple Grove Drive, City of Verona and Town of Verona	
DESCRIPTION	This project will add a relief force main to the existing 16-inch force main and will provide additional capacity for wastewater that is pumped from Pumping Station 17 in the City of Verona. Approximately 6,850 feet of force main will be installed in the first phase of construction and 8,700 feet in the second phase. It is anticipated that this project will be funded through a loan from the Clean Water Fund.	
BACKGROUND	Additional flow will drain to Pumping Station 17 in or about 2024 when the final phase of the Lower Badger Mill Creek Interceptor is constructed up to Midtown Road and the City of Madison abandons its pumping station in this location. Capacity relief will be needed for the force main system when this occurs. Relief for the force main system has been separated into two construction phases. The District is constructing phase one of the relief force main in conjunction with a City of Verona utility project in 2020 and 2021 to reduce costs and inconvenience to the general public. Phase two of the project will occur in or about 2023, just prior to completion of the final phase of the Lower Badger Mill Creek Interceptor Project.	



### PS 16 Force Main Rehabilitation





### Emergency Power Generation at District Pumping Stations





### **Miscellaneous Collection System Improvements**



#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TOTAL COST \$90,000 ONGOING



### Force Main Condition Assessment

START DATE: 2024 COMPLETION DATE: 2029	<image/>
PROJECT TYPE	Conveyance System – Force Main Condition Assessment
LOCATION	Various
DESCRIPTION	The purpose of this project is to provide support for annual inspection of the District's force mains. These assets are extremely difficult to inspect by traditional methods as they are difficult to access under pressure and cannot be taken out of service for long periods of time. Technology has been developed that can address these challenges, but the inspections require careful planning and can be costly to perform. It is expected that these annual inspections will be paid for from cash reserves in the capital projects fund.
BACKGROUND	Black & Veatch developed a Force Main Condition Assessment Plan for the District in 2017. The primary goals of this work were to develop a plan for the District to use to evaluate the condition of its force mains and to recommend when and how the condition assessments should be performed. The Collection System Facilities Plan Update will make further recommendations on the timing and location of projects when it is completed in 2022. In the interim, an annual placeholder is being included in the six-year Capital Improvements Plan beginning in 2024.

# CIP ID#

## Capital Budget Expenses



START DATE: ONGOING

COMPLETION DATE: ONGOING

PROJECT TYPE	Capital Budget Expenses
LOCATION	District-wide
DESCRIPTION	These are general capital budget expenses. More specifically, they are annual funds used for smaller planning, study and related expenses that are required to update and implement the Capital Improvements Plan (CIP).
BACKGROUND	Development of the District's Capital Improvements Plan and capital budget requires almost continual study and planning. Often, internal resources are not available to conduct studies or planning in desirable time frames, and external resources are necessary. This budget item provides funds to cover expenditures for smaller studies or planning efforts.

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TOTAL COST \$52,000 ONGOING



# Collection System Facilities Plan Update

START DATE: 2018 COMPLETION DATE: 2022	<image/> <image/> <image/> <image/> <image/>	Image: state stat
PROJECT TYPE	Capital Budget Expenses	
LOCATION	Collection System	
DESCRIPTION	The District's Collection System Facilities Plan is a k periodically updated based on projections from the Commission. Funding for this study will be through	e Capital Area Regional Planning
BACKGROUND	The purpose of the collection system facilities plan ous plan conducted in 2011. As with the original 20 viewed and assessed the adequacy and condition of to identify and recommend future collection system the District has completed many of the recommend Following the Capital Area Regional Planning Comm collection system evaluation in 2018, it will be time ing on the list and identify additional future project and/or enhance the integrity of the District's collec ity plans have been completed solely with District s and effort. An engineering consultant will be retain update, with particular attention given to work on o on private property.	002 plan, the 2011 update re- of the District's collection system in projects. Since plan adoption, ded projects. hission's update of the District's to review those projects remain- es that may be required to sustain tion system. In the past, the facil- taff at considerable levels of time ed to complete a portion of this

2022 EXPENDITURE (\$2022)	TOTAL COST
\$82,000	\$230,000



# Badger Mill Creek Phosphorus Compliance

START DATE: 2019 COMPLETION DATE: 2028	
PROJECT TYPE	Effluent
LOCATION	Badger Mill Creek Town of Verona and City of Verona
DESCRIPTION	The purpose of this project is to allow for evaluation, plan development and im- plementation of a solution to address new phosphorus water quality criterion for Badger Mill Creek. New water quality standards for this waterway are part of the District's Wisconsin Pollution Discharge Elimination System (WPDES) permit that was issued in April 2020. The District began preliminary planning for the new standards in 2019, assuming a nine-year compliance schedule. It is anticipated that early planning work related to this effort will be funded through reserves from the capital fund.
BACKGROUND	Badger Mill Creek is an effluent-dominated stream located in the Town of Verona and City of Verona. The District returns approximately 3.6 million gallons per day of treat- ed effluent to this waterway to offset groundwater that is pumped out of the Sugar River basin and sent to the Nine Springs Wastewater Treatment Plant as wastewater for treatment. The District's new WPDES permit requires a phosphorus water quality criterion for Badger Mill Creek, which is significantly less than the existing standard. The District has developed six preliminary options to comply with this new criterion: (1) diversion of flow to Badfish Creek; (2) water quality trading; (3) site-specific phos- phorus criterion for Badger Mill Creek; (4) variance to current water quality criteri- on; (5) watershed adaptive management; and (6) treatment. Preliminary work will involve the evaluation of these options and pilot testing options that appear viable.



# Plan for District Properties

START DATE: 2022 COMPLETION DATE: 2023	<image/>
PROJECT TYPE	Plant Improvements – Space Needs
LOCATION	Nine Springs Wastewater Treatment Plant
DESCRIPTION	This project was referred to as the Campus Space Master Plan in previous capital im- provements plans. The primary purposes of this project are to perform an inventory of all available land and buildings owned by the District, identify those lands and buildings with the greatest needs, propose reconfiguration options and prepare an annual plan for recommended changes. Plant security will be an integral part of the evaluation to ensure that the campus is secure and safe for all staff and visitors. It is likely that this project will include the implementation of some security enhance- ments in the near term. It is anticipated that this project will be funded through capital fund reserves.
BACKGROUND	Traditionally, the District has planned for future space needs in conjunction with major plant additions that were driven by permit compliance and/or capacity needs. The District has many large projects in its six-year Capital Improvements Plan that will require additional space and coordination. These projects include the following: liquids processing improvement projects, Energy Management Master Plan, Biosol- ids Management Plan, Shop One site improvements and renovations, a new septage receiving facility and a potential resource recovery facility. All these projects should be evaluated together to effectively plan the future layout of the plant grounds.

#### FINANCIAL ANALYSIS

2022 EXPENDITURE (\$2022) TOTAL COST \$177,000 \$360,000



# APPENDIX B

COMPLETED PROJECTS AND RETAINERS

#### **2020 PROJECT COMPLETIONS**

#### SHOP ONE SITE IMPROVEMENTS

A portion of Shop One was converted into a large meeting room when the new Maintenance Facility was constructed in 2016. The room functioned as a meeting room for District staff and tour groups but had limitations due to the poor sound quality. In order to use this space for increased uses such as educational programming and to promote the One Water concept, improvements were needed. This project improved the lighting and acoustical properties of this space so that it can be better utilized. The work was done using a design-build process and was completed in early 2020 at a total cost of \$200,000, with funding from capital reserves.

# 2019 TREATMENT PLANT PIPING IMPROVEMENTS PROJECT

This project involved the replacement of both potable water and hot water piping networks at the treatment plant. Both piping networks were installed in the 1960s and have suffered numerous breaks and leaks over the years. Replacement of the pipes was necessary to ensure that they can reliably support the treatment processes. Work began in December of 2019 by 1901 Inc. (mechanical contractors) and was substantially completed in May of 2020. The total project cost of \$460,000 will be funded through the Clean Water Fund program.

# AUTOMATED POWER TRANSFER AT PUMPING STATIONS 10 AND 11

Work under this project includes the addition of a third electrical power feed at the District's Pumping Station 10 and Pumping Station 11. The installed equipment included an automated transfer switch that monitors the status of each incoming power feed to the station and switches the feed as necessary to maintain reliable power. Madison Gas & Electric Company will own and operate this equipment for the District. Work on this project began in 2019 and was completed in the second half of 2020. The total project cost of \$250,000 was paid for out of cash reserves in the capital fund.

#### 2021 PROJECT COMPLETIONS AND ANTICIPATED COMPLETIONS

Final Completion or Substantial Completion in 2021:

#### PUMPING STATION 7 IMPROVEMENTS

Pumping Station 7 (PS 7) was constructed in 1948. Prior to the construction of Pumping Station 18 (PS 18) in 2015, PS 7 conveyed approximately 40% of the daily flow to the District's treatment plant. While PS 18 lessened the criticality of PS 7 to a degree, improvements were still needed at PS 7 to replace aging equipment and to optimize how the stations interact with each other. Improvements constructed as part of this project include the replacement of existing controllers and the control system, replacement of electrical switchgear and HVAC system, separation of the control room space from the garage and screen room, installation of an odor control system and pump and valve replacements. Work on the project by C.D. Smith began in August of 2019 and reached final completion in January of 2021. The total project cost of \$4.1 million will be funded through a loan from the Clean Water Fund program.

#### **INTERCEPTOR REHABILITATION – 2020**

This project involved the rehabilitation of existing sewers on two District interceptor systems in 2020. Approximately 4,500 feet of the Spring Street Relief Sewer on the West Interceptor was rehabilitated with a cured-in-place liner as part of the project, starting at the intersection of Spring Street and North Randall Street and terminating at West Washington Avenue near Brittingham Park. This 24inch diameter cast iron sewer was installed in 1940 and has heavy mineral deposits, or tuberculation, along its entire length. These deposits decrease capacity and weaken the structural integrity of the pipe if not addressed. In addition, approximately 300 feet of the Northeast Interceptor Relief Sewer and East Johnson Street Relief Sewer was rehabilitated as part of this project. These sewers are located at the intersection of North First Street and East Johnson Street in the City of Madison. Work on this project was completed in the fall of 2020, with final project closeout occurring in February of 2021. The total project cost of \$1.0 million will be funded with a loan from the Clean Water Fund program.

#### NORTHEAST INTERCEPTOR JOINT GROUTING MH10-112 TO MH10-106

Evidence of excessive inflow and infiltration (I/I) has been observed in the original Northeast Interceptor sewer immediately upstream of Pumping Station 10 for approximately 5,100 feet. This 48-inch diameter concrete sewer was installed in 1964 in an area with a high groundwater table. It is estimated that I/I rates may be as high as five gallons per minute in some areas. In this project, each joint along the sewer was air tested and injected with grout for 2,600 feet to reduce the I/I to an acceptable rate. The remaining 2,500 feet of 48-inch sewer will be rehabilitated in a similar manner in 2021 and 2022. Work on this project was performed in the second half of 2020, with final closeout of the project occurring in June of 2021. The total project cost of \$193,000 will be paid for from cash reserves in the capital projects fund.

#### **ANTICIPATED COMPLETIONS IN 2021**

# NORTHEAST INTERCEPTOR - TRUAX EXTENSION RELIEF

The Truax Extension to the Northeast Interceptor was constructed in 1969. The existing sewer within the project limits consists of approximately 11,000 feet of 48-inch diameter reinforced concrete pipe. Like many other sections of the Northeast Interceptor, this section of sewer is badly corroded due to hydrogen sulfide attack. In addition, population and flow forecasts by the Capital Area Regional Planning Commission indicate that additional capacity is needed in this section of the Northeast Interceptor within the next five to ten years to serve rapidly growing areas in the villages of Waunakee and DeForest. This project provides for the installation of a relief sewer to increase system capacity and will serve as a future bypass line when the existing sewer is rehabilitated in 2022. Speedway Sand & Gravel began work on the project in July of 2019 and substantially completed the work in October of 2020. Final closeout of the project occurred in July of 2021. The estimated total project cost of \$8.5 million will be funded with a loan from the Clean Water Fund program.

# LIQUID PROCESSING IMPROVEMENTS – PHASE 1

With the startup of new Pumping Station 18 in 2015 and capacity upgrades to Pumping Station 11 occurring shortly thereafter, there was the potential for the hydraulic capacity of the Nine Springs Treatment Plant to be exceeded. Facility planning began in 2016 for hydraulic upgrades to the treatment plant and to identify any related improvements to the liquid processes. A facilities plan was completed in August of 2017 that recommended a series of improvements to be implemented in three phases over a period of roughly 10 years. The first phase of these improvements consists of enhancements to peak flow management at the plant, replacement of the ultraviolet light disinfection system, replacement of an electrical substation building and upgrades to the process control system. C.D. Smith began work

on the improvements in the spring of 2020 and the project was substantially completed in June of 2021. The estimated total project cost of \$16.8 million will be funded with a loan from the Clean Water Fund.

#### HEADWORKS FLOW METERING

The District's flow metering facilities were installed in 2005 as part of the Tenth Addition improvements. These facilities consist of a venturi meter on each of the five influent force mains that convey flow to the treatment plant. Accurate readings of these meters are essential for service charge billing and for proper operation of plant processes. Shortly after these facilities were started up, it was discovered that the flow meters were installed at an elevation which was too high relative to the water surface at the downstream fine screening units. In order to ensure that the flow meters read accurately, it was necessary to artificially raise the water surface upstream of the screens. This has caused the screens to run excessively and bypass rags and other solids. The purpose of this project is to lower each of the five venturi meters such that the fine screening units can be operated as originally intended with a lower upstream water elevation. Staab Construction began work on the project in June of 2020, and the work was substantially completed in the summer of 2021. The estimated total project cost of \$2.3 million will be funded with a loan from the Clean Water Fund program.

#### ENERGY MANAGEMENT MASTER PLAN

Brown and Caldwell and Strand Associates performed an energy study in 2014 with the goal of outlining a strategy for the District to achieve energy independence. These strategies included ways to reduce energy usage, improve the utilization of digester gas and produce more energy. One major area not addressed in the 2014 study pertained to biosolids handling and distribution. With the recent issues with aging biogas powered engines, the addition of air permit requirements and new opportunities for biogas upgrading and sale, updating the energy plan was deemed a sensible next step to determine the best use of energy infrastructure. This master planning effort is taking a comprehensive look at how the District is currently using energy and is creating a roadmap for how to manage energy in the future. The study

is emphasizing how to optimize energy use as critical pieces of equipment are replaced in the coming years, such as the gas-driven electrical generators and the associated hot water system. It is expected that projects related to heat and power improvements, biosolids processing and miscellaneous energy enhancements will be recommended for further study and facilities planning. Carollo Engineers, Inc. began work on the master plan in February of 2020 and is expected to deliver its final report in the fall of 2021. The anticipated total project cost of \$624,000 is being paid for from reserves in the capital fund.

#### FINAL CLARIFIERS 4, 5 AND 6 EFFLUENT LAUNDER TROUGH REPLACEMENT

In the fall of 2017 District staff discovered numerous holes in the effluent launder troughs of Final Clarifier 6. It is believed that these holes are due to corrosion of the steel. Similar holes were found in the launder trough of Final Clarifier 5 in the spring of 2018. If the corrosion progresses too far, it could result in mixed liquor combining with the effluent and lead to decreased treatment performance. The corrosion could also compromise the safety of District personnel who need to stand on the troughs to maintain the clarifiers. This project will replace the effluent launder troughs on final Clarifiers 4, 5 and 6. The new launder troughs will be installed by Sabel Mechanical, LLC in the second half of 2021. The estimated total project cost of \$370,000 will be paid for from reserves in the capital projects fund.

#### OPERATIONS BUILDING FIRST FLOOR REMODEL

A space needs study performed by Bray Architects in 2013 identified a need for improvements to the operators' control room in the Operations Building. In particular, a need for personal storage and a more efficient working space were identified. Further study and improvements were not conducted at that time, however. Since 2013, several members of the Ecosystems Services Department have moved into offices in the laboratory, and the operations supervisor and lead operators share a small office. These changes have led to concerns over worker safety, the safety of the general public during facility tours and overall unsanitary conditions in these work areas. This project includes remodeling a portion of the laboratory and the operators' control room to provide a safer and more efficient use of space for staff who work in this area. Kenneth F. Sullivan Co. began work on the project in September of 2020, and it is anticipated that substantial completion will occur in December of 2021. The total estimated project cost of \$2.1 million will be paid for through a loan from the Clean Water Fund.

#### OPERATIONS BUILDING 800 MECHANICAL ROOM (MINOR CAPITAL IMPROVEMENTS 2020)

The District's mechanical room contains an electric chiller that uses a refrigerant to cool interior spaces within the Operations Building. An inspection of this room by the Department of Safety and Professional Services in April of 2020 noted that several aspects of the chiller operation needed to be brought up to the proper standards. Required improvements included installation of a leak detection and alarm system for the refrigerant, ventilation modifications and provision of warning signs to alert personnel of the associated dangers with the system. The District retained Design Services to prepare plans and specifications for the necessary improvements in August of 2020, and the work was awarded to Kenneth F. Sullivan Co. in November of 2020. Substantial completion of the work occurred in July of 2021. The estimated total project cost of \$100,000 will be paid for from cash reserves as part of the minor capital improvements line item in the 2020 Capital Projects Fund.

#### ENGINE GENERATOR CONTROL PANEL REPLACEMENTS

The gas-driven engines and generators were installed in 1991 as part of the Sludge Gas Utilization Facilities for the Sixth Addition. The control panels for the generators use relays for control of the engines and have not been significantly modified since they were first installed. The panels also have high-voltage cabling in them that requires special safety equipment and expertise for staff to work in them. The purpose of this project is to replace the relay-based panels with modern programmable logic controllers (PLC) and to reconfigure the panels to eliminate the electric hazard for routine maintenance. An advertisement for construction bids was conducted in June of 2021. It is expected that the work will be awarded and substantially completed by the end of 2021. The estimated total project cost of \$677,000 will be paid for from cash reserves in the capital projects fund.

#### NINE SPRINGS VALLEY INTERCEPTOR – MCKEE ROAD TO DUNN'S MARSH

This portion of the Nine Springs Valley Interceptor was installed in 1965 and consisted of reinforced concrete pipe ranging in diameter from 30 inches to 42 inches, except for a 1,170 foot stretch that was replaced in 2000. Due to its proximity with the end of the Pumping Station 12 Force main, significant corrosion has occurred in portions of this section. In addition, upstream flows have increased at a rapid pace due to development, and updated population forecasts suggest that capacity in much of this section will be reached in the next ten years. For these reasons, a new replacement sewer was installed along the recreational trail between McKee Road and Dunn's Marsh. R.G. Huston, Inc. began work on the project in December of 2020, and the work was substantially completed in the summer of 2021. The estimated total project cost of \$4.8 million will be funded through a loan from the Clean Water Fund.

# PUMPING STATION 17 FORCE MAIN RELIEF – PHASE 1

Pumping Station 17 currently serves only lands within the City of Verona, and it and its force main are nearing capacity. In addition, the completion of the Lower Badger Mill Creek Interceptor between County Highway PD and Midtown Road is scheduled for 2023-24. When this occurs, the City of Madison's Midtown Pumping Station will be abandoned, and the flow to this station will be redirected to Pumping Station 17. In advance of this diversion, a relief force main for Pumping Station 17 is needed to provide the required future capacity. The relief force main project was broken into two phases so that construction of the first phase would be coincident with a City of Verona project in the same corridor. Installation of the force main by Minger Construction Co., Inc. began in November of 2020. The work was substantially completed in the summer of 2021. The estimated total project cost of \$3.5 million will be paid for from cash reserves in the capital projects fund.

#### **NSVI-MORSE POND EXTENSION**

This project included the construction of approximately 3,200 feet of new sanitary sewer from the existing Nine Springs Valley Interceptor (Midtown Extension) to the southwest corner of Highway PD and Highway M. The new sewer is located along Raymond Road and will provide service for lands in the City of Madison and lands south of Highway PD in the City of Verona. The sewer construction was coordinated with the reconstruction of Highway M from Cross Country Road in the City of Verona to Flagstone Drive in the City of Madison. Construction began in October 2017 and was substantially completed in September 2018. It is expected that final payment of the District's share of the project will be made in 2021. The total project cost of \$2.2 million was financed through reserves from the capital fund.

#### **RETAINERS**

The District often includes maintenance or performance retainers within its contracts. The retainers are typically released to the contractor at the end of one year (in some cases contracts include longer performance periods) following completion of the contract and assuming satisfactory performance. The following are retainers that the District has released within the past year or those that are presently being withheld.

#### PUMPING STATION 11 AND 12 REHABILITATION

The District withheld a \$20,000 three-year special maintenance retainer upon final project closeout. A total of \$10,000 was for satisfactory performance of the pumps and motors and \$10,000 was for satisfactory performance of the adjustable frequency drives. The \$20,000 retainer was released to J.F. Ahern in February of 2020.

#### PUMPING STATION 15 REHABILITATION

The District withheld a \$27,500 three-year special maintenance retainer upon project acceptance in March of 2018 as follows: (1) \$10,000 to be paid to contractor and pump/motor supplier

after three years of satisfactory performance; (2) \$10,000 to be paid to contractor and supplier of variable frequency drives after three years of satisfactory performance; and (3) \$7,500 to be paid to contractor after three years for landscape maintenance warranty, with payments to the contractor of \$2,500 per year for each year's successful warranty work for the landscaping. The total retained amount of \$7,500 for the landscaping work will not be paid due to unsatisfactory performance. The remaining \$20,000 retained amount was scheduled for payment in March of 2021 but is still being withheld by the District pending the submission of final lien waivers from the project subcontractors.

#### **NSVI-MORSE POND EXTENSION**

The District's interceptor was constructed under a contract that is being administered by the Wisconsin Department of Transportation. The District will withhold a maintenance retainer upon final project closeout in accordance with the Wisconsin Department of Transportation's contracting provisions.



The NSVI-Morse Pond Extension consists of approximately 3,200 feet of new sanitary sewer.

#### PUMPING STATION 10 FORCE MAIN REHABILITATION

The District withheld a \$10,000 one-year maintenance retainer upon final project closeout. The retainer was released to Murphy Pipeline Contractors, Inc. in February of 2020.

# WEST INTERCEPTOR REHAB – PUMPING STATION 5 TO GAMMON EXTENSION

The District withheld a \$10,000 one-year maintenance retainer upon final acceptance in September 2019. The retainer was released to Visu-Sewer, Inc. in September of 2020.

# SOUTHEAST INTERCEPTOR REHABILITATION UPSTREAM OF PUMPING STATION 9

The District withheld a \$10,000 one-year maintenance retainer upon final project closeout. The retainer was released to Visu-Sewer, Inc. in September of 2020.

# SOUTHWEST INTERCEPTOR – HAYWOOD DRIVE REPLACEMENT

The District withheld a \$20,000 retainer upon acceptance of the project in November of 2019, as follows: (1) a \$10,000 maintenance retainer to correct any defective work for a period of one year after project acceptance and (2) an additional \$10,000 retainer to grout two sanitary structures to address infiltration and inflow issues. The \$10,000 retainer for the manhole grouting will be released to Maddrell Excavating, LLC upon successful execution of the grouting for a period of up to one year following project acceptance. The full retained amount remains to be paid due to warranty issues with inflow and infiltration.

# BADFISH CREEK EFFLUENT FORCE MAIN STANDPIPE

The District withheld a \$3,000 one-year maintenance retainer upon acceptance of the project in July of 2019. The retainer was released to Maddrell Excavating, LLC in August of 2020.

#### PUMPING STATION 7 IMPROVEMENTS

The District withheld maintenance retainers upon acceptance of the project on January 4, 2021 as follows: (1) a \$10,000 retainer to correct any work which is found to be defective for the one-year period following project acceptance and (2) a \$5,000 retainer to be withheld for a three-year period after project acceptance to be split equally between the pump/motor assembly and the variable frequency drives. All retainers will be paid to the contractor and/or supplier pending satisfactory performance in the previously mentioned amounts and time frames.

#### NORTHEAST INTERCEPTOR - TRUAX EXTENSION RELIEF

The District withheld a \$25,000 one-year maintenance retainer upon closeout of the project in July of 2021. The retainer will be released to Speedway Sand & Gravel, Inc. one year after project closeout, pending satisfactory performance.



The District's collection system consists of 18 pumping stations and 32 miles of raw wastewater force main.

# LIQUID PROCESSING IMPROVEMENTS – PHASE 1

The District will withhold a \$10,000 one-year maintenance retainer upon final completion and acceptance of the work. The retainer will be released to C.D. Smith, Inc. one year after project acceptance, pending satisfactory performance. Additionally, a sum of \$35,000 will be withheld until October 30, 2021, to ensure that any performance deficiencies exhibited by the UV disinfection system are rectified to the District's satisfaction.

#### 2020 INTERCEPTOR REHABILITATION

The District withheld a \$10,000 one-year maintenance retainer upon closeout of the project on February 11, 2021. The retainer will be released to Visu-Sewer, Inc. one year after project closeout, pending satisfactory performance.



The average age of the District's infrastructure continues to increase, which will require more construction planning and investment in the years ahead.

#### NORTHEAST INTERCEPTOR JOINT GROUTING MH10-112 TO MH10-106

The District withheld a \$5,000 one-year maintenance retainer upon final completion and acceptance of the work on June 10, 2021. The District also withheld an additional \$5,000 oneyear maintenance retainer as a guarantee that the contractor shall provide post-grouting digital video of pipe sections that were tested, sealed and verified. The retained amounts shall be released to Michaels Corporation one year after project acceptance, pending satisfactory performance.

#### OPERATIONS BUILDING FIRST FLOOR REMODEL

The District will withhold a \$10,000 one-year maintenance retainer upon final completion and acceptance of the work. The retainer will be released to Kenneth F. Sullivan Co. one year after project acceptance, pending satisfactory performance.

#### HEADWORKS FLOW METERING

The District will withhold a \$10,000 one-year maintenance retainer upon final completion and acceptance of the work. The retainer will be released to Staab Construction Corporation one year after project acceptance, pending satisfactory performance.

#### NSVI – MCKEE ROAD TO DUNN'S MARSH

The District will withhold a \$25,000 one-year maintenance retainer upon final completion and acceptance of the work. The retainer will be released to R.G. Huston Co., Inc. one year after project acceptance, pending satisfactory performance.

APPENDIX C

BUDGET SUMMARIES

### **OPERATING BUDGET SUMMARY**

#### 2022 Operating Budget Summary

OPERATING BUDGET REVENUES						
2021						
Revenue Category	2020	Through June	2021 Estimated	2022 Budget		
Sewer Service Charges	\$39,520,000	\$22,426,000	\$45,000,000	\$46,372,500		
Servicing Pumping Stations	490,000	282,000	428,000	479,000		
Rent	86,000	43,000	86,000	88,000		
Interest	246,000	30,000	60,000	61,000		
Annexation and Plan Review Fees	78,000	43,000	70,000	70,000		
Miscellaneous Income	186,000	120,000	105,000	120,000		
Septage Disposal Revenue	829,000	463,000	820,000	785,000		
Pretreatment Monitoring	29,000	0	26,000	27,500		
Struvite Fertilizer Sales	245,000	100,000	215,000	210,000		
Cash Reserves	0	0	0	0		
TOTAL REVENUES:	\$41,709,000	\$23,507,000	\$46,810,000	\$48,213,000		

#### **OPERATING BUDGET EXPENDITURES**

		2021		2022		
Expenditure Category	2020	Through June	2021 Estimated	Budget		
Administration, Engineering, and						
Planning	\$5,344,000	\$2,813,000	\$6,500,000	\$6,855,000		
User Charge & Pretreatment Program	558,000	295,000	807,000	1,237,000		
Wastewater Collection	2,982,000	1,185,000	2,808,000	3,140,000		
Wastewater Treatment	11,375,000	5,465,000	13,648,000	14,218,000		
Effluent Diversion	160,000	66,000	136,000	170,000		
Metrogro Biosolids Reuse Program	2,313,000	667,000	2,298,000	1,874,000		
Capital Outlay	690,000	196,000	437,000	501,000		
Servicing Pumping Stations Owned by						
Others	410,000	251,000	461,000	420,000		
Contribution to Operating Fund Reserve	0	0	0	0		
Contribution to Capital Projects Fund	915,000	0	1,486,000	3,501,000		
Contribution to Equipment Replacement						
Fund	0	0	150,000	0		
Transfer to Debt Service Fund	15,840,000	0	16,552,000	16,297,000		
Total Expenditures:	\$40,587,000	\$10,938,000	\$45,283,000	\$48,213,000		

#### OPERATING BUDGET SUMMARY AND BALANCES

	2020	2021 Estimated	2021 Budget	2022 Budget	2021-2022 Budget Percentage Change
Opening Balance	\$19,328,000	\$20,450,000	\$18,443,000	\$21,977,000	19%
Revenues	41,709,000	46,810,000	45,446,000	48,213,000	6%
Expenditures	40,587,000	45,283,000	45,446,000	48,213,000	6%
Closing Balance	\$20,450,000	\$21,977,000	\$18,443,000	\$21,977,000	19%

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### 2022 Capital Projects Budget Summary

#### **CAPITAL PROJECTS BUDGET REVENUES**

		2021 Through	2021	2022
Revenue Category	2020	Through June	Estimated	Budget
2019 Treatment Plant Piping Project	\$0	\$446,000	\$439,000	\$0
LPI - Phase 1/PS 7 Improvements/Headworks Flow				
Metering	\$14,551,000	\$5,294,000	\$8,691,000	\$0
NEI - Truax Extension Rehab	\$0	\$0	\$0	\$5,964,000
NEI-Truax Ext Relief/SWI-Haywood Ext Replacement	\$9,583,000	\$45,000	\$31,000	\$0
Operations Building First Floor Remodel	\$0	\$710,000	\$1,881,000	\$149,000
PS 10 FM Rehab/West Interceptor - PS 5 to Gammon Ext	\$218,000	\$0	\$0	\$0
Pump Station 13 & Pump Station 14 Rehab	\$0	\$856,000	\$6,712,000	\$3,936,000
Pump Station 4 Rehabilitation	\$0	\$0	\$0	\$1,950,000
West Int Spring Street Relief Rehab	\$0	\$880,000	\$748,000	\$0
West Interceptor - Shorewood Relief (Phase 1)	\$0	\$0	\$4,374,000	\$0
Lagoon Dikes Improvements	\$0	\$0	\$0	\$1,014,000
NSVI - McKee Road to Dunn's Marsh	\$0	\$0	\$0	\$4,707,000
2021 Treatment Plant HVAC Improvement Project	\$0	\$0	\$0	\$1,493,000
Total Revenues:	\$24,351,000	\$8,230,000	\$22,876,000	\$19,213,000

#### CAPITAL PROJECTS BUDGET EXPENDITURES

		2021 Through	2021	2022
Expenditure Category	2020	June	Estimated	Budget
Treatment Plant				
East Primary Influent Channel Air Piping Replacement	\$0	\$0	\$0	\$77,000
Lagoon Dikes Improvements	\$3,000	\$12,000	\$397,000	\$752,000
Flow Splitter Improvements	\$0	\$0	\$0	\$141,000
Maintenance, Financial and HR Systems	\$1,000	\$1,000	\$75,000	\$501,000
2021 Treatment Plant HVAC Improvement Project	\$27,000	\$20,000	\$245,000	\$1,251,000
Low Dissolved Oxygen (Partial Plant)	\$0	\$0	\$0	\$62,000
West Blower Replacements	\$0	\$0	\$0	\$283,000
Heat and Power Improvements	\$0	\$0	\$0	\$711,000
Biosolids Processing	\$0	\$0	\$0	\$206,000
Miscellaneous Energy Projects	\$0	\$0	\$0	\$191,000
Shop One Interior Renovations	\$0	\$0	\$0	\$52,000
15 kV Electrical Service Replacement	\$0	\$0	\$0	\$108,000
Headworks Screening	\$0	\$0	\$0	\$10,000
Septage Receiving Modifications	\$0	\$0	\$0	\$0
Metrogro Applicators & Equipment	\$4,000	\$676 <i>,</i> 000	\$811,000	\$0
Annual Process Tank Coating and Repair	\$0	\$0	\$0	\$202,000
Annual Pavement Improvements	\$0	\$0	\$63,000	\$65,000
Minor Capital Improvements	\$12,000	\$8,000	\$112,000	\$115,000
Miscellaneous Treatment Plant Projects	\$0	\$0	\$100,000	\$124,000
2019 Treatment Plant Piping Improvements Project	\$447,000	\$0	\$0	\$0
Energy Management Master Plan	\$416,000	\$64,000	\$208,000	\$0
Engine Generator and Blower Control Panel Replacements	\$39,000	\$9,000	\$632,000	\$0

#### **CAPITAL PROJECTS BUDGET EXPENDITURES (CONT.)**

		2021		
		2021 Through	2021	2022
Expenditure Category	2020	Through June	Estimated	Budget
Final Clarifier 4, 5 and 6 Effluent Launder Trough	2020	Julie	LStillateu	Duuget
Replacement	\$5,000	\$2,000	\$365,000	\$0
Headworks Flow Metering	\$1,481,000	\$243,000	\$700,000	\$0
	\$10,897,000	\$2,954,000	\$4,136,000	\$0 \$0
Liquid Processing Improvements - Phase 1		\$2,934,000 \$521,000	\$4,130,000 \$1,328,000	ېر \$150,000
Operations Building First Floor Remodel	\$542,000 \$243,000			\$150,000 \$0
Resource Recovery Facility	\$243,000 \$18,000	\$15,000	\$0 ¢0	
Shop One Site Improvements	\$18,000	\$0	\$0	\$0
Interceptors				
Northeast Interceptor Joint Grouting MH10-101 to MH10-	ćo	ćo	¢65.000	6242.000
	\$0 \$429,000	\$0 ¢85.000	\$65,000	\$242,000
West Interceptor - Shorewood Relief (Phase 1)		\$85,000	\$4,326,000	\$0
West Interceptor - Shorewood Relief (Phase 2)	\$0	\$37,000	\$60,000	\$1,694,000
West Interceptor - Shorewood Relief (Phase 3)	\$0	\$0 ¢0	\$0	\$93,000
NEI - Truax Extension Rehab (lining project)	\$0	\$0	\$30,000	\$5,995,000
NEI - Waunakee Extension Capacity Improvements (Phase	ćo	ćo	ć10.000	¢577.000
1)	\$0	\$0 ¢0	\$10,000	\$577,000
NEI - FEI to SEI Rehab (lining project)	\$0	\$0 ¢0	\$0	\$0
Lower Badger Mill Creek Interceptor - Phase 5	\$0	\$0 ¢0	\$0	\$93,000
Lower Badger Mill Creek Interceptor - Phase 6	\$0	\$0	\$0	\$113,000
SEI Rehab - PS 9 to SEI-Dutch Mill Extension	\$0	\$0 \$	\$0	\$77,000
Pump Station 6 to Pump Station 10 Connector	\$0	\$0	\$0	\$144,000
Interceptor Rehabilitation - 2020	\$1,016,000	\$3,000	\$12,000	\$0
NEI - Truax Extension Relief	\$4,966,000	\$2,000	\$32,000	\$0
Northeast Interceptor Joint Grouting MH10-112 to MH10-		<u>.</u>		40
106	\$190,000	\$1,000	\$18,000	\$0
NSVI Improvements-McKee Road to Dunn's Marsh	\$1,088,000	\$1,472,000	\$3,637,000	\$0
NSVI-Morse Pond Extension	\$100,000	\$0	\$50,000	\$0
Pumping Stations and Force Mains				
Grass Lake Dike Stabilization	\$30,000	\$6,000	\$15,000	\$742,000
PS 4 Rehabilitation	\$2,000	\$21,000	\$320,000	\$1,669,000
PS 17 Rehabilitation	\$0	\$0	\$20,000	\$402,000
PS 17 Force Main Relief - Phase 2	\$0	\$0	\$90,000	\$288,000
PS 16 Force Main Rehabilitation	\$0	\$0	\$15,000	\$67,000
Emergency Power Generation at District Pumping Stations	\$0	\$0	\$0	\$5,000
Miscellaneous Collection System Improvements	\$17,000	\$1,000	\$0	\$90,000
Automated Power Transfer at Pump Stations 10 and 11	\$159,000	\$0	\$84,000	\$0
PS 13 & PS 14 Rehabilitation	\$544,000	\$839,000	\$5,963,000	\$3,976,000
PS 17 Force Main Relief - Phase 1	\$437,000	\$1,493,000	\$2,905,000	\$0
PS 7 Improvements	\$2,353,000	\$0	\$0	\$0
Pump Station 7 Force Main Emergency Repair	\$0	\$43,000	\$285,000	\$0
Capital Budget Expenses				
Capital Budget Expenses	\$0	\$0	\$52,000	\$52,000
Collection System Facilities Plan Update	\$0	\$23,000	\$42,000	\$82,000
Badger Mill Creek Phosphorus Compliance	\$8,000	\$5,000	\$300,000	\$206,000
Plan for District Properties	\$0	\$0	\$0	\$177,000
Plant Asset Management Plan Implementation	\$67,000	\$32,000	\$190,000	\$0
Total Expenditures:	\$25,539,000	\$8,587,000	\$27,693,000	\$21,783,000
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#### **CAPITAL PROJECTS RESERVE BALANCE**

	2020	2021 Estimated	2021 Budget	2022 Budget	2021-2022 Budget Percentage Change
Opening Balance	\$3,092,000	\$6,743,000	\$8,919,000	\$5,818,000	-35%
Revenues	\$29,189,000	\$26,768,000	\$36,801,000	\$26,343,000	-28%
Expenditures	\$25,539,000	\$27,693,000	\$39,869,000	\$21,783,000	-45%
<b>Closing Balance</b>	\$6,743,000	\$5,818,000	\$5,851,000	\$10,378,000	77%

### **2022** Debt Service Budget Summary

### **Debt Service Budget Revenues**

Revenue Category	2020	2021 Through June	2021 Estimated	2022 Budget
Transfer from Operating Fund	\$15,840,000	\$0	\$16,552,000	\$16,297,000
Interest Earnings	\$172,000	\$29,000	\$45,000	\$143,000
Total Revenues:	\$16,012,000	\$29,000	\$16,597,000	\$16,440,000

#### **Debt Service Budget Expenditures**

		2021 Through		
Revenue Category	2020	June	2021 Estimated	2022 Budget
Debt Service Payments	\$13,034,000	\$12,260,000	\$15,032,000	\$16,669,000
Total Revenues:	\$13,034,000	\$12,260,000	\$15,032,000	\$16,669,000

#### **Debt Service Budget Summary and Balances**

	2020	2021 Estimated	2021 Budget	2022 Budget	2021-2022 Budget Percentage Change
Opening Balance	\$24,155,000	\$27,132,000	\$27,180,000	\$28,697,000	6%
Revenues	\$16,012,000	\$16,597,000	\$16,636,000	\$16,440,000	-1%
Expenditures	\$13,034,000	\$15,032,000	\$14,141,000	\$16,669,000	18%
Closing Balance	\$27,132,000	\$28,697,000	\$29,675,000	\$28,468,000	-4%

#### 2020 All-Funds Budget, Net of Inter-Fund Transfers

	2020	2021 Estimated	2021 Budget	2022 Budget	2021-2022 Budget Percentage Change
<b>Opening Balance</b>	\$46,574,000	\$54,323,000	\$54,542,000	\$57,389,000	5%
Revenues	\$70,155,000	\$72,886,000	\$80,845,000	\$71,049,000	-12%
Expenditures	\$62,406,000	\$69,820,000	\$81,268,000	\$66,867,000	-18%
Closing Balance	\$54,323,000	\$57,389,000	\$54,119,000	\$61,571,000	14%

### 2022 Debt Service Budget Summary (cont.)

Bond	Dec. 31, 2020	Dec. 31, 2021	Dec. 31, 2022
Series 2001 P.S. No. 2 Force Main Replacement - Phase 2	\$137,000	\$0	\$0
Series 2003B Tenth Addition	\$7,263,000	\$4,909,000	\$2,488,000
Series 2003A PS's 1, 2 and 10 Rehabilitation	\$1,501,000	\$1,015,000	\$514,000
Series 2006 Effluent Equalization Projects and AT's 1-6	\$607,000	\$512,000	\$414,000
Series 2007 West Int Ext and PS 13-14 Projects	\$1,117,000	\$969,000	\$817,000
Series 2008 PS's 6-8 Rehabilitation and NEI Truax Ext Liner	\$4,175,000	\$3,695,000	\$3,203,000
Series 2010A NEI-PS 10 to Lien Rd	\$4,963,000	\$4,518,000	\$4,062,000
Series 2012A Nine Springs Eleventh Addition	\$33,004,000	\$30,362,000	\$27,655,000
Series 2013C Process Control System Upgrade	\$3,281,000	\$3,066,000	\$2,845,000
Series 2012B Operations Building HVAC Rehab	\$1,986,000	\$1,846,000	\$1,702,000
Series 2013B Pumping Station No. 18	\$10,632,000	\$9,936,000	\$9,222,000
Series 2013A NEI-SEI to FEI - Replacement Project	\$5,701,000	\$5,331,000	\$4,951,000
Series 2015B Maintenance Facility Expansion	\$9,316,000	\$8,787,000	\$8,246,000
Series 2015A PS 11 & 12 Rehabilitation	\$7,920,000	\$7,433,000	\$6,935,000
Series 2014A Pumping Station No. 18 Force Main	\$8,541,000	\$7,984,000	\$7,412,000
Series 2017A West Interceptor-Randall St. to Near PS2	\$1,194,000	\$1,133,000	\$1,071,000
Series 2016A PS 15 Rehabilitation, PS 12 FM Relocation,			
Rimrock Int. Lining	\$5,992,000	\$5,670,000	\$5,341,000
Series 2019A PS10 FM/WI - PS5 to Gammon Ext.	\$1,737,000	\$1,659,000	\$1,580,000
Series 2020B NLSPI - Phase 1A/PS7			
Improvements/Headwords Flow Metering	\$14,551,000	\$25,243,000	\$27,549,000
Series 2020A NEI Truax Ext Relief/SWI-Haywood Ext.			
Replacement	\$9,583,000	\$9,387,000	\$8,978,000
Series 2005 PS's 1, 2 and 10 Rehabilitation	\$84,000	\$68,000	\$52,000
Series 2021 Pump Station 13 & 14 Rehabilitation	\$0	\$5,360,000	\$5,235,000
Total Principal Indebtedness:	\$133,284,000	\$138,882,000	\$130,273,000

### Schedule of Principal Amount of Indebtedness



### 2022 Wage Schedule for Hourly Employees

Pay Grade 5 Progression				
Range and Titles (Progression Level)	Minimum	Maximum		
5.1: Custodian 1	grade min.	5% below mid.		
5.2: Custodian 2	10% below mid.	grade mid.		
5.3: Custodian 3	5% below mid.	5% above mid.		
5.4: Custodian 4	grade mid.	grade max.		

Pay Grade 8 Progression				
Current Range and Titles (Progression Level)	Minimum	Maximum		
8.1: Utility Maintenance Worker 1	grade min.	5% below mid.		
8.2: Utility Maintenance Worker 2	10% below mid.	grade mid.		
8.3: Utility Maintenance Worker 3	5% below mid.	5% above mid.		
8.4: Utility Maintenance Worker 4	grade mid.	10% above mid.		
8.5: Utility Maintenance Worker 5	5% above mid.	grade max.		

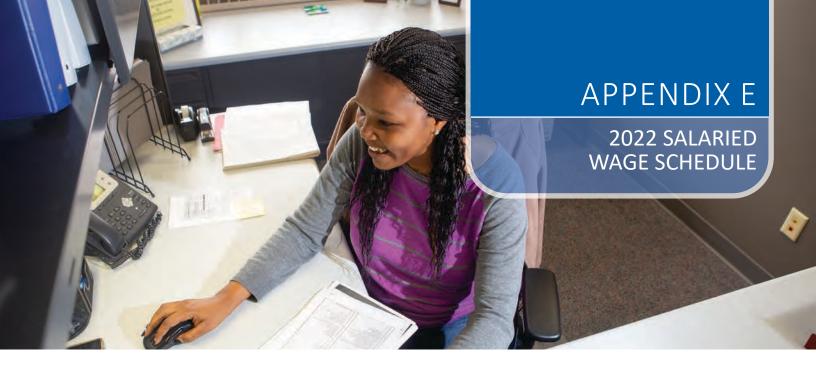
Pay Grade 9 Progression					
Current Range and Titles (Progression Level)	Minimum	Maximum			
9.1: Maintenance Technician 1, Biosolids Technician 1	grade min.	5% below mid.			
9.2: Maintenance Technician 2; Biosolids Technician 2	10% below mid.	grade mid.			
9.3: Maintenance Technician 3; Biosolids Technician 3	5% below mid.	5% above mid.			
9.4: Maintenance Technician 4; Biosolids Technician 4	grade mid.	grade max.			

### 2022 Wage Schedule for Hourly Employees (cont.)

Pay Grade 10 Progression				
Current Range and Titles (Progression Level)	Minimum	Maximum		
10.1: Operator 1, CSS 1, Apprentice 1	grade min.	5% below mid.		
10.2: Operator 2, CSS 2, Apprentice 2	10% below mid.	grade mid.		
10.3: Biosolids Mechanic 1, Journey Mechanic, Journey Electrician, Journey HVAC Tech, Operator 3, CSS 3	5% below mid.	5% above mid.		
10.4: Senior Journey Mechanic, Senior Journey Electrician, Biosolids Mechanic 2, Senior Journey HVAC Tech, Operator 4, CSS 4	grade mid.	10% above mid.		
10.5: Senior Journey Mechanic 2, Senior Journey Electrician 2, Biosolids Mechanic 3, Senior Journey HVAC Tech 2, Operator 5, CSS 5	5% above mid.	grade max.		

Pay Grade 11 Progression					
Current Range and Titles (Progression Level) Minimum Maximum					
11.1: Master Electrician (no ranges)	grade min.	grade max.			

\* Standard 3% performance raise below mid point; 2% performance raise above mid point.



### 2022 Salaried Wage Schedule

GRADE	HOURLY MIN	HOURLY MID	HOURLY MAX
22	\$76.12	\$89.55	\$102.98
18	\$62.34	\$73.34	\$84.34
17	\$56.67	\$66.67	\$76.67
16	\$51.70	\$60.82	\$69.95
15	\$47.19	\$55.51	\$63.84
14	\$43.07	\$50.67	\$58.27
13	\$39.37	\$46.32	\$53.26
12	\$35.97	\$42.31	\$48.66
11	\$32.85	\$38.64	\$44.44
10	\$30.03	\$35.33	\$40.63
9	\$27.40	\$32.23	\$37.06
8	\$25.01	\$29.42	\$33.84
7	\$22.93	\$26.98	\$31.02
6	\$21.03	\$24.74	\$28.45
5	\$19.28	\$22.68	\$26.08

\*Assumes a 3% pay increase effective the pay period that includes January 1, 2022.



#### GOVERNANCE

Madison Metropolitan Sewerage District is a body corporate with the powers of a municipal corporation for the purpose of carrying out the provisions of Sections 200.01 to 200.15 of the State of Wisconsin statutes. It was created by judgment of the County Court for Dane County, entered on the 8th day of February 1930. Its existence was validated and confirmed by Chapter 132 of the Laws of 1969, effective Aug. 2, 1969. The constitutionality of that law was sustained by the Wisconsin Supreme Court in Madison Metropolitan Sewerage District vs. Stein, 47 Wis. 2nd 349, 177 N.W. 2nd 131 (1969).

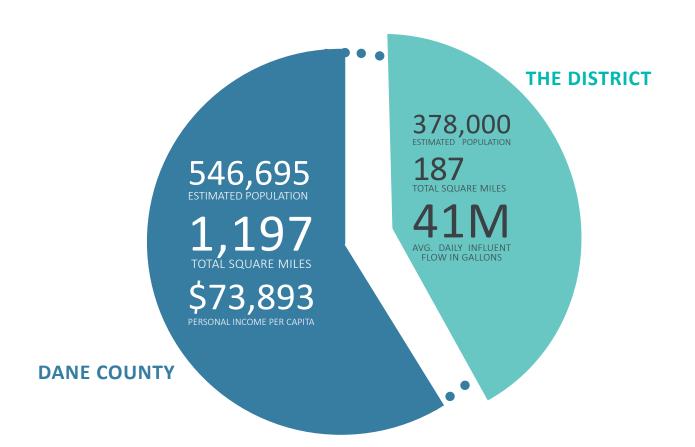
The District is governed by nine Commissioners serving staggered terms: five Commissioners are appointed by the mayor of the City of Madison, three are appointed by an executive council made up of elected officials from District cities and villages and one is appointed by an executive council made up of town-elected officials. The Commissioners meet once or twice each month at the District. Special meetings are held as required upon call of any member of the Commission.

### **SERVICE AREA**

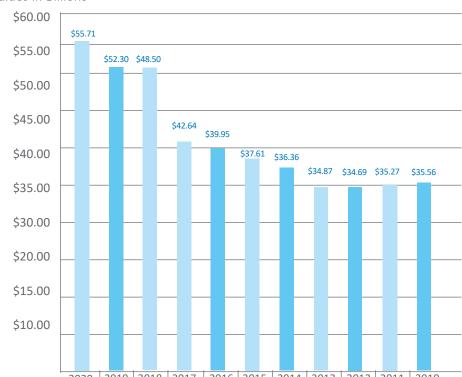
The District services approximately 15% of the entire county by area and approximately 70% of the county population. Areas served include the cities of Madison, Fitchburg, Middleton, Monona and Verona; the villages of Cottage Grove, Dane, De Forest, Maple Bluff, McFarland, Shorewood Hills, and Waunakee; and the towns of Blooming Grove, Dunn, Madison, Middleton, Pleasant Springs, Verona, Vienna, Westport and Windsor.

A complete list of District owner communities and their estimated wastewater contributions; the largest taxpayers and employers in the county; and the equalized property tax valuation for the District are shown in **Appendix F** respectively.

Additional information regarding Dane County and the City of Madison can be found at www. countyofdane.com and www.cityofmadison.com.



## Equalized Property Valuation for the District



TID Out Values in Billions

**Dane County and District Data** 

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2020 2019 2018 2017 2016 2015 2014 2013 2012 2011 2010

## **Estimated Wastewater Contributions for 2020**

Commu	nity	Volume (gpd)	CBOD (Ibs/day)	Solids (Ibs/day)	Nitrogen (Ibs/day)	Phosphorus (Ibs/day)	Equivalent Meters	Actual Customers
CITIES	Fitchburg	1,920,000	4,500	3,500	750	95	9,235	6,510
	Madison	25,600,000	47,000	49,500	9,700	1,100	90,860	69,100
	Middleton	2,050,000	3,900	3,400	765	95	8,760	5,835
	Monona	1,100,000	1,250	1,100	230	29	4,135	2,995
	Verona	1,050,000	2,500	1,800	440	56	6,070	4,570
	Cottage Grove	675,000	1,600	1,700	250	35	2,615	2,300
	Dane	52,000	105	110	28	3.20	449	406
	DeForest (including ABS)	1,000,000	4,000	2,400	460	68	4,835	3,925
GES	Maple Bluff	200,000	180	155	43	6.2	757	594
VILLAGES	McFarland	730,000	1,175	1,130	260	31	3,865	3,405
>	Shorewood Hills	142,000	305	285	61	7.1	1,319	706
	Waunakee	1,750,000	5,900	3,050	685	95	5,955	4,925
	Windsor	610,000	3,200	710	620	62	2,290	1,990
	Dunn S.D. No. 1	200,000	65	120	19	2.9	191	191
TS	Dunn S.D. No. 3	80,000	120	125	25	3.10	490	490
'RIC	Dunn S.D. No. 4	22,000	16	19	4	0.53	68	68
LSIC	Dunn- Lake Kegonsa	125,000	210	210	52	6.70	675	566
Т	Madison	600,000	1,375	1,075	250	45.50	1,916	1,002
E	Pleasant Springs No. 1	70,000	105	130	27	3.30	511	504
	Verona, Town of	624	0.86	0.95	0.20	0.02	3	3
/ AN	Verona U.D. No. 1	28,000	52	60	11	1.40	128	115
ſAR	Town of Vienna	100	0.16	0.18	0.03	-	1	1
-IN4	Vienna U.D. No. 1	85,000	160	200	20	3.2	97	44
N S/	Vienna U.D. No. 2	39,000	55	60	14	1.7	206	206
TOWN SANITARY AND UTILITY DISTRICTS	Westport- Cherokee Golf	2,000	7	6	1	0.15	8	1
	Westport Utility District	600,000	540	550	135	16.0	1,940	1,670
Interceptor Infiltration 1,996,000								
Daily Ni	ne Springs Loadings	40,726,724	78,321	71,396	14,850	1,767	147,379	112,122

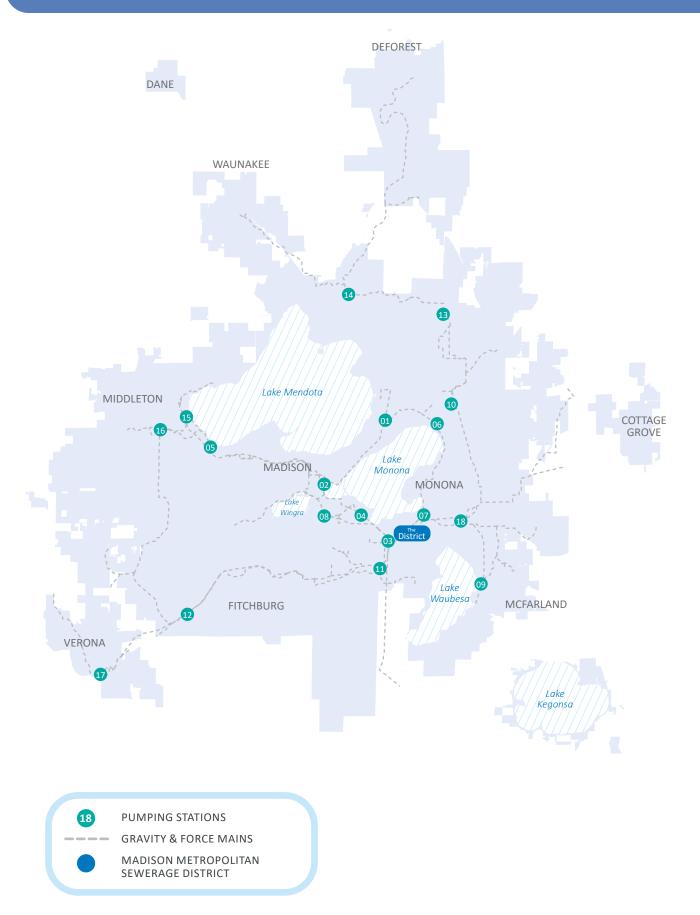
## Dane County Principal Taxpayers (Budget Year 2020)

TAXPAYER	TYPE OF BUSINESS	2018 EQUALIZED ASSESSED VALUE	PERCENTAGE OF TOTAL EQUALIZED ASSESSED VALUATION
Epic Systems Corp.	Medical Software	\$1,038,810,200	1.15%
Madison Joint Venture	Shopping Centers	\$171,778,000	0.19%
American Family Insurance	Insurance	\$134,993,700	0.15%
Promega Corporation	Biotechnology	\$127,940,400	0.14%
Ax Madison Greenway LLC	Property Management	\$124,560,700	0.14%
Core Campus Madison LLC	Property Development	\$89,500,000	0.10%
CG Growth LLC	Property Management	\$82,400,000	0.09%
University Research Park Inc.	Research and Technology Park	\$81,924,400	0.09%
Core Campus Madison II LLC	Property Development	\$76,700,000	0.08%
Covance Laboratories, Inc.	Research	\$74,955,000	0.08%
	Totals	\$2,003,562,400	2.21%

## Dane County Largest Employers

EMPLOYER	TYPE OF ORGANIZATION	EMPLOYEES
State of Wisconsin	State Government	36,475
University of Wisconsin-Madison	University/College	14,464
UW Hospital and Clinics	Healthcare	7,447
Epic Systems	Software Services	7,400
City of Madison	Municipal Government & Services	3,639
Madison Metropolitan School District	Education	3,591
Wisconsin Physicians Service Insurance	Insurance	3,500
Madison College	Education	3,497
Meriter Hospital	Healthcare	3,400
Dane County	Municipal Government & Services	2,400
American Family Insurance	Insurance	11,300
CUNA Mutual	Insurance	3,300

## **Collection System Overview Map**



# APPENDIX G

## FIVE-YEAR VEHICLE REPLACEMENT SCHEDULE

## 5-Year Vehicle Replacement Schedule 2022-2026

The District fleet management plan details the procedure to evaluate existing vehicles for replacement. A fleet replacement fund using a 5-year vehicle replacement schedule is used to smooth funding requirements. See below for the 5-year schedule.

	5-Year Vehicle Replacement Schedule	
Year	Vehicle	Est. Cost
	Maintenance Facility Pool Vehicle	\$35,000
	Facilities Maintenance Large Dump Truck	\$50,000
2022	CSS Service Truck	\$60,000
	Electric Plant Utility Vehicles (2)	\$30,000
	Engineering Pickup-Four Wheel Drive	\$35,000
	2022 Anticipated Fleet Fund Contribution	\$200,000*
	Metrogro Pickup-Four Wheel Drive	\$45,000
2023	Electrical Cargo Van	\$35,000
2023	Electrical Pickup-Two Wheel Drive	\$35,000
	Mechanical Service Truck	\$90,000
	Facilities Maintenance Flat Bed Truck	\$60,000
	2022 Anticipated Fleet Fund Contribution	\$300,000*
	CSS Cargo Van	\$35,000
	Admin Pool Van	\$30,000
2024	Operations Pickup-Four Wheel Drive	\$35,000
2024	Facilities Maintenance Small Dump Truck	\$50,000
	Facilities Maintenance Skid Steer	\$50,000
	Electrical Cargo Van	\$35,000
	2024 Anticipated Fleet Fund Contribution	\$225,000*
	HVAC Cargo Van	\$35,000
2025	Locator Truck	\$35,000
	Mechanical Service Truck	\$90,000
	2025 Anticipated Fleet Fund Contribution	\$200,000*
	Electrical Cargo Van	\$35,000
2026	Locator Truck	\$35,000
	Metrogro Service Truck	\$90,000
	2026 Anticipated Fleet Fund Contribution	\$200,000*

\*Budget balancing of fund contribution.

1adison Metropolitan Sewerage District



In 2022, there are three positions proposed in the budget. The organization chart in **Appendix J** represents the District's hierarchy.

#### **OPERATIONS & MAINTENANCE WORKFORCE DEVELOPMENT – TRAINEE & SUCCESSION PLAN POSITIONS (3)**

New Position Justification

Prepared by: Eric Dundee, Director of Wastewater Operations & Reliability

#### 1. What are the drivers (needs) for this position?

The Operations and Maintenance department has a lean hourly workforce. Currently, there is no District or department process to limit the effects of a work group labor shortage when there is a planned or unplanned staff departure. Rather, current employees end up working additional hours to absorb the extra work, or work gets prioritized and lower priorities are not accomplished. Neither situation is sustainable long-term.

Also, the department has a significant number of job descriptions in fields recognized by the US Department of Labor as being significantly under-represented for both women and people of color. A "trainee" program and positions would build community partnerships for diversity, open skills opportunities for owner community members, assist in developing job skills for trainees, and provide a pipeline for achieving a diverse and inclusive workforce at MMSD.

#### 2. What critical results must be achieved?

The results will be to achieve two successful programs to increase diversity and development of the department workforce.

A department diversity "trainee" program:

This program would be used to specifically attract a more diverse staff who may not possess the desired minimum qualifications for a regular position. The trainee would be trained and have work skill development opportunities while providing valuable work for the District.

Department succession planning:

This program would be focused on an analysis of the current workforce and determining where the department is at risk of losing a large number of current employees due to possible retirements. The goal would be to train new employees who would be ready to fill such positions before the retirement occurs.

#### 3. What are the success factors for the individual(s) who will perform this work?

Program participants in the trainee program will have position success factors lower than fully trained staff positions while gaining exposure and experience in a new career field.

Program participants in the succession planning program will have success factors as detailed for existing operations and maintenance positions including operators, mechanics, electricians and instrumentation technicians, and HVAC technicians.

#### 4. If new resources are not available, how will this work be performed?

If the requested positions are not authorized in the 2022 budget, the District will struggle to meet the employee-focused strategic goals. This includes addressing inclusion and diversity goals, workforce development and succession planning for critical staff positions.



#### **COMMON ACRONYMS**

**CARPC** - Capital Area Regional Planning Commission

**CIP** - Capital Improvements Plan

CMMS - Computerized Maintenance Management System

CWF - Clean Water Fund (loan program for wastewater facilities)

**DNR** - Department of Natural Resources

FEI - Far East Interceptor

FOG - Fats, Oils and Grease

MH - Manhole

**MMSD** - Madison Metropolitan Sewerage District

NACWA - National Association of Clean Water Agencies

**NEI** - Northeast Interceptor

NSVI - Nine Springs Valley Interceptor

O&M - Operations and Maintenance

PCS - Process Control System

**PS** - Pumping Station

SEI - Southeast Interceptor

WAM - Work and Asset Management (District's CMMS software)

WPDES - Wisconsin Pollutant Discharge Elimination System (District permit)

WRS - Wisconsin Retirement System

### **DISTRICT DEFINITIONS**

ADAPTIVE MANAGEMENT - Watershed approach developed to comply with stringent phosphorus limits.

ADDITIONS - Major construction related additions, alterations, conversions, reconstruction, renovations, rehabilitations and replacements at the Nine Springs Wastewater Treatment Plant.

ANAEROBIC DIGESTION - Under this process, the organic sludge is treated in the absence of oxygen to reduce both the quantity and odor of sludges by breaking down the organic matter and producing methane and carbon dioxide.

ACID DIGESTION - One of the primary steps of the anaerobic digestion process in which soluble products are fermented to acids and alcohols of lower molecular weight.

ANNEXATION - The process whereby a city, village, town or other unit of government (e.g., District) expands its boundaries to include a specific geographic area.

ASSET MANAGEMENT- Comprehensive management of parts and physical infrastructure to provide needed levels of service with tolerable risk at an acceptable lifecycle cost.

BILLING PARAMETERS - District billing parameters include: carbonaceous biochemical oxygen demand (CBOD), total suspended solids (TSS), total phosphorus (TP), total Kjehldahl nitrogen (TKN), volume, equivalent meters and actual customers.

**BIOSOLIDS** - The soil-like residue of materials removed from sewage during the treatment process.

CAPITAL PROJECTS FUND - Fund that accounts for financial resources used for the acquisition, construction or rehabilitation of major capital facilities. The budget for this fund is often referred to as the capital projects budget or capital budget.

CLASS "A" PRODUCTS (BIOSOLIDS) - Refers to sludge that contains minute levels of pathogens (disease causing organisms). To achieve class A certification, biosolids must undergo heating, composting, digestion or increased pH that reduces pathogens to below detectable levels. Once these goals are achieved, class A biosolids can be landapplied without any pathogen-related restrictions at the site.

CLASS "B" PRODUCTS (BIOSOLIDS) - Refers to sludge that has undergone treatment that has reduced but not eliminated pathogens. Class B biosolids have less stringent standards for treatment and contain small but compliant amounts of pathogens. Class B requirements ensure that pathogens in biosolids have been reduced to levels that protect public health and the environment and include certain restrictions for crop harvesting, grazing animals and public contact. As is true of their class A counterpart, class B biosolids are treated in a wastewater treatment facility and undergo heating, composting, digestion or increased pH processes before leaving the plant.

CMOM/SSO REGULATIONS - Refers to a capacity, management, operation, and maintenance program (CMOM) that focuses on sewer collection systems with a goal of eliminating sanitary sewer overflows (SSO).

**COLLECTION SYSTEM** - A system of pipes and pumping facilities carrying sewage for disposal.

COLLECTION SYSTEM FACILITIES PLAN (CSFP) -

An overall assessment of the condition and capacity of the key components that comprise the District's wastewater collection system. The plan identifies the scope and timing of required projects over the next 20 years so that the infrastructure continues to provide a high level of service to the District's customers while also addressing environmental concerns and regulatory requirements.

**COMMISSION**- A group appointed pursuant to law to conduct certain government business; the District has nine appointed Commissioners.

**CONNECTION CHARGES** - Charges related to connecting with District sewers.

**CONVEYANCE SYSTEM** - Synonymous with collection system.

DEBT SERVICE FUND - A fund established by a government agency or business for the purpose of reducing debt by repaying or purchasing outstanding loans and securities held against the entity. The District transfers a portion of its collected service charges to this fund to pay for its debt service.

**EFFLUENT** - Wastewater, treated or untreated, that flows out of a treatment plant or sewer outfall. The Nine Springs Wastewater Treatment Plant returns treated effluent to the environment.

**EXECUTIVE TEAM** - Refers to the Executive Team at the District.

**FORCE MAIN** - The discharge pipeline of a pumping station.

CONVEYANCE FACILITY CONNECTION CHARGE

(CFCC) - CFCC represents the user's fair share of collection system investments the District has made to install interceptor sewers and pumping stations.

**INFLUENT** - Water or wastewater entering a physical structure or process such as a treatment plant, pumping station or tank.

**INTERCEPTOR** - Large sewer lines that convey the flow of sewage to a pumping station or treatment plant by gravity.

LINING - A rehabilitation process in which a coating material is introduced to extend the life of the existing sewer.

MASTER PLAN - The District's 50-year blueprint for the future.

**METROGRO** - A program that recycles liquid biosolids to agricultural land as fertilizer and soil conditioner.

**METROMIX** - A "soil like" material created by the District that combines biosolids with amendments such as sand, sawdust and/or bulking agents. Metromix is intended for use in landscaping, turf production, general gardening and other similar applications.

#### NINE SPRINGS WASTEWATER TREATMENT

PLANT (NSWTP) - Wastewater treatment plant originally constructed in the late 1920s in Madison, WI. Since then, the plant has experienced numerous changes and additions. The plant presently serves 26 communities in the Madison area.

NUTRIENT REMOVAL - The removal of phosphorus and nitrogen from wastewater. The District uses a process called biological nutrient removal (BNR) that removes nitrogen and phosphorus from wastewater by using specific groups of micro-organisms and providing suitable conditions for their growth.

**ONBASE** - OnBase is a software application that electronically captures, stores and manages documents generated or received by a company.

**OPERATING FUND** - In government accounting, fund used to account for all assets and liabilities of a nonprofit entity except those particularly assigned for other purposes in another more specialized fund. The cost of normal operations is expended from this fund.

OSTARA - A process to recover phosphoruscontaining fertilizer (struvite) as a natural byproduct of wastewater treatment.

PLAN REVIEW FEE - Owner communities pay sewer plan review fees for the District's plan review of modifications or additions to their sewer systems.

**PRETREATMENT** - Processes used by industrial or commercial customers to reduce or eliminate the contaminants in non-domestic wastewater to alter its nature, before discharging it into the collection system.

PUMPING STATIONS - Also called lift stations, pumping stations are normally designed to handle raw sewage that is fed from underground gravity pipelines (pipes that are laid at an angle so that a liquid can flow in one direction by gravity). Sewage is fed into and stored in an underground pit, commonly known as a wet well. The well is equipped with instruments to detect the level of sewage present. When the sewage level rises to a predetermined point, a pump will start and lift the sewage upward through a pressurized pipe system called a sewer force main. The sewage discharges into another gravity sewer or its final destination a treatment plant. **RELIEF SEWER** - A sewer built to carry the flows in excess of the capacity of an existing sewer; generally in parallel with the existing sewer.

**SEPTAGE** - The waste content found in a septic tank.

SERVICE CHARGES - Annual amounts collected through customer rates that are used to fund the District's ongoing operations and debt service.

**SEWER EXTENSION PERMIT** - Refers to a required permit for an extension, addition, or modification to the sanitary sewer collection system.

**STRUVITE** - A phosphate mineral (magnesium ammonium phosphate).

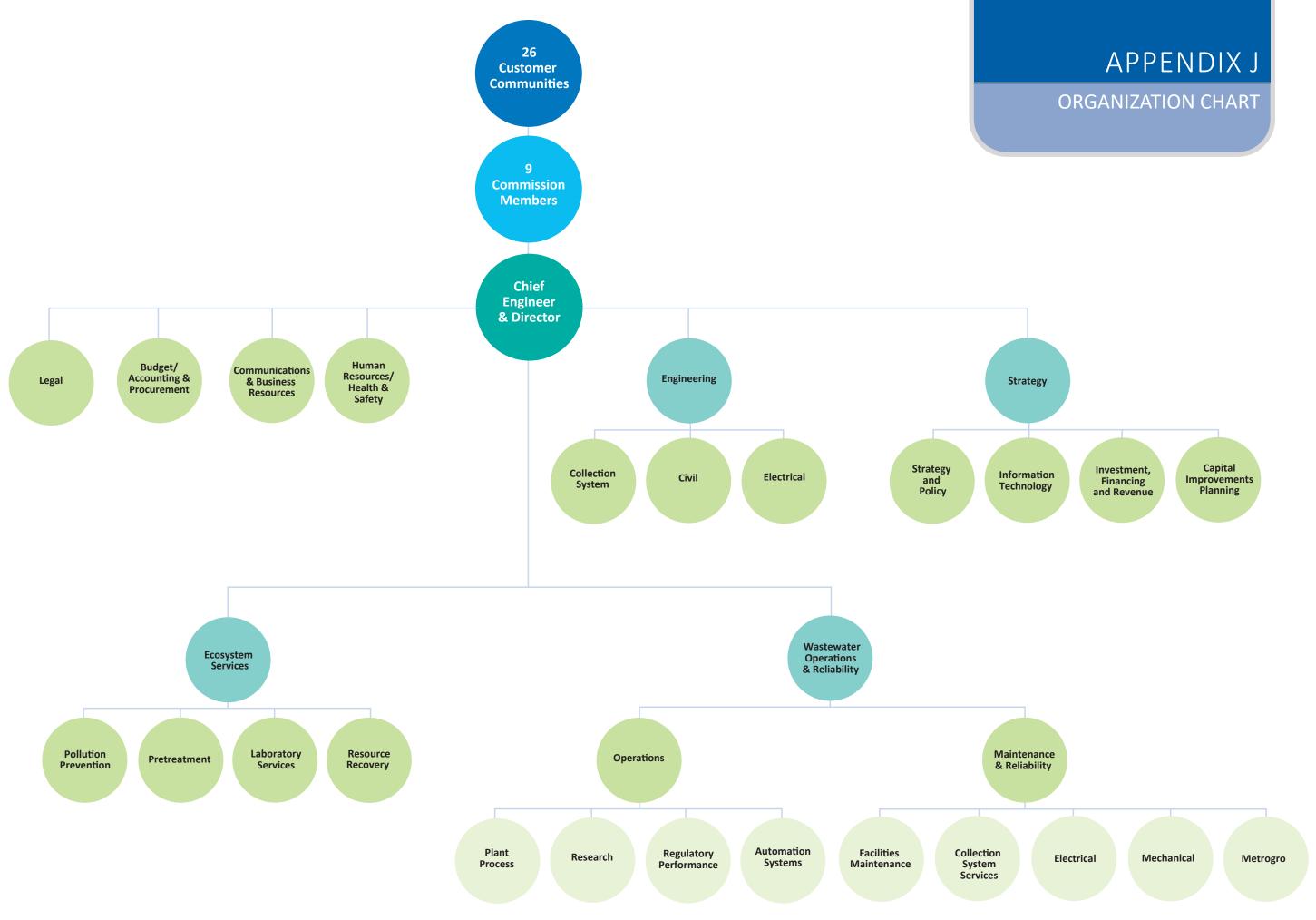
TELEVISING - A method using video camera(s) to assess the condition of a sewer line in real time. It can reveal blockages from debris, roots or grease; show cracks, breaks or deterioration of a pipe. It allows detailed diagnosis without the need for excavation, saving time and money.

THERMAL REQUIREMENTS - Potential regulatory requirements to meet particular thermal temperatures in effluent receiving streams.

TREATMENT PLANT CONNECTION CHARGE

**(TPCC)** - Represents a new users' fair-share of the total cost of the wastewater treatment plant.

USER CHARGE - Service charge based on wastewater flow and loadings data for a specific customer. The wastewater flow and loadings are used to develop customer bills (see also billing parameters).





Madison Metropolitan Sewerage District

www.madsewer.org